

CITY of ALBUQUERQUE

TWENTY FIFTH COUNCIL

COUNCIL BILL NO. O-22-32 ENACTMENT NO. _____

SPONSORED BY: Isaac Benton

1 **ORDINANCE**

2 **ADOPTING A ZONING MAP AMENDMENT FOR AN APPROXIMATELY 0.76-**
3 **ACRE SITE LOCATED AT 10035 COUNTRY CLUB LAND NW, BETWEEN GOLF**
4 **COURSE ROAD NW AND PARADISE HILLS GOLF COURSE, FROM NR-C TO R-**
5 **ML IN ORDER TO FACILITATE FUTURE REDEVELOPMENT UNDER THE R-ML**
6 **ZONE DISTRICT.**

7 **WHEREAS, the subject site is legally described as Tract A-1, Plat of Tracts**
8 **A-1, A-2, C-1 & T, Paradise Hills Golf Course Subdivision; and**

9 **WHEREAS, the subject site contains a building that the applicant wants to**
10 **redevelop into and assisted living facility; and**

11 **WHEREAS, the subject site is currently zoned NR-C (Non-Residential**
12 **Commercial Zone District), which it received upon adoption of the Integrated**
13 **Development Ordinance (IDO) in May 2018 as a conversion from the former**
14 **zoning of SU-1 for Golf Course and PDA – 72 dwelling units max and 16-unit**
15 **guest house; and**

16 **WHEREAS, the zoning conversions were based on the most intense uses**
17 **allowed by the prior zone, which in this case is outdoor recreation, first**
18 **allowed as a primary permissive use in the NR-C zone district in Table 6-1-1 of**
19 **the IDO; and**

20 **WHEREAS, the purpose of the NR-C zone district is to accommodate**
21 **medium-scale retail, office, commercial, and institutional uses, particularly**
22 **where additional residential development is not appropriate or not desired**
23 **because of a deficit of jobs or services in relation to housing units in the area;**
24 **and**

[Bracketed/Underscored Material] - New
[Bracketed/Strikethrough Material] - Deletion

1 WHEREAS, primary land uses allowable in NR-C include a wide spectrum
2 of retail and commercial uses intended to serve both neighborhood and area-
3 wide needs, as well as some light industrial uses; and

4 WHEREAS, the NR-C zone does not allow residential uses in either the
5 household living category or the group living category; and

6 WHEREAS, the purpose of the R-ML zone district is to provide for a variety
7 of low-to-medium-density housing options. The primary land uses are
8 townhouses and small-scale multi-family development, as well as civic and
9 institutional uses to serve the surrounding residential area; and

10 WHEREAS, the subject site is located in an area that the Comprehensive
11 Plan has designated an Area of Consistency and is not in a designated
12 Activity Center or along a designated Corridor; and

13 WHEREAS, at its February 17, 2022 public hearing, the EPC voted to
14 continue the case to its March 17, 2022 public hearing, in order to allow time
15 for the applicant and opposing parties to meet and discuss their concerns,
16 after which the parties met but did not come to agreement; and

17 WHEREAS, at its March 17, 2022 public hearing, the EPC voted to approve
18 the zoning map amendment, based on findings included in its Notice of
19 Decision.

20 BE IT ORDAINED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF
21 ALBUQUERQUE:

22 SECTION 1. The Official Zoning Map is hereby amended to show the R-ML
23 zone on the property known as Tract A-1, Plat of Tracts A-1, A-2, C-1 and T,
24 Paradise Hills Golf Course Subdivision.

25 SECTION 2. FINDINGS.

26 (A) The request is for a a Zoning Map Amendment, for an approximately
27 0.76-acre site legally described as Tract A-1 Plat of Tracts A-1, A-2, C-1 & T
28 Paradise Hills Golf Course Subdivision and located at 10035 Country Club
29 Lane NW, between Golf Course Rd. and Paradise Hills Golf Course (“the
30 subject site”).

31 (B) The subject site is zoned NR-C (Non-residential -- Commercial). The
32 applicant is requesting a zone change to R-ML (Residential – Multi-family

low density) to facilitate future redevelopment of the subject site, which contains an existing building.

(C) The subject site is in an Area of Consistency and is not located in a designated Center or along a designated Corridor.

(D) The Albuquerque/Bernalillo County Comprehensive Plan and the Integrated Development Ordinance (IDO) are incorporated herein by reference and made part of the record for all purposes.

