CITY of ALBUQUERQUE TWENTY FIFTH COUNCIL

CO	UNCII	BILL NO. <u>O-22-45</u> ENACTMENT NO						
SPONSORED BY: Brook Bassan, Klarissa Peña, and Pat Davis, by request								
	1	ORDINANCE						
	2	AMENDING THE CODE OF ETHICS RELATING TO FINANCIAL DISCLOSURES						
	3	OF ELECTED OFFICIALS.						
	4	WHEREAS, the City of Albuquerque seeks to encourage transparency and						
	5	accountability in government; and						
	6	WHEREAS, comprehensive disclosure requirements in the Code of Ethics						
	7	vill reinforce the high ethical standards the City expects of elected officials.						
	8	BE IT ORDAINED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF						
	9	ALBUQUERQUE:						
, io	10	SECTION 1. Article XII, Sections 2 and 5 are hereby repealed in their						
- New Deletion	11	entirety and replaced with the following:						
- ŭ	12	Section 2. DEFINITIONS						
<u>d/Underscored Material]</u> - New Strikethrough Material] - Deleti	13	(a) "Beneficially owned" means a beneficiary's interest in trust property.						
<u>Mat</u> Iate	14	b) "Board" means the Board of Ethics and Campaign Practices						
ed ⊒ P ed ⊒	15	stablished pursuant to Article XII of this Charter.						
d/Underscore Strikethrough	16	c) "Business Dealings" or "Business Dealings With The Governmental						
der ##	17	Body" includes circumstances where a person is: (1) presently a party to a						
김품	18	contract with the city; (2) presently a subcontractor under a subcontract with a						
	19	party under contract with the city; (3) bidding, proposing, or applying for						
<u> Brackete</u> racketed/	20	ontracts with the city; (4) a party in litigation with the city; (5) a party before a						
Bra tack	21	uasi-judicial administrative proceeding conducted by a city board,						
<u> </u>	22	commission, committee or hearing officer; or (6) a party to an appeal of a						
	23	lecision of a city department, quasi-judicial administrative board,						
	24	commission, committee or hearing officer						

"Business entity" means a corporation, business trust, estate, trust,

partnership, limited liability company, association, joint venture or any other

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1	(j) "Direct Interest", "Private Interest" or "Private Financial Interest"
2	means an interest concerning: (1) a partnership, limited liability partnership,
3	limited liability company, corporation, or any other for-profit entity in which an
4	official owns an interest of 10% interest or more; or (2) a corporation,
5	partnership, limited liability partnership, or limited liability company in which
6	the official is an officer, director, or agent. Direct Interest, Private Interest or
7	Private Financial Interest does not mean an interest in stock owned indirectly
8	through a mutual fund, retirement plan, or other similar commingled
9	investment vehicle the individual investments of which the official does not
10	control or manage.
11	(k) "Gift" or "Valuable Gift" means that which is directly or
12	indirectly paid or given to another for an individual's benefit or by any other
13	means, for which consideration equal or greater than fair market value was not
14	given by the official within 90 days of the official's receipt of such gift,
15	including, but not limited to: (1) real property; (2) the use of real property; (3)
16	tangible or intangible personal property; (4) the use of tangible personal
17	property; (5) a preferential rate or terms on a debt, loan, goods, or services,
18	which rate is below the customary rate and is neither a government rate nor a
19	rate available to similarly situated members of the public by virtue of
20	occupation, affiliation, age, religion, sex, or national origin; (6) debt
21	forgiveness; (7) transportation, other than that provided to an official by a
22	governmental agency in relation to approved government business, lodging or
23	parking; (8) food or beverage; (9) membership dues, other than dues paid by a
24	city agency; (10) entrance fees, admission fees, or tickets to events,
25	performances, or facilities other than those hosted, sponsored, or co-
26	sponsored by the city or occurring at a city facility; (11) plants, flowers, or
27	floral arrangements; (12) services provided by persons pursuant to a
28	professional license or certificate; (13) other personal services for which a fee
29	is normally charged by the person providing the services; and (14) any other
30	similar service or thing having an attributable value not already provided for in
31	this section. For purposes of calculating the dollar limits to the term "gift," any
32	gift provided by a lobbyist shall be attributed to the lobbyist individually as

