

CITY of ALBUQUERQUE
TWENTY FOURTH COUNCIL

COUNCIL BILL NO. O-21-83 ENACTMENT NO. O-2022-016

SPONSORED BY: Isaac Benton

1 ORDINANCE

2 AMENDING CHAPTER 9, ARTICLE 5, PART 5 OF THE REVISED ORDINANCES
3 OF ALBUQUERQUE (THE “ALBUQUERQUE CLEAN INDOOR AIR
4 ORDINANCE”) REGARDING PUBLIC CONSUMPTION OF CANNABIS
5 FOLLOWING THE ENACTMENT OF THE NEW MEXICO CANNABIS
6 REGULATION ACT, NMSA 1978, SECTION 26-2C-1 ET SEQ.

7 **WHEREAS, The Cannabis Regulation Act, NMSA 1978, § 26-2C-1 et seq.,**
8 **(“CRA”) was signed into law by the New Mexico Legislature on April 12, 2021;**
9 **and**

10 WHEREAS, The CRA contains provisions authorizing the possession,
11 consumption, purchase, processing, manufacturing, and transport of
12 cannabis and cannabis-related products by an individual who is at least
13 twenty-one (21) years of age; and

14 WHEREAS, The CRA provides the regulatory framework for the licensing
15 and operation of cannabis establishments which are authorized to engage in
16 the retail sale, cultivation, processing, manufacture, and transport of cannabis
17 and cannabis-related products; and

18 WHEREAS, The New Mexico Legislature subsequently amended the Dee
19 Johnson Clean Indoor Air Act, NMSA 1978, § 24-16-1 et seq. to include
20 cannabis smoke regulations; and

21 WHEREAS, The Albuquerque Clean Indoor Air Act is intended to model and
22 expand the provisions of the Dee Johnson Clean Indoor Air Act; and

23 WHEREAS, The Albuquerque Clean Indoor Air Act, Section 9-5-5-1 et seq.
24 currently regulates only tobacco smoke; and

1 WHEREAS, The City Council also aims to protect the health and safety of
2 persons in the City of Albuquerque and limit exposure to the harmful effects of
3 secondhand cannabis smoke; and

4 WHEREAS, The City Council finds that in order to integrate changes to
5 State law, conforming changes must be made to the Albuquerque Clean
6 Indoor Air Act, to regulate exposure to cannabis smoke and define the limited
7 areas in which public consumption of cannabis is permitted.

8 BE IT ORDAINED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF
9 ALBUQUERQUE:

10 SECTION 1. SECTIONS 9-5-5-1 THROUGH 9-5-5-99 ARE HEREBY
11 AMENDED AS FOLLOWS:

12 PART 5: CLEAN INDOOR AIR REGULATIONS

13 § 9-5-5-1 SHORT TITLE.

14 Sections 9-5-5-1 et seq. may be cited as the “Albuquerque Clean Indoor Air
15 Ordinance.”

16 § 9-5-5-2 LEGISLATIVE FINDINGS AND INTENT.

17 (A) The Council finds the 1986 Surgeon General's Report concludes that
18 tobacco smoke is a major contributor to indoor air pollution; that breathing
19 secondhand smoke is a cause of disease, including lung cancer in healthy
20 non-smokers; and that separation of people and tobacco smoke within the
21 same air space may reduce but does not eliminate exposure to environmental
22 tobacco smoke.

23 (B) The Council further finds the 2006 Surgeon General's Report, The
24 Health Consequences of Involuntary Exposure to Tobacco Smoke,
25 unequivocally concludes that secondhand smoke exposure can cause serious
26 disease, including coronary heart disease and lung cancer, and premature
27 death in children and adults who do not smoke, and that scientific evidence
28 indicates that there is no safe level of exposure to secondhand smoke, and
29 therefore, a reduction of smoke in City of Albuquerque facilities, and in public
30 places and places of employment within the City of Albuquerque, constitutes a
31 public health priority.

1 (C) Sections 9-5-5-1 et seq. adopt the provisions of the Dee Johnson
2 Clean Indoor Air Act and expand the provisions of that Act to maintain
3 existing city prohibitions on smoking in the following situations:

4 (1) Where a business is operating as a sole proprietor or with fewer
5 than two employees;

6 (2) Smoking in a private home where child care, adult care or health
7 care or any combination of those activities is provided and not just during the
8 hours of business operation of such private homes; and

9 (3) The Albuquerque Biological Park.