(E) The request is consistent with the following Comprehensive Plan Goals and Policies from Chapter 4 - Community Identity:

(1) Goal 4.1 – Character: Enhance, protect, and preserve distinct communities.

(2) Policy 4.1.1 - Distinct Communities: Encourage quality development that is consistent with the distinct character of communities.

(3) Policy 4.1.2 – Identity and Design: Protect the identity and cohesiveness of neighborhoods by ensuring the appropriate scale and location of development, mix of uses, and character of building design.

(F) The request furthers the following, additional policies from Comprehensive Plan Chapter 5- Land Use:

(1) Goal 5.2 - Complete Communities: Foster communities where residents can live, work, learn, shop and play together.

(2) Policy 5.2.1 – Land Uses: Create healthy, sustainable, and distinct communities with a mix of uses that are conveniently accessible from surrounding neighborhoods.

(3) Sub-policy(h) 5.2.1 – Land Uses: Encourage infill development that adds complementary uses and is compatible in form and scale to the immediately surrounding development.

(4) Sub-policy(n) 5.2.1 – Land Uses: Encourage more productive use of vacant lots and under-utilized lots, including surface parking.

(G) The request furthers the following, additional policies regarding efficient development patterns from Comprehensive Plan Chapter 5- Land Use:

(1) Goal 5.3 - Efficient Development Patterns: Promote development patterns that maximize the utility of existing infrastructure and public facilities and the efficient use of land to support the public good.

(2) Policy 5.3.1 – Infill Development: Support additional growth in areas with existing infrastructure and public facilities.

(H) The request furthers the following, additional policy regarding City Development Areas from Comprehensive Plan Chapter 5 - Land Use: Policy 5.6.3 - Areas of Consistency: Protect and enhance the character of existing single-family neighborhoods, areas outside of Centers and Corridors, parks, and Major Public Open Space.

(I) The request furthers the following Comprehensive Plan Goals and policies from Chapter 9- Housing:

(1) Goal 9.1 - Supply: Ensure a sufficient supply and range of high-quality housing types that meet current and future needs at a variety of price levels to ensure more balanced housing options.

(2) Policy 9.1.1 - Housing Options: Support the development, improvement, and conservation of housing for a variety of income levels and types of residents and households.

(3) Goal 9.2.1 - Compatibility: Encourage housing development that enhances neighborhood character, maintains compatibility with surrounding land uses, and responds to its development context – i.e. urban, suburban, or rural – with appropriate densities, site design, and relationship to the street.

(J) The applicant has adequately justified the request pursuant to the Integrated Development Ordinance (IDO) Subsection 14-16-6-7(G)(3)- Review and Decision Criteria for Zoning Map Amendments, as follows:

(1) Criterion A: Consistency with the City’s health, safety, morals and general welfare is shown by demonstrating that a request furthers applicable Comprehensive Plan Goals and policies (and other plans if applicable) and does not significantly conflict with them. The applicant’s policy-based response demonstrates that the request furthers a preponderance of applicable Goals and policies regarding character, identity and design, complete communities, land uses, infill development, city development areas, areas of consistency, and compatibility. Therefore, the request is consistent with the City’s health, safety, morals and general welfare.

(2) Criterion B: The subject site is located in an Area of Consistency.

The applicant's response demonstrates that the request would further a preponderance of applicable Comprehensive Plan Goals and policies and therefore would be more advantageous to the community than the current zoning.

(3) Criterion C: This criterion does not apply because the subject site is not located in an Area of Change, either wholly or in part.

(4) Criterion D: The applicant compared the existing NR-C zoning and the proposed R-ML zoning and discussed that impactful higher density uses would be eliminated. The R-ML zone district eliminates many impactful uses that are currently permissive on the subject site to residential uses with few accessory and conditional uses. Since the surrounding land is zoned for residential and community uses, uses that would become permissive already exist in the current zoning and are not considered to be detrimental in this setting.

(5) Criterion E: The subject site is an infill site that is adequately served by existing infrastructure and therefore meets requirement 1.

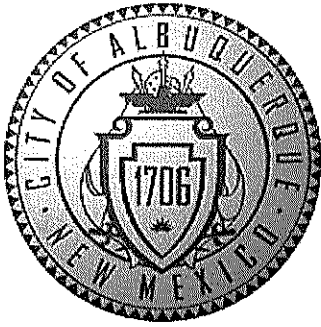
(6) Criterion F: The request is not based on the property's location on a major street. The request reinforces and strengthens the character of the area in accordance with the Comprehensive Plan.

