

CITY of ALBUQUERQUE

TWENTY SIXTH COUNCIL

COUNCIL BILL NO. O-24-1 ENACTMENT NO. _____

SPONSORED BY: Brook Bassan, by request

1 **ORDINANCE**

2 **ADMINISTRATIVE DEMOLITION OF UNSAFE COMMERCIAL BUILDINGS,**
3 **UNSAFE ACCESSORY STRUCTURES, OR DWELLINGS UNFIT FOR HUMAN**
4 **HABITATION, CHAPTER 14, ARTICLE 23, AND AMENDING THE UNIFORM**
5 **HOUSING CODE, CHAPTER 14, ARTICLE 3.**

6 **WHEREAS** the City Council finds that unsafe commercial buildings, and
7 dwellings unfit for lawful occupancy and/or human habitation, and any other
8 unsafe accessory structures are a safety hazard to occupants and to the
9 surrounding community; and

10 **WHEREAS** the City Council finds that unsafe commercial buildings, and
11 dwellings unfit for lawful occupancy and/or human habitation, and any other
12 unsafe accessory structures, constitute an alluring and dangerous attractive
13 nuisance to the surrounding community; and

14 **WHEREAS** the City Council finds that unsafe commercial buildings, and
15 dwellings unfit for lawful occupancy and/or human habitation, and any other
16 unsafe accessory structures are prone to illegal entry by trespassers and
17 arsonists; and

18 **WHEREAS** the City Council finds that unsafe commercial buildings, and
19 dwellings unfit for lawful occupancy and/or human habitation, and any other
20 unsafe accessory structures can constitute a fire hazard; and

21 **WHEREAS** the City Council finds that unsafe commercial buildings, and
22 dwellings unfit for lawful occupancy and/or human habitation, and any other
23 unsafe accessory structures are dangerous to first responders; and

24 **WHEREAS** the City Council finds that unsafe buildings, and dwellings unfit
25 for lawful occupancy and/or human habitation, and any other unsafe accessory
26 structures create blight to the surrounding neighborhood; and

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1 WHEREAS the City Council finds that when property owners are either
2 absent, unidentifiable, or incapable, and unresponsive to a request to properly
3 maintain a property and then fail to make repairs to render a property safe, the
4 unsafe building or dwelling unfit for lawful occupancy and/or human habitation
5 or other unsafe accessory structure needs to be demolished by the City to
6 protect the health, safety and welfare of the public; and

7 WHEREAS the City Council finds there is a need to demolish unsafe
8 commercial buildings, and dwellings unfit for lawful occupation and/or human
9 habitation, and any other unsafe accessory structures through an efficient and
10 effective administrative hearing procedure.

11 BE IT ORDAINED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF
12 ALBUQUERQUE:

13 Section 1. Chapter 14, Article 23 of the Revised Ordinances of Albuquerque is
14 hereby enacted as follows:

15 **[Administrative Demolition of Unsafe Commercial Buildings, Unsafe Accessory**
16 **Structures, or Dwellings Unfit for Human Habitation**

17 **§ 14-23-1. SHORT TITLE.**

18 This article shall be known and may be cited as the “Administrative Demolition
19 Ordinance.”

20 **§ 14-23-2. INTENT.**

21 The purpose of this article is to allow for the administrative demolition of unsafe
22 commercial buildings, unsafe accessory structures, or dwellings unfit for lawful
23 occupancy and/or human habitation, due to dilapidation; defects increasing the
24 hazards of fire, accidents or other calamities; or other conditions, rendering
25 commercial buildings, accessory structures, or dwellings unsafe and therefore
26 dangerous or detrimental to the public health, safety, morals or welfare of the
27 residents of the City of Albuquerque.

28 **§ 14-23-3. DEFINITIONS.**

29 For the purpose of this article, certain terms, phrases, words and their derivatives shall
30 be construed as specific in either this article or as specified in the Uniform Housing
31 Code or the Uniform Administrative Code. Where terms are not defined, they shall
32 have their ordinary accepted meanings within the context with which they are used.

