CITY of ALBUQUERQUE TWENTY-FIRST COUNCIL

COUNCIL BILL NO. <u>F/S R-13-2</u> ENACTMENT NO. _____ SPONSORED BY: Ken Sanchez and Brad Winter 1 RESOLUTION 2 CREATING A TASK FORCE TO REVIEW THE CHARTER OF THE CITY OF 3 ALBUQUERQUE AND MAKE RECOMMENDATIONS ON CERTAIN POTENTIAL 4 REVISIONS; AND ADOPTING A PROPOSITION TO BE SUBMITTED TO THE 5 VOTERS ON THE SOONER OF THE NEXT CITY-WIDE SPECIAL ELECTION, OR 6 THE GENERAL ELECTION BALLOT OF NOVEMBER 4, 2014, THAT AMENDS 7 ARTICLE III, SECTION 3 OF THE CHARTER OF THE CITY OF ALBUQUERQUE, 8 CONCERNING DIRECT LEGISLATION BY VOTER INITIATIVE TO CREATE A BALLOT INITIATIVE REVIEW COMMITTEE TO REVIEW PROPOSED 9 10 MEASURES FOR CONSTITUTIONAL OR OTHER LEGAL DEFECTS: SPECIFYING THAT PROPOSED MEASURES SHALL BE SUBMITTED TO THE 11 12 CITY'S ELECTORS ONLY AT GENERAL OR REGULAR MUNICIPAL 13 **ELECTIONS.** 14 WHEREAS, the City Charter which created Albuquerque's current form of 15 government was adopted by the voters in 1974; and 16 WHEREAS, City Charter Review Task Forces were established in 1988, 17 1998, and 2009 to revisit the Charter and to make recommendations for 18 improving and refining the Charter in light of changes brought about by 19 population growth, annexation and the complexity of issues facing the City; 20 and 21 WHEREAS, each Task Force recommended changes to the Charter which 22 were proposed as Charter Amendments and put before the voters in 1989, 23 1999, and 2009 respectively and in each case several of the proposed 24 amendments were approved by the voters; and 25 WHEREAS, approximately five years have passed since the last Charter

Review Task Force was assembled to analyze the Charter provisions, and in

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1 that time several critical issues have materialized relating to the requirements 2 of the Charter; and 3 WHEREAS, it is timely to convene a Charter Review Task Force to provide 4 a thorough analysis of the City Charter as a whole and to determine whether 5 certain revisions should be proposed to improve the City's governmental 6 structure and operations; and 7 WHEREAS, the Charter Review Task Force created by this resolution 8 should submit its recommendations to the Council in time for placement on 9 the ballot for the October 6, 2015, regular municipal election; and 10 WHEREAS, one of the specific sections of the City Charter that may be 11 amended is Article III, Section 3 which authorizes direct legislation by voter 12 initiative provided that certain minimum requirements are satisfied, including 13 that a minimum number of registered City voters have signed the petition; and 14 WHEREAS, under the current provisions of Art. 3 Section 3 an election on 15 the direct legislation must be held within ninety days of the gathering of the 16 required signatures and filing the petition with City Clerk; and 17 WHEREAS, this process creates the possibility for multiple City-wide 18 special elections in any given year at great cost to the taxpayers of the City 19 and upon City resources, and it is impossible to budget in advance for an 20 unknown number of potential special elections; and 21 WHEREAS, the City Council has the ability to propose an amendment to 22 the City Charter that might help minimize these burdens while still allowing for 23 the continuation of the voter initiative process; and 24 WHEREAS, Article VI, Section 3 or the Charter authorizes the City Council 25 to Initiate Charter Amendments by approving a proposed amendment to be 26 placed out to the voters for consideration and approval: and 27 WHEREAS, in order to ensure continued access to the ballot initiative 28 process by the citizens of Albuquerque while protecting public funds and 29 resources, the City Council desires to submit to the City's electors, at the 30 sooner of the next city-wide special election or the November 4, 2014 general 31 election, a proposal to amend Article III, Section 3 of the City Charter 32 concerning direct legislation by voter initiative.

