

CITY of ALBUQUERQUE

TWENTY SEVENTH COUNCIL

COUNCIL BILL NO. O-26-58 ENACTMENT NO. _____

SPONSORED BY: Klarissa J. Peña, Renée Grout

1 ORDINANCE

2 AMENDING CHAPTER 2, ARTICLE 11 OF THE CITY OF ALBUQUERQUE CODE OF
3 ORDINANCES TO IMPROVE THE CITY'S BUDGET PROPOSAL PROCESSES AND
4 STRENGTHEN OVERSIGHT AND ACCOUNTABILITY MEASURES.

5 WHEREAS, the City of Albuquerque seeks to enhance transparency,
6 accountability, and efficiency in its budgeting process; and

7 WHEREAS, the City Charter assigns the responsibility of overseeing
8 budgetary and financial operations to both the Mayor and the City Council, with
9 the intent of ensuring consistency with the City's Five-Year Goals and One-Year
10 Objectives; and

11 WHEREAS, Chapter 2, Article 11 of the City's Code of Ordinances outlines
12 the processes and responsibilities for preparing and reviewing the City's
13 operating budget, and regular updates are necessary to reflect best practices in
14 public finance, governance, and oversight; and

15 WHEREAS, the City of Albuquerque seeks to streamline and clarify the
16 language of its budget ordinance, aligning it more closely with current practices
17 and operational needs; and

18 WHEREAS, updating the ordinance to reflect contemporary budgeting
19 standards and procedures will enhance efficiency and ensure the ordinance
20 remains relevant and effective for the City's ongoing fiscal management.

21 BE IT ORDAINED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF
22 ALBUQUERQUE:

23 SECTION 1. Chapter 2, Article 11 of the City Code of Ordinances is
24 amended as follows with all sections and subsections renumbered accordingly:

25 § 2-11-1 INTENT.

(A) Article IV, Section 10(b) of the City Charter specifies that the Council shall establish and adopt ~~[five-year goals]~~ [Five-Year Goals] and ~~[one-year objectives]~~ [One-Year Objectives] for the ~~[e]~~[C]ity, which goals and objectives shall be reviewed and/or revised annually by the Council. Article IV, Section 10(d), Article V, Section 4~~[(f)]~~[(h)], and Article VII, Section 1 of the Charter specify that the ~~[e]~~[C]ity operating budget should be formulated by the Mayor, in consultation with the Council and consistent with the goals and objectives of the City. The Charter indicates that other legislation and policies of the City are to be consistent with these goals and objectives as well. Article VII, Section 3 of the Charter requires the Mayor to propose the budget to the Council by April 1st each year and the Council to approve the budget as proposed or amend and approve it within sixty days after it is proposed by the Mayor.

(B) To implement these City Charter provisions, §[§] 2-11-1 et seq. a process for adopting [Five-Year] [g][G]oals and [One-Year] [e][O]bjectives which will be valuable in themselves and also will be major factors in determining funding for City programs and improvements in the operating budget and the capital improvements budget.

(C) To adopt a Five-Year [g][G]oals and One-Year [e][O]bjectives process that encourages active citizen participation, that is linked to the budget process, and that encourages performance measurement.

§ 2-11-2 [DEFINITIONS] SHORT TITLE.

This article may be referred to as the City Operating Budget Ordinance.]

[§ 2-11-3 DEFINITIONS.]

For the purpose of this article, the following definitions shall apply unless the context clearly indicates or requires a different meaning.

COST OF LIVING ADJUSTMENT (COLA). A wage increase intended to counteract inflation based on Consumer Price Index-Urban.

DEPARTMENT. A primary administrative unit tasked with the management, implementation, and oversight of specific municipal functions, services, and programs.

ENCUMBRANCE. A commitment of appropriated funding for a future, specific expenditure associated with a purchase order or contract.

1 progress. The EC submission deadline, for the previous year's Objectives, shall
2 be September 1st of each year.]

3 § 2-11-[3][5] PROCESS AND SEQUENCE FOR ESTABLISHING [FIVE-YEAR]
4 GOALS AND [ONE-YEAR] OBJECTIVES.