(7) Criterion G: The applicant has adequately demonstrated that requested zone change is not based on the cost of land or economic considerations and that the request furthers a preponderance of applicable Comprehensive Plan Goals and policies and does not conflict with them.

(8) Criterion H: The applicant has demonstrated the requested zone will match with the existing zoning of the surrounding area and therefore would not create a "spot zone."

(K) The affected, registered neighborhood organizations, the West Side Coalition of Neighborhood Association and the Paradise Hills Civic Association, were notified as required. Property owners within 100 feet of the subject site were also notified as required.

- 1 (L) A pre-application neighborhood meeting was not held. A facilitated
2 meeting was not requested.
- 3 (M) On February 8, 2022 Staff received a letter of opposition from Rodey
4 Law Firm, representing the owners of the neighboring Paradise Hills Golf
5 Course. The letter requests denial of the zoning map amendment based on
6 potential detrimental impacts that the zone change could have on the Golf
7 Course. General concerns include hours of operation, noise, landscape
8 buffer issues and potential impacts that a residential development will have
9 on a neighboring commercial use.
- 10 (N) A facilitated meeting was held on March 2, 2022. Participants expressed
11 concerns about the noise ordinance changes and how to prevent noise
12 complaints, landscape buffer requirement changes, incompatible uses, and
13 issues outside of the zone change decision, in particular, encroachments
14 and access issues. The participants did not come to any agreement during
15 this meeting.
- 16 **SECTION 3. SEVERABILITY CLAUSE.** If any section, paragraph, sentence,
17 clause, word or phrase of this ordinance is for any reason held to be invalid or
18 unenforceable by any court of competent jurisdiction, such decision shall not
19 affect the validity of the remaining provisions of this ordinance and each
20 section, paragraph, sentence, clause, word, or phrase thereof irrespective of
21 any provision being declared unconstitutional or otherwise invalid.
- 22 **SECTION 4. COMPILATION.** Section 1 of this ordinance shall be incorporated
23 in and made part of the Revised Ordinances of Albuquerque, New Mexico,
24 1994.
- 25 **SECTION 5. EFFECTIVE DATE.** This ordinance shall take effect five days after
26 publication by title and general summary.



CITY OF ALBUQUERQUE
Albuquerque, New Mexico
Office of the Mayor

Mayor Timothy M. Keller

INTER-OFFICE MEMORANDUM

April 28, 2022

TO: Isaac Benton, President, City Council

FROM: Timothy M. Keller, Mayor *TK*

SUBJECT: Project# 2021-006278, RZ-2021-00051 –Zoning Map Amendment– Tract A-1, Paradise Hills Golf Course Subdivision (10,035 Country Club Lane NW)- approximately 0.76 acre. Staff Planners: Megan Jones & Leroy Duarte

Request

The request is for a Zoning Map Amendment (zone change) from NR-C (Non-Residential – Commercial) to R-ML (Residential – Multi-Family Low Density) for an approximately 0.76 acre site legally described as Tract A-1, Plat of Tracts A-1, A-2, C-1 & T Paradise Hills Golf Course Subdivision, located at 10035 Country Club Lane NW, between Golf Course Rd. NW and Paradise Hills Golf Course.

Process

At its February 17, 2022 public hearing, the Environmental Planning Commission (EPC) voted to continue the request for one month to its next hearing date. At the March 17, 2022 public hearing, the EPC voted to approve the request. The EPC found that the applicant had adequately justified the zone change pursuant to the criteria in IDO Subsection 14-16-6-7(G)(3)- Review and Decision Criteria for Zoning Map Amendments, based upon the request being generally more advantageous to the community than the current zoning.

The Rodey Law Firm filed a protest of the EPC's decision on behalf Paradise Hills Golf Course, an adjacent property owner. Pursuant to IDO Subsection 14-16-6-7(H)(2)(j), if a protest has been received pursuant to IDO Subsection 14-16-6-7(H)(1)(b), the application shall be processed as a Zoning Map Amendment – Council. The EPC's decision becomes a recommendation to the City Council.

Neighborhood/Public

The affected, registered Neighborhood Associations are the West Side Coalition of Neighborhood Associations and the Paradise Hills Civic Association, which were notified as required. Property owners within 100 feet of the subject site were also notified as required.