10 (D) The Council finds that the enactment of the New Mexico Cannabis
11 Regulation Act, NMSA 1978, § 26-2C-1 et seq. and corresponding updates to
12 the Dee Johnson Clean Indoor Air Act, NMSA 1978, § 24-16-1 et seq. require
13 amendment of the Albuquerque Clean Indoor Air Act to include regulation of
14 cannabis smoke, and to clearly define the areas in which cannabis
15 consumption is permitted.

16 § 9-5-5-3. DEFINITIONS.

17 For the purpose of §§ 9-5-5-1 et seq., the following definitions shall apply
18 unless the context clearly indicates or requires a different meaning.

19 BAR. An establishment that is devoted to the selling or serving of
20 alcoholic beverages for consumption by patrons on the premises and in which
21 the serving of food is only incidental to the consumption of those beverages,
22 including taverns, nightclubs, cocktail lounges and cabarets.

23 CANNABIS CONSUMPTION AREA. An area of a cannabis establishment
24 licensed under the Cannabis Regulation Act, Chapter 26, Article 2C NMSA
25 1978 designated for smoking or other use of cannabis.

26 CIGAR BAR. An establishment that:

27 (1) Is a bar as defined in this section; and

28 (2) Is engaged in the business of selling cigars for consumption by
29 patrons on the premises and generates 10% or more of its total annual gross
30 revenue or at least \$10,000 in annual sales from the sale of cigars, not
31 including any sales from vending machines. A cigar bar that fails to generate
32 at least 10% of its total annual sales from the sale of cigars in the calendar
33 year after December 31, 2006, not including sales from vending machines,

1 shall not be defined as a CIGAR BAR and shall not thereafter be known as
2 such regardless of sales figures. A cigar bar shall agree to provide adequate
3 information to demonstrate to the city's satisfaction compliance with this
4 definition. Determination by the State of New Mexico that a business is a
5 CIGAR BAR shall be conclusive evidence that such establishment is a CIGAR
6 BAR under §§ 9-5-5-1 et seq.

7 **DESIGNATED OUTDOOR SMOKING AREA.** An area where smoking may be
8 permitted, designated by an employer or manager, outside an indoor
9 workplace or indoor public place; provided that the following conditions are
10 maintained:

11 (1) Smoking shall not be permitted near any building entrance,
12 including a door, window or ventilation system of any facility where smoking
13 is prohibited under the provisions of the Albuquerque Clean Indoor Air
14 Ordinance, so as to prevent secondhand smoke from entering the indoor
15 workplace or indoor public place; and

16 (2) Employees or members of the general public are not required to
17 walk through the smoking area to gain entrance to the indoor workplace or
18 indoor public place.

19 **EMPLOYER.** An individual, a partnership, a corporation, the City of
20 Albuquerque or any governmental body over which the city has jurisdiction
21 that employs the services of one or more individuals.

22 **ENCLOSED.** Any interior space predominantly or totally bounded on all
23 sides and above by physical barriers, regardless of whether such barriers
24 consist of or include uncovered openings, screened or otherwise partially
25 covered openings or open or closed windows.

26 **INDOOR PUBLIC PLACE.** The enclosed area within any governmental or
27 nongovernmental place to which the public is invited or in which the public is
28 permitted regardless of whether work or public business, meetings or
29 hearings occur at any given time.

30 **INDOOR WORKPLACE.** Any enclosed place where one or more persons
31 engage in work, including lobbies, reception areas, offices, conference and
32 meeting rooms, employee cafeterias and lunchrooms, break rooms and
33 employee lounges, classrooms, auditoriums, hallways, stairways, waiting

1 areas, elevators and restrooms and includes all indoor workplaces and
2 enclosed parts regardless of whether work occurs at any given time.

3 PRIVATE CLUB. An organization, whether incorporated or not, that is the
4 owner, lessee or occupant of a building or portion thereof used exclusively for
5 the organization's purposes at all times, that is operated solely for
6 recreational, fraternal, social, patriotic, political, benevolent or athletic
7 purposes, but not for pecuniary gain, and that only sells alcoholic beverages
8 incidental to its operation. The organization shall have bylaws or a
9 constitution to govern its activities and shall have been granted an exemption
10 as a club under the provisions of Section 501 of the Internal Revenue Code of
11 1986, as amended.

12 PUBLIC PLACE. A place to which the general public has access and
13 includes hallways, lobbies, and other parts of apartment buildings and hotels
14 that do not constitute rooms or apartments designated for actual residence;
15 highways; streets; sidewalks; schools; places of amusement; parks;
16 playgrounds; and places used in connection with public passenger
17 transportation.