5 (A) ~~[Criteria for selection. Five-Year goals should be selected only if they~~
6 ~~are of priority importance to welfare of the city.]~~ [The Mayor and City Council
7 shall review the Five-Year Goals and One-Year Objectives for the City and the City
8 Council shall amend as necessary.] The Five-Year Goals [shall] address
9 improving the physical characteristics of the City, guiding the City's growth and
10 meeting ~~[human]~~ [community] needs. The Albuquerque Progress Report and the
11 City/County Comprehensive Plan ~~[are]~~ [shall be] guiding documents for
12 developing the ~~[five-year goals]~~ [Five-Year Goals]. [Consistent with § 3-2-16 of the
13 Code of Resolutions, the Mayor and City Council shall consider any applicable
14 Comprehensive Plan Analyses prepared through the web-based tool when
15 reviewing or amending the Five-Year Goals.] The fact that an outcome directly
16 addressed by city government service is not mentioned in the ~~[five-year~~
17 ~~goals]~~ [Five-Year Goals] does not imply that the service or function will not
18 continue as usual; it means only that there is not a special effort to reach some
19 goal-related outcome in that area during the coming five years. [The City Council
20 and the Mayor shall develop One-Year Objectives consistent with the Five-Year
21 Goals.] The Mayor and City Council will collaborate to establish the ~~[five-year~~
22 ~~goals]~~ [Five-Year Goals]. The City Council staff shall direct the goals and
23 objectives review, formulation, and adoption process consistent with the City
24 Charter~~[,];~~ [;] however, these tasks may be delegated to the ~~[Mayor's staff]~~ [Mayor
25 or their designee].

26 [(B) The Indicators Progress Commission (IPC), established under § 2-1-13
27 of the Albuquerque Code of Resolutions, is responsible for coordinating the
28 review and analysis of community indicators and recommending revisions to the
29 City's Five-Year Goals based on measurable progress.

30 (1) The IPC shall submit a written report, in the form of an Other
31 Communication, to the City Council no later than January 31st of every even-
32 numbered year. This report shall include:

1 (a) A biennial Goals Progress Report summarizing community
2 conditions, trends, and performance outcomes in relation to the City's adopted
3 Five-Year Goals;

4 (b) Any recommended revisions to the Five-Year Goals;

5 (c) A summary of public engagement, community perceptions, and
6 relevant civic forums if conducted.

7 (2) The City Council shall schedule a presentation by the IPC during even-
8 numbered years. This presentation will allow Councilors to receive the IPC's
9 findings, ask questions, and consider recommendations before budget
10 preparation is finalized.]

11 ~~[(B)Process to develop community perceptions/ expectations. The purpose~~
12 ~~of this phase is to obtain citizen involvement in setting long-term direction in the~~
13 ~~vision and goals process.~~

14 ~~(1) A goals forum to present progress reports, revisit the vision, and~~
15 ~~review/develop goals shall be held every four years in July beginning in 1998. The~~
16 ~~outcome of the goals forum shall be utilized as input into the revision of the~~
17 ~~vision, Five-Year goals, and other City plans and policies, as they are developed~~
18 ~~or revised.~~

19 ~~(2) A report shall be produced and presented to the Mayor and City~~
20 ~~Council within three months of the goals forum. This report shall recommend a~~
21 ~~vision and goals.~~

22 ~~(3) This process shall be facilitated by Shared Vision, Inc. or other] not-~~
23 ~~for-profit organization [with a similar mission] in partnership with the City and~~
24 ~~shall include the Indicators Progress Commission, Environmental Planning~~
25 ~~Commission and other City commissions which influence or track important~~
26 ~~community and customer conditions.~~

27 ~~(4) Adoption of an objective by the City Council carries with it an~~
28 ~~obligation to carry out this objective in the referenced fiscal year or years and for~~
29 ~~the Administration to incorporate this objective into the Mayor's proposed~~
30 ~~budgets.~~