A pre-application neighborhood meeting was not held, and a facilitated meeting was not requested by neighborhood organizations. On February 8, 2022, Rodey Law Firm submitted a letter of opposition to Planning Staff on behalf of the owners of the Paradise Hills Golf Course. The letter recommended denial of the zone change request based upon potential harmful impacts to the Golf Course and its operations.

Conclusion

With receipt of the protest (via a March 29, 2022 e-mail from Rodey Law Firm), the Planning Department is transmitting the record of the EPC case to the City Council for its consideration of the Protest/Zoning Map Amendment – Council.

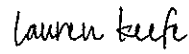
Title/Subject of Legislation: Project# 2021-006278, RZ-2021-00051 –Zoning Map Amendment – Council, Paradise Hills Golf Course Subdivision (10035 Country Club Lane NW).

Approved:



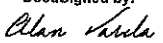
Lawrence Rael Date
Acting Chief Administrative Officer

Approved as to Legal Form:

DocuSigned by:
 5/3/2022 | 9:25 AM MDT

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Esteban Aguilar, Jr. Date
City Attorney

Recommended:

DocuSigned by:
 5/2/2022 | 4:16 PM MDT

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Alan Varela Date
Planning Director

Cover Analysis

1. What is it?

The request is for a Zoning Map Amendment (zone change) to R-ML (Residential – Multi-Family Low Density Zone District) for an approximately 0.76 acre site located at 10,035 Country Club Lane NW, between Golf Course Rd. NW and Paradise Hills Golf Course, zoned NR-C (Non-Residential Commercial Zone District) (the “subject site”).

2. What will this piece of legislation do?

This legislation will allow a zone change from NR-C to R-ML for the above-referenced site, which is located within an Area of Consistency as designated in the Comprehensive Plan.

3. Why is this project needed?

This legislation will facilitate future development of a multi-family residential project.

4. How much will it cost and what is the funding source?

No governmental cost is associated with the zone change request. Future development of the subject site will be funded privately.

5. Is there a revenue source associated with this Plan? If so, what level of income is projected?

No. N/A.

FISCAL IMPACT ANALYSIS

TITLE: Zone Map Amendment-
site adjacent to Paradise Hills Golf Course
(10035 Country Club Lane NW)

R: O:
FUND: 110
DEPT: 4926000

☒ No measurable fiscal impact is anticipated, i.e., no impact on fund balance over and above existing appropriations.

☐ (If Applicable) The estimated fiscal impact (defined as impact over and above existing appropriations) of this legislation is as follows:

	Fiscal Years			Total
	2022	2023	2024	
Base Salary/Wages	-	-	-	-
Fringe Benefits at	-	-	-	-
Subtotal Personnel	-	-	-	-
Operating Expenses				
Property			-	-
Indirect Costs	-			-
Total Expenses	\$ -	\$ -	\$ -	\$ -
[X] Estimated revenues not affected				
[] Estimated revenue impact				
Amount of Grant	-	-	-	-
City Cash Match	-	-	-	-
City Inkind Match	-	-	-	-
City IDOH *15.30	-	-	-	-
Total Revenue	\$ -	\$ -	\$ -	\$ -

These estimates do not include any adjustment for inflation.
* Range if not easily quantifiable.

Number of Positions created

0

COMMENTS ON NON-MONETARY IMPACTS TO COMMUNITY/CITY GOVERNMENT:

This is a request for a Zone Map Amendment from NR-C to R-ML for an approximately 0.76 acre site located at 10035 Country Club Lane NE, between Paradise Hills Golf Course and Golf Course Rd. NW, to facilitate development of an assisted living facility (or another use permissive in the R-ML zone). This request is not anticipated to incur any monetary commitments or impacts to the City of Albuquerque.

PREPARED BY:

Debbie Dombroski

4.26.2022

FISCAL MANAGER (date)

DocuSigned by:

APPROVED

Alan Rudy

5/2/2022 | 4:16 PM MDT

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DIRECTOR (date)

REVIEWED BY:

Linda Cutler - Paschke

5/2/2022 | 5:00 PM MDT

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EXECUTIVE BUDGET ANALYST (date)

DocuSigned by:

Lawrence Paris

5/2/2022 | 5:01 PM MDT

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BUDGET OFFICER (date)

DocuSigned by:

Christine Bero

5/2/2022 | 9:10 AM MDT

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CITY ECONOMIST (date)