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1 **Accessory structure.** A structure detached from and located on the same lot as a
2 primary building, customarily used with and clearly incidental and subordinate to the
3 primary building or use. Accessory structures include but are not limited to shade
4 structures such as covered patios, sheds, work-shops, detached garages, gazebos,
5 pergolas, ramadas, or similar structures.

6 **Commercial Building.** A building or portion thereof designed or not being used for
7 human habitation.

8 **Department.** The department tasked by the Mayor with the administration and
9 enforcement of this Ordinance.

10 **Dwelling.** One or more connected rooms and a kitchen designed to be occupied by
11 no more than one family for living and sleeping purposes, meeting the requirements
12 of the Uniform Housing Code and the Uniform Administrative Code, as of the date of
13 the unit's construction. This term includes any structure being used as a dwelling unit,
14 as defined herein, for human habitation.

15 **Unfit for lawful occupancy or human habitation.** Any commercial building or
16 dwelling in which there exists any of the following conditions: structural defects,
17 dilapidation, defects or materials increasing the hazards of fire, accidents or other
18 calamities; or other conditions, rendering commercial buildings or dwellings unsafe
19 and therefore dangerous or detrimental to public health, safety, morals or welfare of
20 the residents of the City of Albuquerque.

21 **Unsafe building.** Buildings or structures that are structurally inadequate or
22 compromised or which constitute a fire hazard, or are otherwise dangerous to human
23 life, pursuant to the Uniform Administrative Code and Technical Codes.

24 **§ 14-23-4. PROCEDURES**

25 (A) Inspection. The Department may enter the premises with the consent of the
26 property owner or lawful occupant for the purpose of making safety inspections,
27 provided that the entry shall be made in a manner as to cause the least possible
28 inconvenience to property owner or the person in lawful possession. If consent to enter
29 is denied, the Department shall obtain a warrant from a court with jurisdiction.

30 (B) Commencement of Proceedings. Whenever the Department has inspected or
31 caused to be inspected any commercial building or any dwelling or accessory
32 structure and has found and determined that such commercial building or accessory
33 structure is unsafe or that such dwelling is unfit for lawful occupancy and/or human

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1 habitation, the Department shall commence proceedings to cause the closing,
2 demolition or removal of the building or dwelling.

3 (1) Serving Notice. The Department shall serve notice by personal service or
4 by registered mail to the owner of record on file with the county assessor, every
5 mortgagee of record, and all parties of interest of record. If the whereabouts of these
6 persons is unknown and cannot be ascertained by the Department in exercising
7 reasonable diligence and the Department makes an affidavit to that effect, the serving
8 of the notice upon said persons shall be made by publishing the notice once a week
9 for two consecutive weeks in a newspaper printed and published in the City of
10 Albuquerque. A copy of the notice shall be posted in a conspicuous place on the
11 property. A copy of the notice shall be filed and recorded with the County Clerk. A
12 recorded notice shall have the same force and effect as other lis pendens notices
13 provided by law. The recorded notice runs with the property, and subsequent
14 purchasers or grantees shall be deemed notified through the recorded notice in
15 existence at time of conveyance. Subsequent purchasers or grantees acquire the
16 property at their own risk of the contemplated administrative action in the recorded
17 notice, and no further notice shall be due.

18 (2) Notice of Hearing. The Notice shall inform the parties of interest of the
19 hearing. The Notice shall contain the following statements:

20 (a) The street address and a legal description sufficient for identification of
21 the premises upon which the building or dwelling or accessory structure is located.

22 (b) A statement that the Department has found the dwelling to be unfit for
23 human habitation with a brief and concise description of the conditions found to render
24 the dwelling in need of immediate abatement or a statement that the Department has
25 found the commercial building or accessory structure to be unsafe pursuant to the City
26 of Albuquerque's Uniform Administrative Code and Technical Codes.

27 (c) A statement of the action required to be taken as determined by the
28 Department, including whether the building or structure must be closed or
29 demolished.