31 ~~(C) Process to develop and adopt Five-Year goals. The purpose of this~~
32 ~~phase is to review the vision and goals, recommend revisions reflecting~~
33 ~~community consensus and conditions, and act on these recommendations.~~

~~(1) Every four years, the Mayor and City Council shall review the goals forum report, conduct a public hearing, and adopt a vision and goals within six months of the goals forum.~~

~~(D) Process to determine One-Year objectives. The purpose of this phase is to establish measurable objectives to carry out the Five-Year goals by integrating such objectives into the annual City budget.~~

~~(1) The City Council and the Mayor shall develop annual objectives consistent with the Five-Year goals. These objectives may have up to a two year implementation cycle. New objectives will be contained in a biennial new priority objectives resolution beginning for Fiscal Year 2003. Regarding the resolution for Fiscal Year 2004 and biennially thereafter, objectives will be updated based on progress made in the first year and contained in a revised priority objectives resolution.]~~

~~[(2)] [(C)]~~ The City Council shall hold at least one public hearing, meeting as the Committee of the Whole, at which the public can propose objectives and comment on proposed or revised objectives respectively for the coming year.

~~[(3) The] [(D)]~~ City Council shall annually adopt or revise ~~[and adopt objectives aimed]~~ [One-Year Objectives with the intent of accomplishing short-term outcomes that are necessary] to accomplish each of the ~~[goals and objectives to]~~ [Five-Year Goals. One-Year Objectives should] be reflected in the operating and capital budgets of the ~~[city]~~[City].

~~(E) Timing. In sufficient time for consideration in the formulation of the Mayor's proposed budget and, in any case, prior to November 30 of each year, except in years in which there is a Mayoral election, in which case prior to December 31, the Council shall review existing goals and objectives and proposals for revisions of objectives and shall adopt objectives for the following year. The purpose of this phase is to enable the Mayor and City Council to integrate the Five-Year goals and One-Year objectives into the City's budgeting process.~~

[(F)] [(E)] Progress reports. The purpose of this phase is to have a mechanism for accountability and monitoring of the [Five-Year] Goals and [One-Year] Objectives Process. It is intended that such progress reports will include

(1) All Five-Year Goals and One-Year Objectives adopted by the Council shall include measurable indicators that allow for evaluation of progress toward achieving the stated outcomes.

(2) These indicators shall consist of quantifiable data points, benchmarks, or other documented measures that are directly related to the corresponding goal or objective.

(3) The Administration shall report annually, as part of the required status report described in § 2-11-5(F), on the results for each measurable indicator, including current performance, year-over-year changes, and any documented factors affecting progress.

(4) The indicators shall be developed collaboratively by the Administration, Department Representatives, and Council Services during the Five-Year Goals and One-Year Objectives review process and included in all documents accompanying the adoption or revision of Five-Year Goals and One-Year Objectives.

(5) The measurable indicators adopted under this Section shall reference and incorporate, when applicable, the community condition data and trend information provided by the Indicators Progress Commission in its biennial reports, consistent with the IPC's existing duties and reporting schedule.]

§ 2-11-6 [COUNCIL COMMITTEE OF THE WHOLE.

The Council shall meet as the Committee of the Whole and hold at least three public hearings as needed for the following purposes:

(A) To review the Mayor's proposed operating budget and recommend final adoption of the operating budget.

(B) To review and recommend final adoption of the Five-Year Goals.

(C) To review and recommend final adoption of the One-Year Objectives.

(D) To conduct reviews of City operations through departmental presentations. The Chair shall determine the format, subjects, and duration of the presentations. The presentations are in addition to the Mayor's budget submission and intended to ensure public accountability.

[(E) INFORMAL STUDY SESSIONS. In addition to the program reviews described in this Section, the Committee of the Whole shall convene at least one mid-fiscal-year Study Session, at the call of the Chair, for the purpose of

receiving informal operational briefings from Department Directors.. Informal Study Sessions shall be informational only, shall occur prior to the submission of the Mayor's proposed budget, and shall not constitute part of the formal budget review or adoption process required under this Article. Public comment shall not be taken during Study Sessions. These informal Study Sessions are intended to provide Councilors with an opportunity to ask questions and receive information directly from Department Directors.