18 RESTAURANT. A coffee shop, cafeteria, private or public school cafeteria
19 or eating establishment and any other eating establishment that gives or
20 offers for sale food to the public, patrons or employees, including kitchens
21 and catering facilities in which food is prepared on the premises for serving
22 elsewhere or a bar area within or attached to the premises.

23 RETAIL TOBACCO STORE. A retail store used primarily for the sale of
24 tobacco products and accessories and in which the sale of other products is
25 merely incidental, including smoke shops, cigar shops or hookah lounges,
26 and does not include establishments that offer for sale alcoholic beverages for
27 consumption by patrons on the premises.

28 SECONDHAND SMOKE. Smoke emitted from lighted, smoldering or
29 burning tobacco or cannabis when the smoker is not inhaling, smoke emitted
30 at the mouthpiece during puff drawing and smoke exhaled by the smoker.

31 SMOKEFREE AREA. Any building or other enclosed space where smoking
32 is prohibited.

33

1 **SMOKING.** Inhaling, exhaling, burning, carrying or holding any lighted,
2 heated, or otherwise volatilized tobacco or cannabis product, including all
3 types of cigarettes, cigars, pipes , e-cigarettes, vaporizers, and any other
4 lighted tobacco or cannabis product.

5 **SMOKING PERMITTED AREA.** Any building or other enclosed space where
6 smoking may be permitted; provided that secondhand smoke does not
7 infiltrate any area where smoking is prohibited pursuant to the Albuquerque
8 Clean Indoor Air Ordinance.

9 **§ 9-5-5-4. SMOKING PROHIBITED.**

10 **(A)** It is unlawful for a person to smoke in any indoor workplace or indoor
11 public place or in buses, taxicabs or other means of public transit not
12 specifically exempted pursuant to the Albuquerque Clean Indoor Air
13 Ordinance.

14 **(B)** It is unlawful to smoke on the grounds and in all buildings within the
15 Albuquerque Biological Park including the Rio Grande Zoo, Aquarium and
16 Botanical Gardens.

17 **(C)** It is unlawful for a person to smoke within any public transit boarding
18 area located within a street median and any other outdoor or partially-
19 sheltered public transit boarding or designated waiting area where smoking is
20 prohibited, in addition to the unlawfulness of smoking in any indoor public
21 transit facilities or city owned or operated vehicles.

22 **(D)** The proprietor shall cause the smoking to cease whenever a law
23 enforcement officer, other first responder or employee or agent of the City of
24 Albuquerque, Bernalillo County, State of New Mexico, Tribal government
25 or public utility is conducting official business at the cannabis consumption
26 area.

27 **§ 9-5-5-5. SMOKING-PERMITTED AREAS.**

28 **(A) CANNABIS.** Consumption of cannabis pursuant to the Cannabis
29 Regulation Act is permitted in private spaces and licensed “cannabis
30 consumption areas.” Smoking in a cannabis consumption area on a licensed
31 premises shall be allowed only if the cannabis consumption area is in a
32 designated smoking area or in a standalone building from which smoke does

1 not infiltrate other indoor workplaces or other indoor public places where
2 smoking is otherwise prohibited pursuant to state and/or local law.

3 (B) TOBACCO. Notwithstanding any other provision of the Albuquerque
4 Clean Indoor Air Ordinance, tobacco smoking-permitted areas include the
5 following:

6 (1) A private residence unless it is used commercially to provide child
7 care, adult day care, or serves as a health care facility;

8 (2) A retail tobacco store;

9 (3) A cigar bar;

10 (4) The facilities of a tobacco manufacturing company licensed by the
11 United States to manufacture tobacco products that are operated by the
12 company in its own name and that are used exclusively by the company in its
13 business of manufacturing, marketing or distributing its tobacco products;
14 provided that smoke does not infiltrate other indoor workplaces or other
15 indoor public places where smoking is otherwise prohibited under the
16 Albuquerque Clean Indoor Air Ordinance;

17 (5) A state-licensed gaming facility, casino or bingo parlor;

18 (6) An indoor workplace to the extent that tobacco smoking is an
19 integral part of a smoking cessation program that is approved by the
20 department or of medical or scientific research that is conducted in the indoor
21 workplace and in which each room of the indoor workplace in which tobacco
22 smoking is permitted complies with signage requirements;

23 (7) Designated outdoor smoking areas;

24 (8) Private clubs;

25 (9) A limousine under private hire;

26 (10) Hotel and motel rooms that are rented to guests and are designated
27 as smoking-permitted rooms; provided that not more than 25% of rooms
28 rented to guests in a hotel or motel may be so designated;