30 (d) A statement that a hearing will be held by the Independent Hearing
31 Officer and shall be heard in accordance with the provisions in the Independent
32 Hearing Officer Ordinance, Chapter 2, Article 7, Part 8.

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1 (e) A statement that the owner may file an appeal of the Independent
2 Hearing Officer’s order by filing an appeal in district court, pursuant to NMSA 1978 §
3 39-3-1.1.

4 (C) Hearing.

5 (1) The hearing officer shall determine whether the commercial building or
6 accessory structure is unsafe or the dwelling is unfit for human habitation and shall
7 state findings of fact in support of the determination.

8 (2) A commercial building or accessory structure is unsafe and a dwelling is
9 unfit for human habitation if any of the following conditions exist:

10 (a) the commercial building or accessory structure or dwelling is hazardous,
11 dangerous or injurious to the health, safety, or morals of the occupants and those who
12 enter the premises;

13 (b) the commercial building or accessory structure or dwelling has a
14 blighting influence on properties in the area; or

15 (c) the commercial building or accessory structure or dwelling has defects
16 or combustible materials increasing the hazards of fire, accidents, or other calamities;
17 or has other poor conditions such as the lack of adequate ventilation, light or sanitary
18 facilities; dilapidation; disrepair; structural defects; or any violation of health, fire,
19 building regulations or any other laws relating to the safe use and occupancy of
20 buildings and improvements.

21 (3) A hearing shall be conducted by the Independent Hearing Officer in
22 accordance with the provisions in the IHO Ordinance, ROA 1994, Chapter 2, Article
23 7, Part 8.

24 (4) The hearing shall be held not less than ten days and not more than thirty
25 days after serving the Notice.

26 (5) If the hearing officer determines that the commercial building or accessory
27 structure is unsafe or that the dwelling under consideration is unfit for human
28 habitation, the hearing officer shall state in writing the following:

29 (a) findings of facts in support of the determination; and

30 (b) the premises must be vacated and secured at all times; and

31 (c) the owner shall be required to secure the property within 48 hours, and
32 then either repair and bring it into compliance with City codes to eliminate the blighted

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1 condition or demolish the building or structure within ninety (90) days, unless an
2 extension is agreed to by the Department.

3 (6) The hearing officer shall issue and serve an order that advises the owner of
4 the owner's right to file an appeal of the hearing officer's decision in district court,
5 pursuant to NMSA 1978 § 39-3-1.1.

6 (D) Enforcement of Order.

7 (1) If the owner fails to comply with an order to secure the property and then
8 remove or demolish the commercial building or dwelling, the City may cause the
9 commercial building or dwelling to be removed or demolished;

10 (2) the amount of the cost of removal or demolition by the City shall be filed as
11 a lien against the property. If the commercial building or dwelling is removed or
12 demolished by the City, the City shall sell the salvageable materials. The City shall
13 credit the proceeds of such sale, if applicable, against the cost of the removal or
14 demolition. Any surplus balance remaining shall be deposited in the district court and
15 shall be secured in the manner as directed by the court and shall be disbursed by the
16 court to the person found to be entitled to any balance by an order or decree of the
17 court.

18 (E) Civil Abatement Action. Nothing in this article shall be construed to abrogate
19 or impair the powers of the courts or of any department to enforce any other City
20 ordinance to prevent or punish violations. The powers conferred by this article shall
21 be in addition to, and supplemental to, powers conferred by any other law.]

22
23 **Section 3.** § 14-3-5-3 of the Uniform Housing Code is hereby amended as follows:

24 (A) *General.*

25 (1) Commencement of Proceedings. Whenever the Department has
26 inspected or caused to be inspected any building and has found and determined that
27 such building is a substandard building, he shall commence proceedings to cause the
28 repair, rehabilitation, vacation, [demolition] or securing of the building.