(1) The Chair shall determine the subject matter, and timing of all mid-fiscal year informal Study Sessions. Department Directors may be accompanied by appropriate staff to respond to Council questions.]

**[§ 2-11-7] PREPARATION OF CITY BUDGET; DEPARTMENTAL REQUESTS;
BUDGET PROPOSAL.**

(A) The Mayor shall prepare a proposed [city][City] operating budget [for the next fiscal year] ~~[from the departmental requests,]~~ taking into consideration the requests of the departments and the resources anticipated to be available to the [City] ~~[for the fiscal year for which the budget is prepared].~~

[(B) For purposes of this Article, the term “proposed budget” shall be interpreted to mean the Mayor’s proposed budget, submitted to the City Council pursuant to Article VII, Section 3 of the City Charter. The proposed budget is subject to Council review, amendment, and approval in accordance with this Article and Article VII, Sections 4 and 5 of the City Charter.]

[(B) Each year, between](C) Each year the Mayor, or their appointed representative, shall hold budget hearings with each City department to discuss the preparation of the budget for the next fiscal year. Council Services staff shall be invited to attend all budget hearings. Between] the first day of December and the first City Council meeting in January, the Mayor, or [his][their] appointed representative, shall hold a series of meetings, not less than two in number, with the [City] Council [Services staff] to discuss the preparation of the budget for the next fiscal year.

[(C) During] [(D) Throughout] the preparation of the proposed City Budget[,], [by] the Mayor [,he] shall furnish any requested information on departmental requests to the staff of the City Council and shall cooperate with City Council staff so that it may monitor the budget process and prepare

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1 (6) A list of vehicles currently in the department’s possession (e.g.,
2 electric vehicles), vehicles earmarked for disposal, and plans to procure
3 additional vehicles within the next three years, with justification where applicable.

4 (7) Items (1), (2), (4), and (6) will be submitted on the templates
5 developed by Council Services staff and the Administration. Subsequent
6 questions from City Council to City departments will be sent to the Department
7 Director, Chief Financial Officer, Department of Finance and Administration
8 Services Director, and City Budget Officer. The Administration shall send
9 responses to subsequent questions to City Council.

10 ~~[§2-11-7]~~[§ 2-11-8]**BUDGET — CONTENTS AND FORMAT.**

11 (A) [A full-program budget will be prepared for all City departments each
12 year. The program budget shall clearly identify each program that is proposed to
13 be implemented or continued in the ensuing fiscal year and shall include the
14 funding amount of each program.

15 (B) The budget proposal shall not propose expenditures in excess of
16 resources anticipated to be available to the City for the fiscal year for which the
17 budget is proposed. If new programs are proposed, a detailed recommendation
18 and justification of the program shall be provided which must include the
19 estimated annual costs of the program and the source of revenues and other
20 resources for financing the program. All new programs must be identified and
21 justified as such in the budget proposal.

22 (C) A report of program adjustment calculations shall be reported to
23 Council along with material submitted with the proposed budget.

24 (D) Appropriations for Regular Employee COLA and Wage Adjustments:
25 The Mayor's proposed budget shall include any wage increases
26 required pursuant to ROA 1994 Chapter 13, Article 12, together with any proposed
27 COLAs or other compensation changes for City employees. COLA and wage
28 adjustments shall be evaluated each year based on inflation measures, budget
29 limits, compensation studies, and other City priorities, subject to negotiations.
30 The Administration shall separate COLA adjustments from other types of wage
31 adjustments.

(1) Each year, the Administration shall determine a COLA based on the Consumer Price Index Urban (CPIU) ended for the most recent calendar year. COLAs may be less than but shall not exceed the CPIU.

(2) If a proposed COLA is below the CPIU, the Administration shall explain why it does not fully cover the increase in cost of living.

(3) Any wage adjustment above the identified COLA amount shall be considered a wage increase.