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well as to the business organization which he or she owns or by which he or 2 she is employed. 3 Gift does not include: (1) salary, benefits, services, fees, commissions, returns 4 on an investment, a loan, interest incurred on a bond, expenses, or other 5 forms of compensation associated primarily with the official's employment, 6 business or service as an officer or director of a private corporation or 7 organization; (2) any activity authorized by the Election Code, the Code of 8 Ethics, and items excluded from the definition of "contributions" pursuant to 9 Section 2(g)(3) of the Election Code, including but not limited to the 10 acceptance of a donation, transfer or contribution, or the making of an expenditure or reimbursement; (3) an honorarium or an expense related to an 11 12 honorarium event paid to an official or the official's spouse; (4) an award, 13 plaque, certificate, or similar personalized item given in recognition of the 14 official's public, civic, charitable, or professional service; (5) an honorary 15 membership in a service or fraternal organization presented merely as a 16 courtesy by such organization; (6) the use of a public facility or public [Bracketed/Strikethrough Material] - Deletion **17** property made available by a governmental agency for a public purpose; (7) 18 transportation provided to an official by a governmental agency in relation to 19 official and approved governmental business, (8) gifts provided directly or 20 indirectly by a state, regional or national organization whose primary purpose 21 is the promotion of the exchange of ideas between governmental officials or 22 employees or to provide for the professional development or training of such 23 governmental officials or employees, provided that such organization has a 24 membership primarily composed of elected or appointed public officials or 25 employees; (9) the use of a city facility by an official; (10) a gift motivated by a 26 familial or close personal relationship rather than the recipient's position as an 27 official; and (11) all non-pecuniary things or services donated in any twelve 28 (12) month period from a single donor that have a cumulative fair market value 29 of two hundred fifty dollars (\$250.00) or less. 30 "Governmental Body" means the City of Albuquerque and any of its (I) 31 boards, commissions and committees.

	2	spouse, children, step-children, parents, grandparents, grandchildren,						
	3	siblings, first cousins, nieces, nephews, uncles and aunts.						
	4	(n) "Income" means the money or other form of payment that a person						
	5	receives from labor or services, including from employment, a business entity,						
	6	contracts, goods or services rendered and investments.						
	7	(o) "Indirect interest" or "indirect private financial interest" means any						
	8	interest in which legal title is held by another as trustee or other						
	9	representative, but the equitable or beneficial interest is held by the official or						
	10	the official's immediate family. Indirect interest shall include a pecuniary or						
	11	competitive advantage that exists or could foreseeably accrue as a result of						
	12	the act or inaction of the official.						
	13	(p) "Office" means a position of duty, trust or authority.						
	14	(q) "Official" means the Mayor; all members of the Council; all members						
	15	of boards, commissions and committees; all directors and the equivalent						
	16	thereof for each department, division or section; assistant, associate or						
, u	17	deputy department, division or section directors and the equivalent thereof;						
] - New - Deletion	18	the Director of Council Services; the Chief Administrative Officer; Deputy or						
[<u>Bracketed/Underscored Material]</u> - New acketed/Strikethrough Material] - Deleti	19	Assistant Chief Administrative Officers and the equivalent thereof; and all						
erial ia I	20	other city employees appointed directly by the Council, Mayor or Chief Administrative Officer.						
<u>Aate</u>	21							
cored Materia	22	(r) "Ordinary consumer debt" means a personal debt owed as a result of						
CO.	23	purchasing goods used for individual or household consumption, including						
ders thre	24	credit card debt and auto loans.						
E G	25	(s) "Participate in a political campaign" means: (1) to hold a paid						
ted/ 1/S#	26	position in a campaign; (2) to hold an unpaid position in a campaign that						
[Bracketed/Underse] [Bracketed/Strikethro	27	includes a title or functions in a manner that would typically include a title; (3						
Bra ack	28	to host a fundraiser for a candidate or host a house party or any other event						
_ \\ \[\frac{\pi}{2} \]	29	for a candidate or campaign; (4) to volunteer for a candidate or campaign; (5)						
	30	contribute to a candidate or campaign; (6) electronically posting or sharing						
	31	candidate or campaign materials or communications, or otherwise publishing						
	32	statements that reference a candidate or campaign, via social media or						

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"Immediate Family" or "Immediate Family Member" means