29
30 **Section 4.** §14-3-5-3(A)(2)(c) of the Uniform Housing Code is hereby amended as
31 follows:

32 3. If the Department has determined that the building or structure must be
33 demolished, the order shall require that the building be vacated within such time as

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1 the Department shall determine reasonable, not to exceed 30 days from the effective
2 date of the order; that all required permits be secured therefor within 60 days from the
3 date of the order, and that the demolition be completed within such time as the
4 Department shall determine is reasonable. Failure to comply with the order to
5 demolish the building or structure within such time as the Department shall determine
6 reasonable, not to exceed 30 days from the effective date of the order, will result in a
7 ~~[Resolution of Condemnation being presented to the City Council on a specified date~~
8 ~~pursuant to § 3-18-5 NMSA 1978.]~~ [Notice of Administrative Demolition of Dwellings
9 Unfit for Human Habitation pursuant to ROA 1994, Chapter 14, Article 23.

10
11 **Section 5.** §14-3-5-3(C) of the Uniform Housing Code is hereby amended as
12 follows:

13 (C) *Repair, Vacation, or Securing* ~~[or Demolition]~~.
14 (1) Standards to be Followed. The following standards shall be followed by
15 the department (and by the Office of Administrative Hearings if an appeal is taken) in
16 ordering the repair, vacation, ~~[demolition]~~ or securing of any substandard building or
17 structure:

18
19 **Section 6.** § 14-3-5-4 of the Uniform Housing Code is hereby amended as follows:

20 ~~—[(B) Appeal of Council Action. Any person aggrieved by the finding of the City~~
21 ~~Council that a building, structure or premise is so ruined, damaged and dilapidated~~
22 ~~that it is such a menace to the public comfort, health, peace or safety so as to require~~
23 ~~the removal from the municipality of the building, structure, ruins, rubbish, wreckage~~
24 ~~or debris, may file a written objection with the City Clerk within ten days of the receipt~~
25 ~~of a copy of the Resolution of Condemnation, asking for a hearing before the City~~
26 ~~Council. After receiving a valid written objection the City Council shall hold a hearing~~
27 ~~as provided for in Section 3-18-5, NMSA 1978]~~

28 (E) *Effect of Failure to Appeal.* Failure of any person to file an appeal in
29 accordance with the provisions herein shall constitute a waiver of their right to an
30 administrative hearing and adjudication of the notice and order or to any portion
31 thereof.

32 (D) *Scope of Hearing Appeal.* Only those matters or issues specifically raised
33 by the appellant shall be considered in the hearing of the appeal.

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1 (ED) *Staying of Order Under Appeal.* Enforcement of any notice and order of
2 the Department issued under this code shall be stayed during the pendency of an
3 appeal therefrom which is properly and timely filed.

4
5 **Section 7.** §14-3-5-6(A)(3) of the Uniform Housing Code is hereby amended as
6 follows:

7 (c) The Department may, in addition to any other remedy herein provided
8 cause the building to be repaired to the extent necessary to correct the conditions
9 which render the building substandard as set forth in the notice and order. [~~or, if the~~
10 ~~resolution of the City Council requires demolition, to cause the building to be~~
11 ~~demolished, and the materials, rubble and debris therefrom removed and the lot~~
12 ~~cleaned. Any such repair or demolition work shall be accomplished and the cost~~
13 ~~thereof paid and recovered in the manner hereinafter provided in this code or in the~~
14 ~~manner provided in §§ 3-36-1 through 3-36-6 NMSA 1978.]~~

15
16 **Section 8.** §14-3-5-12 of the Uniform Housing Code is hereby amended as follows:

17 All buildings or portions thereof which are determined to be substandard as
18 defined in this code are hereby declared to be nuisances and shall be abated by repair,
19 rehabilitation, [~~demolition, removal~~] or securing all accessible openings and entrances
20 to building in accordance with the procedure as provided herein.