(E) Amounts appropriated for COLA and wage adjustments are subject to Union and Labor negotiations per City of Albuquerque Code of Ordinances § 3-2-19.

(F) A separate program strategy shall be included for any Enterprise Fund that receives general fund revenues. The program strategy shall include a description of general fund revenue uses, and other funding sources as applicable.]

[(G)] The Mayor's operating budget proposal submitted to the Council shall include:

(1) The Mayor's budget message;

(2) An annual appropriation resolution recommended by the Mayor;

(3) ~~[A complete statement of the non-capital project financial operation of the city for the fiscal year last completed;]~~ A comparable statement for the current fiscal year including expenditures to date and anticipated expenditures to the end of that year~~], to include:]~~

(a) All proposed expenditures for ~~[the administration, operation and maintenance of]~~ all departments of City government;

(b) All interest and debt redemption charges;

(c) All anticipated revenues and other available resources by source and amount;

(d) The proposed means of financing all proposed expenditures;

(e) Any fee or rate adjustment proposal for the upcoming fiscal year and projected revenue for the following two fiscal years:

(f) The basis used to determine the wage adjustments for the fiscal year shall be based on the Consumer Price Index Urban (CPIU), a compensation study, and other relevant benchmarks chosen by the City.

1 ~~estimated annual costs of the program and the source of revenues and other~~
2 ~~resources for financing the program. All new programs must be identified as~~
3 ~~such in the budget proposal.~~

4 ~~(D) Along with publication of the proposed budget, the Office of Management~~
5 ~~and Budget shall produce a separate document to serve as a citizen's guide to~~
6 ~~understanding the budget process and the financial plan for the upcoming fiscal~~
7 ~~year. This guide shall explain how the budget is organized, justify significant~~
8 ~~expenditures that are included in the proposed budget, and outline revenue~~
9 ~~sources. This document shall be made available to the general public in an effort~~
10 ~~to encourage public awareness and citizen involvement in the budget process.]~~

11 ~~[§ 2-11-8 BUDGET REVIEW COMMITTEE.~~

12 ~~—The Mayor, the Chief Administrative Officer, the Chairperson of the Council~~
13 ~~Committee of the Whole, and the Council President shall constitute a joint review~~
14 ~~committee of the Budget. This committee shall meet at least quarterly or at the~~
15 ~~call of either the Mayor or the Council President. The committee shall review~~
16 ~~preliminary year end reports, summary financial and management reports,~~
17 ~~revenue forecasts, status of the current year budget and budget issues, and~~
18 ~~discuss all matters concerning the contents and format of the city annual~~
19 ~~operating budget and the city's goals and objectives, prior to introduction to the~~
20 ~~City Council.]~~

21 ~~§ 2-11-9 BUDGET PROPOSAL — [PRINTING AND INDEXING] [SUBMISSION~~
22 ~~AND DISTRIBUTION.~~

23 ~~[The budget proposal shall be printed and indexed prior to its submittal to the~~
24 ~~Council. Sufficient copies of the budget proposal shall be prepared to allow for~~
25 ~~distribution to members of the Council, city department heads, and other~~
26 ~~interested parties as may be deemed reasonable by the Chief Administrative~~
27 ~~Officer or his designee.] The Administration shall submit the Proposed Budget to~~
28 ~~the Council in accordance with the deadlines established by the City Charter and~~
29 ~~this Article. At the time of submission, the Administration shall provide an~~
30 ~~electronic copy of the Proposed Budget by email to each member of the City~~
31 ~~Council and one printed copy each to the Council President and the Chair of the~~
32 ~~Committee of the Whole. No later than the close of business day the Proposed~~

~~1 (A) Review and adopt Five-Year goals and one-year objectives.~~

2 ~~(B) Conduct program reviews of city operations or departments.~~

3 ~~(C) Review the cleanup of the annual operating budget.~~

4 ~~(D) Review the midyear report for the current fiscal year and the midyear~~

5 ~~budget appropriation resolution.~~

6 ~~(E) Review all components of the Mayor's proposed annual operating budget.~~

7 (B) Following the close of each fiscal year, the Mayor shall submit to the

8 City Council a resolution presenting a report of all encumbered but unexpended

9 amounts and associated purchase orders from the prior fiscal year. The

10 resolution shall identify, by department and program, the total encumbered

11 amounts proposed for reappropriation. The resolution shall be considered by the