- 1 <u>otherwise. "Participate in a political campaign" does not include: (1) signing a</u>
- 2 <u>nominating petition; (2) making a \$5 qualifying contribution to a candidate</u>
- 3 <u>seeking public financing; (3) "liking" a social media post that references a</u>
- 4 candidate or campaign.
- 5 (t) "person" means any individual, cooperative association, club,
- 6 corporation, company, firm, partnership, joint venture, syndicate, profit or
- 7 <u>nonprofit organization, or other legal entity.</u>
- 8 (u) "public agency" means a department, commission, council, board,
- 9 committee, agency or institution of the executive or legislative branch of state
- 10 government or a political subdivision of the state or an instrumentality of the
- 11 <u>state or of a political subdivision of the state.</u>
- 12 (v) "Publicly endorse" means: (1) to publish in any way a statement of
- 13 support or approval regarding a candidate or campaign; (2) to knowingly allow
- 14 <u>one's name to be published by others as endorsing a candidate or campaign;</u>
- 15 (3) to appear in advertisements of any sort for a candidate or campaign.
- 16 "Publicly endorse" does not include: (1) a statement of personal opinion in a
- 17 <u>non-public setting to another individual; or (2) a publication regarding a Board</u>
- 18 of Ethics ruling.
- 19 (w) "Publicly oppose" means: (1) to publish in any way a statement of
- 20 <u>opposition or criticism regarding a candidate or campaign; (2) to knowingly</u>
- 21 allow one's name to be published by others as opposing a candidate or
- 22 campaign; (3) to appear in advertisements of any sort opposing or criticizing a
- 23 candidate or campaign. "Publicly oppose" does not include a statement of
- 24 personal opinion in a non-public setting to another individual or a publication
- 25 regarding a Board of Ethics ruling.
- 26 Section 5. DISCLOSURE
- 27 [(a) An official of the city with any private financial interest in any contract or
- 28 other matter pending before or within the governmental body the official is
- 29 employed by or a member of, shall file an annual disclosure statement to the
- 30 governmental body.
- 31 (b) Any Councilor who has a direct or indirect interest in any matter pending
- 32 before the Council shall disclose such interest on the records of the Council.

[Bracketed/Underscored Material] - New [Bracketed/Strikethrough Material] - Deletion

1 The existence of a direct or indirect private financial interest on any matter 2 coming before the Council, including approval of a contract, shall disqualify a 3 Councilor from debating and voting on the matter. A majority of the remaining 4 members of the Council shall determine whether a Councilor has a direct or 5 indirect interest and whether the Councilor shall be allowed to vote and 6 participate in the decision-making process related to the matter. A Councilor 7 who has a conflict of interest may voluntarily decline to vote and participate in 8 the decision-making process related to the matter. 9 (c) The Mayor and each City Councilor, during their term of office, shall file 10 contribution and expenditure disclosure statements on the second Monday in 11 May and November of each year setting out all contributions and 12 expenditures, as defined in the City Election Code, during the previous period, 13 raised or spent in connection with any campaign or pre-campaign activity for 14 any elected office. Expenditures of public funds in the regular course of the 15 Mayor or Councilor's official duties are not contributions and expenditures 16 subject to such disclosure under this section. The Mayor and Councilors are **17** not required to file a biannual statement if they have had no campaign or pre-18 campaign contributions or expenditures during the previous period. These 19 reporting requirements shall be in addition to the reporting requirements of 20 the Election Code, provided that any information filed with the City Clerk pursuant to City Charter Article XIII, Section 4(c) need not be included in the 21 22 subsequent biannual reports required by this section. The contributions and 23 expenditures identified in the biannual statements that are to be applied to a 24 campaign for election to a city office shall be included in the first campaign 25 disclosure report that the candidate files pursuant to the Election Code. 26 (d) All elected officials shall file with the City Clerk an annual disclosure **27** statement listing all of the changes or additions to the disclosure information 28 provided by the elected official at the time of filing his or her declaration of 29 candidacy pursuant to Section 3 of the Election Code. If no changes have 30 occurred, the elected official shall so state in the annual disclosure statement. 31 The annual disclosure statement shall be due on the first city work day of July