21 [~~Any building that has been determined to be substandard and which has been~~
22 ~~abated by securing all accessible openings and entrances shall be repaired,~~
23 ~~rehabilitated, demolished or removed within 12 months of being secured. The failure~~
24 ~~to repair, rehabilitate, demolish or remove such building within 12 months shall be~~
25 ~~prima facie evidence that the building is a menace to the public comfort, health, peace~~
26 ~~or safety and should be condemned. At the first City Council meeting following the 12~~
27 ~~month period the administration may present the City Council with a Resolution of~~
28 ~~Condemnation as provided for in Section 3-18-5 NMSA 1978 and proceed with~~
29 ~~condemnation as provided for under that statute.]~~

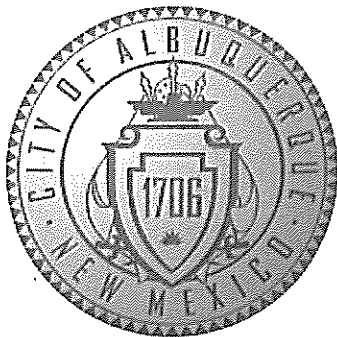
30
31 **SECTION 9. SEVERABILITY CLAUSE.** If any section, paragraph, sentence,
32 clause, word or phrase of this Ordinance is for any reason held to be invalid or
33 unenforceable by any court of competent jurisdiction, such decision shall not

1 affect the validity of the remaining provisions of this Ordinance. The Council
2 hereby declares that it would have passed this Ordinance and each section,
3 paragraph, sentence, clause, word or phrase thereof irrespective of any
4 provision being declared unconstitutional or otherwise invalid.

5 SECTION 10. COMPILATION. SECTION 1 of this Ordinance shall amend,
6 be incorporated in, and made part of the Revised Ordinances of Albuquerque,
7 New Mexico, 1994.

8 SECTION 11. EFFECTIVE DATE. This Ordinance shall take effect ten (10)
9 days after publication by title and general summary.

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CITY OF ALBUQUERQUE
Albuquerque, New Mexico
Office of the Mayor

Mayor Timothy M. Keller

INTER-OFFICE MEMORANDUM

December 1, 2023

TO: Patrick Davis, President, City Council

FROM: Timothy M. Keller, Mayor

A handwritten signature in black ink, appearing to be 'TK', is written over the name 'Timothy M. Keller'.

SUBJECT: Establishment of Procedures for the Administrative Demolition of Unsafe Commercial Buildings, Unsafe Accessory Structures, or Dwellings Unfit for Human Habitation Chapter 14, Article 23, and amending the Uniform Housing Code Chapter 14, Article 3.

The enclosed document serves as a formal request to establish procedures for the Administrative Demolition of Unsafe Commercial Buildings, Unsafe Accessory Structures, or Dwellings Unfit for Human Habitation. The new article replaces the procedures outlined in the Uniform Housing Code ordinance that required a Resolution of Condemnation from City Council. The ordinance encompasses: (1) the definition of terms within the ordinance, (2) enforcement measures for non-compliant structures, (3) initiation of proceedings for serving notices, and (4) the establishment of hearing and administrative appeals processes.

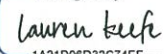
These proposed provisions are designed to enhance the City's capacity to enforce regulations and effectively address unsafe structures within the City of Albuquerque. I am submitting these amendments to the City Council for their careful consideration and subsequent action.

TITLE/SUBJECT OF LITIGATION*** *Same as subject line on last page)*

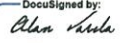
Approved:

Approved as to Legal Form:


 Samantha Sengel Date
 Chief Administrative Officer

DocuSigned by:
 12/7/2023 | 11:38 AM MST
 1A24D08D32C74EE
 Lauren Keefe Date
 City Attorney

Recommended:

DocuSigned by:
 12/4/2023 | 11:36 AM MST
 047D88D8EAC443
 Alan Varela Date
 Director

Cover Analysis

1. What is it?

This legislation creates the Administrative Demolition of Unsafe Commercial Buildings, Unsafe Accessory Structures, or Dwellings Unfit for Human Habitation and it amends the Uniform Housing Code to remove the prior procedure that required a Resolution of Condemnation.