12 City Council at two regular public meetings, following the resolution's

13 introduction, and shall not be referred to committee. No later than the second

14 meeting, the City Council shall take action on the resolution. If the City Council

15 does not approve an amended version at the second meeting, the resolution as

16 originally submitted by the Administration shall be deemed approved, and the

17 encumbrances therein shall be reappropriated for the subsequent fiscal year.]

18 ~~[§ 2-11-14 FISCAL YEAR.~~

~~The fiscal year of the city begins on July 1 of each calendar year and ends on June 30 of the following calendar year.~~

[§ 2-11-15] [§ 2-11-13]BUDGET AMENDMENTS [BY COUNCIL] DURING FISCAL YEAR [OUTSIDE ADOPTION OF ANNUAL BUDGET].

[(A)] Upon its own initiative or upon a recommendation by the Mayor, the Council may amend the budget during the fiscal year to which it applies. ~~[No amendment to the budget shall be made without a public hearing prior to the meeting at which action is taken on the proposed amendment. Amendments to the budget effect the pertinent fiscal year's Performance Plan, which effect shall be estimated by Administration staff and incorporated into the Plan.]~~ No amendment to the budget shall result in total authorized expenditures that exceed resources to be available for the fiscal year to which the budget is applicable.

[(B) The Mayor shall propose expenditure adjustments to the City's operating budget whenever it is determined, after the adoption of the annual budget, that projected revenues are insufficient to cover appropriated

expenditures, or that additional revenues have become available. These proposals shall be submitted to the Council through a Mid-year Cleanup or other appropriating resolution.

(C) The Mid-year Cleanup report shall be introduced to the Council in November accompanied by a mid-year appropriation resolution for programs projected to be overspent, where expenditure controls cannot bring spending within the limits of administrative authority. Prior to transmitting any mid-year budget adjustment requests to the City Council, the Administration shall brief Council Services on the adjustment, including revenue assumptions, fund balance impacts, and justification for each change.]

**§ 2-11-[16][14] TRANSFER OF FUNDS AND EXPENDITURE AUTHORITY
WITHIN BUDGET.**

(A)[(4)] During the fiscal year, the Mayor is authorized to transfer funds or change expenditure [authority] [appropriations] within and among line-item authority, as established by the annual appropriation resolution and other approved appropriations for operating purposes, if the transfer or change does not result in the increase or decrease in that line-item expenditure authority in excess of the cumulative amount of \$[400,000] [500,000] or 5% of the line-item authority, whichever is lower.

~~[(2) LINE-ITEM AUTHORITY refers to the line in the budget appropriation resolution approved by the Council. The lines of the budget appropriation resolution shall include the title and cost of each program of the city's operating budget. The transfer of funds or change in expenditure authority "among" line-item authority refers to such transfers or changes between lines in the budget appropriation resolution which contain dollar amounts. The transfer of funds or change in expenditure authority "within" line-item authority shall be defined as transfers or changes between budget activities within programs in instances where the budget of an activity is \$500,000 or more. A decrease in line-item expenditure authority means preventing resources appropriated by Council to a budget program or allocated to an activity as specified above from being spent. RESERVED APPROPRIATIONS, and other similar techniques, are reductions in expenditure authority.]~~

(1) The Council may approve, take no action, reject the proposed agreement, or recommend revisions thereof with or without conditioning approval on the adoption of such revisions.

(2) If the Council rejects the application, the application shall be withdrawn by the Department that submitted the application.

(3) If the Council rejects the application, the Department shall not enter into a grant agreement with the grantor.

(4) The Mayor may withdraw the proposed agreement at any time from the Council and may present revisions thereof. In the event of withdrawal, the proposed agreement shall be a nullity. In the event of revision, the provisions set forth in divisions (A) and (B) of this section shall apply to the same extent as if a new proposal were being made.