- 1 BE IT RESOLVED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF
- 2 ALBUQUERQUE:
- 3 SECTION 1. CREATION OF A CHARTER REVIEW TASK FORCE
- 4 A. A 15 member City Charter Review Task Force is established to
- 5 review the City Charter and evaluate provisions that should be amended,
- 6 added or deleted.
- 7 B. The Task Force shall be made up of the following members, each of 8 whom is required to be a resident of the City of Albuquerque:
- 9 1. One member selected by each Councilor;
- 2. One at-large member selected by the full City Council who shall
- 11 chair the Task Force; and
- 12 3. Five members appointed by the Mayor.
- 13 C. The Task Force shall hold its first meeting no later than May 30, 2014
- 14 and shall provide its recommendations for City Charter amendments in a
- report to the Council and the Mayor on or before February 28, 2015. Upon
- 16 presentation of its recommendations, the Task Force shall be discharged.
- 17 D. The charge of the Task Force shall be to examine the City Charter for
- 18 the purpose of recommending amendments. The charge includes
- 19 examination of the following:
- 20 1. The provision of the Charter that prohibits City employees from
- 21 running for or serving in elected office;
- 22 2. The provision of the Charter that requires nine and only nine
- 23 Council Districts so as to potentially allow more than nine districts; and
- 24 3. After how much time after a vacancy occurs shall the Mayor
- 25 appoint someone to fill the position of City Clerk, City Attorney, or other; and
- 4. The provisions relating to public financing of campaigns and
- 27 other election provisions in need of update or revision.
- 28 E. All meetings of the Task Force or its committees shall be open
- 29 meetings, and the Task Force shall hold at least one public hearing during
- 30 which input from the public will be sought.
- 31 F. The Council and the Administration shall provide staffing and
- 32 resources to the Task Force.

1	SECTION 2. PROPOSED CREATION OF A BALLOT INITIATIVE REVIEW
2	COMMITTEE TO BE SUBMITTED TO VOTERS ON NOVEMBER 4, 2014.
3	A. SUMMARY & PROPOSITION. The City Clerk shall place the complete
4	text of the below summary and proposition on the ballot at the sooner of the
5	next city-wide special election, or the November 4, 2014 general election, and
6	the City of Albuquerque qualified voters shall be permitted to vote "for" or
7	"against" the proposition:
8	SUMMARY
9	Proposing to create a Ballot Initiative Review Committee to
10	review proposed direct legislation by ballot initiative measures
11	for constitutional or other legal defects and specifying that
12	proposed measures shall be submitted to voters at either
13	general or regular municipal elections.
14	PROPOSITION
15	PROPOSING TO AMEND ARTICLE III, SECTION 3 OF THE ALBUQUERQUE
16	CITY CHARTER TO READ AS FOLLOWS:
17	"Section 3. DIRECT LEGISLATION BY VOTER INITIATIVE.
18	(a) Except as provided in Subsection (d) of this Section, a measure may be
19	proposed to the governing body for enactment as follows:
20	1. Notice of intent to circulate a petition proposing any measure must be
21	signed by five qualified voters [(the "Measure Proponents")] and filed with the
22	City Clerk;
23	2. Concurrently with the filing of the notice of intent, the proposed
24	measure shall be filed with the City Clerk[- Within three days of the filing, the
25	City Clerk shall submit the proposed measure to the Ballot Initiative Review
26	Committee for review pursuant to subsection (e) of this section];
27	3. The number of qualified voters required to sign the petition shall be a
28	number more than 20% of the average number of voters who voted at the four
29	regular municipal elections prior to filing the notice of intent or more than 20%
30	of the number of voters who voted at the regular municipal election prior to
31	filing the notice of intent, whichever is greater;

4. Before any signatures are affixed thereon, the form of such petition must be approved by the City Clerk as provided by law and the date of filing the notice of intent shown thereon;