2. What will this piece of legislation do?

This legislation establishes administrative procedures and definitions for the Administrative Demolition of Unsafe Commercial Buildings, Unsafe Accessory Structures, or Dwellings Unfit for Human Habitation, while also making amendments to procedures within the Uniform Housing Code to remove the prior procedure that required a Resolution of Condemnation.

3. Why is this project needed?

This project is needed to address safety hazards posed by unsafe commercial buildings, unsafe accessory structures, dwellings unfit for lawful occupancy and/or human habitation, in the City of Albuquerque. The proposed ordinance establishes Chapter 14, Article 23, and amends Chapter 14, Article 3 of the Revised Ordinances of Albuquerque. The new ordinance contains the intent, definitions, and procedures for inspections, proceedings, notices, hearings, and enforcement actions by the Department. The legislation will ensure due process and more efficiently allow the City to eliminate unsafe conditions and, if necessary, demolish structures posing threats to public health, safety, morals, or welfare.

4. How much will it cost and what is the funding source?

No costs are anticipated from existing appropriations.

5. Is there a revenue source associated with this contract? If so, what level of income is projected?

There is no revenue source associated with this legislation.

6. What will happen if the project is not approved?

The City of Albuquerque will continue to face the growing challenges and risks associated with unsafe commercial buildings, dwellings unfit for lawful occupancy and/or human habitation, and other unsafe accessory structures. The absence of an efficient administrative process will result in a lack of streamlined procedures for addressing these safety hazards, and continue to result in prolonged periods of structures remaining in hazardous conditions. Without an authorized administrative hearing procedure, the City will continue to struggle to efficiently enforce the repair, vacation, or demolition of unsafe structures, leaving first responders, City staff, occupants, and the surrounding community at continued risk. The blight and dangers caused by such structures will persist, and

the City will find it increasingly challenging to protect public health, safety, morals, and welfare in a timely and effective manner.

7. Is this service already provided by another entity?

No.

FISCAL IMPACT ANALYSIS

TITLE: Administrative Demolition of Unsafe Commercial Buildings, Unsafe Accessory Struct R: O:
 FUND: 110
 DEPT: 4910000

- No measurable fiscal impact is anticipated, i.e., no impact on fund balance over and above existing appropriations.
- (If Applicable) The estimated fiscal impact (defined as impact over and above existing appropriations) of this legislation is as follows:

	Fiscal Years			
	2024	2025	2026	Total
Base Salary/Wages	-	-	-	-
Fringe Benefits at	-	-	-	-
Subtotal Personnel	-	-	-	-
Operating Expenses	-	-	-	-
Property	-	-	-	-
Indirect Costs	-	-	-	-
Total Expenses	\$ -	\$ -	\$ -	\$ -
[X] Estimated revenues not affected				
[] Estimated revenue impact				
Revenue from program	0	0	0	0
Amount of Grant	-	-	-	-
City Cash Match	0	0	0	0
City Inkind Match	0	0	0	0
City IDOH	-	-	-	-
Total Revenue	\$ -	\$ -	\$ -	\$ -

These estimates do not include any adjustment for inflation.

* Range if not easily quantifiable.

Number of Positions created 0

COMMENTS:

COMMENTS ON NON-MONETARY IMPACTS TO COMMUNITY/CITY GOVERNMENT:

There are no costs that are anticipated from existing appropriations.

PREPARED BY:

APPROVED:

DocuSigned by:
 Debbie Dombroski
 12/4/2023 | 11:19 AM MST
 Debbie Dombroski, Fiscal Manager

DocuSigned by:
 Alan Varela
 12/4/2023 | 11:36 AM MST
 Alan Varela, Direct Date

REVIEWED BY:

DocuSigned by:
 Haiyan Zhao
 12/4/2023 | 11:48 AM MST
 EXECUTIVE BUDGET ANALYST

DocuSigned by:
 Lawrence Davis
 12/7/2023 | 7:38 AM MST
 BUDGET OFFICER (date)

DocuSigned by:
 Christine Garner
 12/7/2023 | 9:27 AM MST
 CITY ECONOMIST