(B) If, after Council approval of the application, conditions are added to the grant award, which have not been approved by the Council and which have major financial or policy implications for the City, the final grant agreement shall be submitted to the Council for approval in accordance with the procedures set forth in division (A) above.

(C) The Mayor, upon receiving notification that the City has been awarded a grant, shall submit a Resolution to Council to appropriate the funds.

(D) Twice yearly, in July and January, the Administration shall submit an Executive Communication detailing all grant applications for the previous six months. This report shall include total project cost, grant funding requests, local match funding/in-kind contributions, and any grant awards received.

§ 2-11-[18][16] FINANCIAL [AND MANAGEMENT] REPORTS.

(A) The Mayor shall submit on a quarterly basis, summary financial [and management] status reports of all operating funds[, including all Enterprise, Internal Service funds, Special Revenue funds] to the City Council. [These reports] [The Mayor] shall submit Fiscal Status Reports to the City Council in the form of an Executive Communication in sufficient time no later than seventy (70) calendar days after the end of each fiscal quarter. Reports shall include:

(1) Current annual revenue estimates [by source] for each fund;

(2) Brief analysis ~~[explaining]~~ [highlighting] revenue trends [by source] for each fund;

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1 **GENERAL OBLIGATION BONDS (GO BONDS):** Tax exempt municipal
2 bonds authorized by the US Congress, voted for by the public, and adopted by
3 the Albuquerque City Council for the purpose of financing capital improvements
4 that will last at least the length of the bond repayment schedule. The City plans,
5 votes, and implements the general obligation bond program of capital
6 improvements in a two-year cycle, not in a fiscal year cycle.

7 **CAPITAL PROGRAM (CIP) INDIRECT OVERHEAD (IDOH):** Limited
8 necessary costs associated with the administration and implementation of capital
9 projects (e.g., project management, procurement, and fiscal oversight).

10 **IDOH CALCULATION:** IDOH calculated in the year following the bond
11 election and applied to the two-year cycle. The calculated rate of IDOH shall be
12 applied to all eligible capital projects regardless of funding source for the entire
13 bond cycle. Since IDOH calculations are estimates, estimated actuals from the
14 previous cycle should be produced to inform the new IDOH calculations.

15 **IDOH CRITERIA:** Administrative functions and/or costs that may be used
16 to calculate IDOH.

17 **(C) IDOH Rate Calculation.**

18 (1) It is the policy of the City of Albuquerque that the Indirect Overhead
19 (IDOH) rate applied to capital improvements/projects shall be set at a baseline
20 rate of 2.75 percent (2.75%), unless an alternative rate is justified pursuant to the
21 criteria established in this section and approved by the City Council.

22 (2) If the Administration determines that an alternative IDOH rate is
23 necessary, the City's Department of Finance, Treasury, and DMD/CIP shall
24 calculate the proposed rate using the criteria established in this section. The
25 proposed rate and supporting documentation shall be submitted to the City
26 Council by Executive Communication for review and approval.

27 (3) If the City Council rejects the proposed IDOH rate submitted
28 pursuant to this section, the Administration shall submit a revised calculation to
29 the City Council within thirty (30) days. Until such time as a revised rate is
30 approved by the City Council, the IDOH rate applied to capital projects shall not
31 exceed 2.75 percent (2.75%).

32 (4) Beginning in 2026, the FY26 IDOH shall be recalculated within 60
33 days of the enactment date of this Ordinance. Beginning with the 2027 bond

(d) Fiscal or Financial staff supporting non-CIP capital projects.

(e) General departmental planning or policy roles not directly associated with specific capital projects.

(f) Equipment, furnishings, and vehicles shall not be included, nor shall they be recovered from the capital project regardless of whether such items are associated with or used in support of a capital project.

(g) Routine maintenance or general operating costs regardless of whether the work is associated with or used in support of a capital project.