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1	and shall be submitted on a form approved by the City Clerk. The annual
2	disclosure statement shall be a public record.
3	(e) In addition to the information disclosed pursuant to Section 3 of the
4	Election Code, the annual disclosure statement for all elected officials shall
5	include the following information for the preceding calendar year:
6	(1) the full name of the reporting individual and the reporting individual's
7	spouse;
8	(2) the name and address of any employer employing the reporting
9	individual or the reporting individual's spouse, the title or position held, and a
10	brief description of the nature of the business or occupation;
11	(3) the identity, location and purpose of use of real property owned by
12	the reporting individual, thereporting individual's spouse or the reporting
13	individual's dependent children; provided that, for personal residences only
14	the zip code or, in the absence of a zip code, the county of situs is
15	required to be disclosed;
16	(4) the identity of assets of more than fifty thousand dollars (\$50,000)
17	directly or beneficially owned by the reporting individual, the reporting
18	individual's spouse or the reporting individual's dependent children; provided
19	that, in determining whether an asset has a value of more than fifty thousand
20	dollars (\$50,000), the value should not be reduced by any debt secured by the
21	asset, such as a mortgage or other secured loan, and a good faith estimate of
22	the fair market value of an asset is permitted if the exact value is neither known
23	or easily obtainable. The disclosure of assets shall include:
24_	(A) commodities, including the type of commodity;
25_	(B) investments in stocks, bonds, futures contracts, options,
26	derivatives, currency, realestate investment trusts, mutual funds,
27	private equityfunds, exchange-traded funds, and trust funds of
28	which the reporting individual is a beneficiary; provided that if the
29	investment is or forms part of a fund, the reporting individual is only
30	required to identify the fund, the fund manager, and any underlying

dollars (\$50,000); and

holdings of the fund that have a value of more than fifty thousand

	1	<u>(C)</u>	contractual rights that are reasonably likely to generate future
	2	incom	e, such as royalties and intellectual property, the names of the
	3	<u>contra</u>	cting parties, and the purpose of the contract;
	4	(5) all sou	rces of income equal to or greater than the amount that must
	5	be disclosed to	the internal revenue service pursuant to 26 U.S.C. Section
	6	6041(a), as amer	nded, directly or indirectly accrued by the reporting individual,
	7	the reporting inc	dividual's spouse or the reporting individual's dependent
	8	children, includi	ng:
	9	(A)	the identity of the source of earned income; provided that:
	10	9	(i) if a source of earned income is owed a legal or
	11]	professional duty of confidentiality and the identity of the
	12	<u> </u>	source of the income has not been disclosed to a public
J	13	:	agency, the reporting individual may identify the source as
	14	-	"confidential" and describe the duty of confidentiality that
	15]	prevents disclosure of the source of the earned income; and
	16	9	(ii) if an indirect source of earned income is a client of a
- New	<u>6</u> 17	<u>!</u>	business entity of which the reporting individual or the
	17 18 19 19	<u>!</u>	reporting individual's spouse is a member, the indirect source
<u>.</u>	[□] 19	9	of earned income is not required to be disclosed if the
ed Material	72 A 22 22 22 22 22 22 22 22 22 22 22 22	<u>!</u>	reporting individual or the reporting individual's spouse has
<u> </u>	# 21	<u>!</u>	no role in any matter involving the source; and
		(B)	the identity of sources of unearned income, including taxable
<u>S</u> CO	5 23	<u>i</u>	interest, capital gains, dividends, annuities, trust distributions,
ger	‡ 24	<u>!</u>	rents from real property and insurance policies;
_ ?	業 25	(6) Liabilit	ies of more than five thousand dollars (\$5,000) owed by:
Bracketed/ Underscor	Bracketed/Strikethroug 8	(A)	the reporting individual, the reporting individual's spouse or
2 2 2 3	를 27	!	the reporting individual's dependent children; and
פי	<u>ਊ</u> 28	(B)	a trust of which the reporting individual, the reporting
	₾ 29	<u>i</u>	individual's spouse or the reporting individual's dependent
	30	9	children are beneficiaries;
	31	(7) For a l	iability identified pursuant to Subsection (6) of this section, the
	32	reporting ind	ividual shall disclose:

		1		<u>(A)</u>	the identity of the person who owes the debt or liability;	
		2		<u>(B)</u>	the person to whom the debt or liability is owed;	
		3		(C)	the amount of the debt or liability; and	
		4		(D)	any payments on the debt or liability during the previous	
		5			calendar year;	
		6	<u>(8)</u>	The d	lisclosure statement is not required to include:	
		7		(A)	ordinary consumer debt;	
		8		<u>(B)</u>	mortgage debt on the primary residence of the reporting	
		9			individual, the reporting individual's spouse or the reporting	
		10			individual's dependent children;	
		11		(C)	student loans; and	
		12		(D)	liabilities owed to parents, grandparents, children or siblings	
		13			of the reporting individual, the reporting individual's spouse or	
		14			the reporting individual's dependent children;	
		15	<u>(9)</u>	The fo	ollowing information related to any privately held business	
		16	controlled by the reporting individual, the reporting individual's spouse or			
	<u>o</u>	17	the reporting individual's dependent children:			
Ze ×	- Deletion	18		<u>(A)</u>	the name of the business entity, a brief description of the	
<u>-</u>	<u> </u>	19			nature of its activities and its geographic location, including	
eria	距	20			the city and state; and	
ed Material] - New	ate	21		<u>(B)</u>	for a privately held business entity formed for the purpose of	
ed	₹	22			holding investments:	
					(i) assets of more than fifty thousand dollars (\$50,000) or	
Bracketed/Undersco	[Bracketed/Strikethroug	24			that generated income directly or beneficially owned by	
/Un	業	25			the business entity in an amount equal to or greater than	
ted,	₩ W	26			the amount that must be disclosed to the internal	
cke	ete	27			revenue service pursuant to 26 U.S.C. Section 6041(a),	
Bra	ack	28			as amended; provided that in determining whether an	
	<u> </u>	29			asset has a value of more than fifty thousand dollars	
		30			(\$50,000), the value should not be reduced by any debt	
		31			secured by the asset, such as a mortgage or other	
		32			secured loan; and	

	1	(ii) any liability of the business entity in an amount greater					
	2	than fifty thousand dollars (\$50,000), including:					
	3	(a) the identity of the business entity that owes the					
	4	debt or liability;					
	5	(b) the person to which the debt or liability is owned;					
	6	(c) the amount of the debt or liability; and					
	7	(d) any payments on the debt or liability during the					
	8	previous calendar year;					
	9	(10) The following information related to professional licenses,					
	10	memberships and offices held for the prior calendar year:					
	11	(A) professional licenses held by the reporting individual and the					
	12	reporting individual's spouse; and					
	13	(B) board memberships, offices or other positions held by the					
	14	reporting individual and the reporting individual's spouse in:					
	15	(i) corporations, partnerships, trusts or other for-profit					
	16	business entities; and					
<u>, io</u>	17	(ii) nonprofit organizations, educational organizations,					
] - New - Deletion	18	political organizations or other nongovernmental					
- a	19	organizations; and					
<u>ed Material</u>] - New • Material] - Deletio	20	(11) Any gift received in the prior calendar year by the reporting					
<u>Mat</u> late	21	individual, the reporting individual's spouse or the reporting individual's					
ed P ⊈	22	dependent children having a market value greater than fifty dollars (\$50.00)					
SCOI	23	from a restricted donor, a registered lobbyist, a lobbyist's employer, a					
<u> Bracketed/Underscore</u> Bracketed/Strikethrough	24	government contractor or a person that has responded to a request for					
	25	proposals or an invitation to bid issued by the City.]					
ted d/Si	26	SECTION 2. SEVERABILITY CLAUSE. If any section, paragraph, word or					
cke ete	27	phrase of this ordinance is for any reason held to be invalid, or unenforceable					
[1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	28	by any court of competent jurisdiction, such decision shall not affect the					
<u> </u>	29	validity of the remaining provisions of this ordinance. The Council hereby					
	30	declares that it would have passed this ordinance and each section,					
	31	paragraph, sentence, clause, word or phrase thereof irrespective of any					
	32	provision being declared unconstitutional or otherwise invalid.					

[Bracketed/Underscored Material] - New

1	SECTION 3. COMPILATION. Section 1 of this ordinance shall amend, be
2	incorporated in, and be made part of the City Charter.
3	SECTION 4. EFFECTIVE DATE. This ordinance shall take effect five (5) days
4	after publication by title and general summary.
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