- 5. No such petition or any part thereof, may be filed more than sixty days after [the date of filing the notice of intent][the City Clerk's approval of the form of the measure described in subsection (e) of this section];
- 6. If the Council fails to act upon a measure so proposed within fourteen days after the City Clerk files a certification with the Council that the petition has been signed by the required number of voters, or the Council acts adversely thereon or amends it an election on the issues must be held [within ninety days after the date of filing the petition] [at the next general or regular municipal election.]
- (b) At such election the ballot shall contain the proposed measure as originally submitted and the measure as amended, if amended by the governing body of the city. Below each of these measures, there shall be printed the words: "For" and "Against" followed by spaces for marking with a cross or a check the word desired.
- (c) The measure receiving a majority of the votes cast on that measure in its favor is adopted. If each measure receives a majority of votes cast on that measure in its favor, the measure receiving the greatest number of votes cast in its favor is adopted. If neither measure receives a majority of the votes cast, neither shall be in effect.
- (d) The initiative procedure of this Section shall not be available to amend or repeal, directly or indirectly:
- 1. Any ordinance authorizing bonds or other obligations where such ordinance, bonds or other obligations appropriately have been approved at an election in the city;
 - 2. Any ordinance levying or otherwise relating to special assessments;
- 3. Any ordinance which imposes, levies, increases or otherwise amends any excise tax pledged to any bonds or other obligations then outstanding;
- 4. Any ordinance which imposes, levies, increases or otherwise amends rates, tolls, fees and charges for services rendered by any municipal utility or

1	any municipal revenue producing project if bonds or other obligations payable
2	from the designated source are then outstanding; or
3	5. Any ordinance authorizing or otherwise relating to any city bonds or
4	other obligations then outstanding.
5	[(e) There is hereby created a Ballot Initiative Review Committee as
6	described below:
7	1. The Ballot Initiative Review Committee shall consist of the following
8	three members:
9	i. The City Attorney, who shall serve as chair;
10	ii. An attorney appointed by the Council President with the advice
11	and consent of the Council;
12	iii. An attorney appointed by the Mayor with the advice and consent
13	of the Council.
14	2. Other than the City Attorney, at least one of the appointed members
15	of the Ballot Initiative Review Committee shall have an expertise in municipal
16	law, and at least one shall have an expertise in constitutional law.
17	3. Within two (2) weeks of receipt from the Clerk of a proposed
18	measure, the Ballot Initiative Review Committee shall review the proposed
19	measure for constitutional or other legal defects. The City Attorney shall
20	report the findings of the Ballot Initiative Review Committee to the City Clerk
21	and advise the Clerk as to whether such legal defects, if any, should prevent
22	an election on the measure in the form of the measure as proposed.
23	4. Based on the advice of the City Attorney, and any other
24	considerations not inconsistent with law, the City Clerk shall approve or
25	disapprove the form of the petition. If the petition is disapproved the City
26	Clerk shall advise the Measure Proponents as to the basis for denial. The
27	Measure Proponents may seek review of the denial as provided by this code of
28	ordinances and the rules of civil procedure]"
29	B. TIME OF FILING WITH THE CITY CLERK. The Director of City
30	Council Services, or designee, shall file the proposed amendment described in
31	Section 2(A) above with the City Clerk the sooner of: a) the next soonest
32	notice from the City Clerk that a direct legislation by voter initiative petition
22	has been signed by the required number of votors nursuant to the process

1 described in Article III, Section 3 of the City Charter, or b) within the ninety 2 days immediately preceding the November 4, 2014 regular municipal election. 3 **COORDINATION WITH BERNALILLO COUNTY. The City Clerk shall** 4 coordinate with the Bernalillo County Clerk to prepare and file any necessary 5 documents and agreements to facilitate the placement of this proposed 6 Charter amendment described in Section 2(A) on the November 4, 2014, 7 general election ballot. SECTION 3. SEVERABILITY CLAUSE. If any section, paragraph, word or 8 9 phrase of this resolution is for any reason held to be invalid or unenforceable 10 by any court of competent jurisdiction, such decision shall not affect the 11 validity of the remaining provisions of this resolution. The Council hereby 12 declares that it would have passed this resolution and each section, 13 paragraph, sentence, clause, word or phrase thereof irrespective of any 14 provision being declared unconstitutional or otherwise invalid. 15 SECTION 4. EFFECTIVE DATE. Section 1 of this resolution is effective 16 immediately. The Charter Amendment described in Section 2 of this resolution 17 shall take effect immediately following the certification of the election if 18 approved by the voters. 19 20 21