(D) Oversight. The City Council retains authority to reject the proposed IDOH rate. The Office of Internal Audit shall conduct an annual audit of IDOH practices to ensure compliance with this section, including review of the calculation of the IDOH rate, allocation of costs, adherence to the criteria and requirements established herein, and whether costs charged are consistent with the approved scope of capital projects, and shall report its findings to the City Council.

(E) Application of Indirect Overhead.

(1) IDOH may only be applied to eligible capital project costs as defined in this Ordinance section § 2-11-~~[24]~~[18]. IDOH shall not be automatically applied based solely on the use of a capital fund and shall not be applied to ineligible costs, including equipment purchases. For purposes of this section, the application of IDOH includes any charge or reservation of funds, whether by expenditure, encumbrance, or other accounting entry.

(2) IDOH associated with a capital project shall be calculated and applied based on the IDOH rate determined by January 31 of the year following the bond election.

(3) New calculated IDOH rates shall not be applied retroactively to previous bond cycles.

(F) Controls on Department Charges to Councilor Capital Activities.

(1) No expenditure that would cause a project to exceed its approved budget shall be incurred or processed without prior approval from the appropriate Councilor or designated Council Services staff. Departments shall provide Council Services with timely notice of project expenditures and remaining balances for all Councilor-initiated and funded capital activities.

(2) No department may submit any instrument that recovers labor or transfers cost to any Councilor's capital activity account (Fund 305 or otherwise) without:

(a) Prior written approval from the Council Services Financial Manager or their designee confirming the request is appropriate and within the budgeted scope of the project as approved by the Councilor's office; and

(b) Final approval from Council Services staff within the City's financial system of record (e.g., PeopleSoft or any successor platform) before the transaction is processed.

(3) No additional administrative, indirect, or overhead costs, including but not limited to labor recovery, supervisory, or coordination outside of the calculated CIP IDOH rate for the applicable bond cycle shall be charged, transferred, or otherwise applied to Councilor approved GO Bond or State Capital Outlay activities, and all costs charged shall be directly related to and consistent with the approved scope of the capital project.

(4) Any such charges made without prior approval or that are in violation of this section shall be reversed within 30 days of notice from the Council Services Financial Manager, or their designee.

(G) Reporting. No later than January 31 of the year following the bond election, the City's DMD/CIP Division shall provide to the City Council via Executive Communication, per Subsection (C)(2) above:

(1) A detailed IDOH rate calculation;

(2) A list of IDOH funded positions across all departments and their percentage allocations to voter-approved and City-adopted capital improvements;

(3) A reconciliation of prior year projections to actual expenditures;

and

(4) The final IDOH rate and supporting documentation shall be published on the City's capital transparency website.

~~§ 2-11-19 BUDGET MODIFICATIONS IN FISCAL YEAR OUTSIDE ADOPTION OF ANNUAL BUDGET.~~

~~(A) The Mayor shall be responsible for identifying and proposing expenditure reductions or revenue enhancements to the operating budget of the city when it is determined, in the period between adoption of the annual operating budget~~

unenforceable by any court of competent jurisdiction, such decision shall not affect the validity of the remaining provisions of this Ordinance. The Council hereby declares that it would have passed this Ordinance and each section, paragraph, sentence, clause, word or phrase thereof irrespective of any provision being declared unconstitutional or otherwise invalid.

SECTION 4. EFFECTIVE DATE AND IMPLEMENTATION SCHEDULE. This Ordinance shall take effect on July 1, 2027, and shall be implemented during Fiscal Year 2028. All administrative and reporting requirements established herein shall be fully in effect by the start of the Fiscal Year 2029 budget process, when the Mayor's proposed budget is transmitted to the Council on or before April 1, 2028.

No later than December 15, 2027, the Administration shall submit to the City Council a Mid-Year Compliance Report in the form of an Executive Communication accompanied by a public presentation. The report shall:

(A) Identify which provisions of this Ordinance have been implemented to date;

(B) Describe any sections pending implementation, including expected completion dates; and

(C) Outline any administrative or procedural adjustments necessary to achieve full compliance prior to the Fiscal Year 2029 budget submission.