29 (11) Enclosed areas within restaurants, bars, hotel and motel conference
30 or meeting rooms while these places are being used for private functions;
31 provided that none of these areas are open to the general public while the
32 private functions are occurring and provided that smoke does not infiltrate

1 other indoor workplaces or indoor public places where smoking is otherwise
2 prohibited under the Albuquerque Clean Indoor Air Ordinance;

3 (12) A site that is being used in connection with the practice of cultural or
4 ceremonial activities by Native Americans and that is in accordance with the
5 federal American Indian Religious Freedom Act, 42 U.S.C. 1996 and 1996a; and

6 (13) A theatrical stage or a motion picture or television production set
7 when it is necessary for performers to smoke as part of the production.

8 § 9-5-5-6. PROHIBITION OF SMOKING NEAR ENTRANCES, WINDOWS AND
9 VENTILATION SYSTEMS.

10 Smoking is prohibited near entrances, windows and ventilation systems of
11 all workplaces and public places where smoking is prohibited by the
12 Albuquerque Clean Indoor Air Ordinance. An individual who owns, manages,
13 operates or otherwise controls the use of any premises subject to the
14 provisions of the Albuquerque Clean Indoor Air Ordinance shall establish a
15 smokefree area that extends a reasonable distance from any entrances,
16 windows and ventilation systems to any enclosed areas where smoking is
17 prohibited. The reasonable distance shall be a distance sufficient to ensure
18 that persons entering or leaving the building or facility shall not be subjected
19 to breathing tobacco or cannabis smoke and to ensure that tobacco or
20 cannabis smoke does not enter the building or facility through entrances,
21 windows, ventilation systems or any other means.

22 § 9-5-5-7. RESPONSIBILITIES OF EMPLOYERS.

23 (A) Employers shall provide that their places of employment meet the
24 requirements of the Albuquerque Clean Indoor Air Ordinance.

25 (B) An employer shall adopt, implement, post and maintain a written
26 smoking policy pursuant to the Albuquerque Clean Indoor Air Ordinance.

27 § 9-5-5-8. POSTED SMOKEFREE AND SMOKING-PERMITTED AREAS.

28 (A) To advise persons of the existence of smokefree areas or smoking-
29 permitted areas, signs shall be posted as follows:

30 (1) For each indoor workplace or indoor public place where smoking is
31 prohibited pursuant to the Albuquerque Clean Indoor Air Ordinance, a "NO
32 SMOKING" sign shall be posted where it is clear, conspicuous and easily
33 legible at each public entrance. Posting of "NO SMOKING" signs is the

responsibility of the owner, operator, manager or other person having control of the indoor workplace or indoor public place; and

(2) For each indoor workplace or indoor public place where smoking is permitted pursuant to the Albuquerque Clean Indoor Air Ordinance, a "SMOKING PERMITTED" sign shall be posted where it is clear, conspicuous and easily legible at each public entrance, unless an owner, operator or manager chooses to prohibit smoking in all or part of an indoor workplace or indoor public place where smoking is otherwise permitted.

(3) For each cannabis consumption area, a "CANNABIS SMOKING PERMITTED" sign shall be posted where it is clear, conspicuous and easily legible at each public entrance.

(B) Nothing in the Albuquerque Clean Indoor Air Ordinance shall be construed so as to require the posting of signs at a residence unless it is used commercially to provide child care, adult day care, or serves as a health care facility.

§ 9-5-5-9. ENFORCEMENT.

(A) The Albuquerque Fire or Police Departments, the Mayor or his designated agents, or the Bernalillo County Sheriff's Department shall enforce the Albuquerque Clean Indoor Air Ordinance by issuance of a citation.

(B) A person may register a complaint regarding an alleged violation pursuant to the Albuquerque Clean Indoor Air Ordinance to initiate enforcement of that ordinance with the Mayor or the Albuquerque Fire or Police Departments.

(C) The designated enforcement agencies may inspect an establishment for compliance with the Albuquerque Clean Indoor Air Ordinance.

§9-5-5-10. NONRETALIATION; NONWAIVER.

(A) A person or employer shall not discharge, refuse to hire or in any manner retaliate against an employee, applicant for employment or patron because that employee, applicant or patron exercises any rights afforded by the Albuquerque Clean Indoor Air Ordinance or reports or attempts to prosecute a violation of that ordinance.

(B) An employee who works in a setting where an employer allows smoking does not waive or otherwise surrender any legal rights the employee may have against the employer or any other party.

§ 9-5-5-98. VIOLATIONS.

It is unlawful for a person who owns, manages, operates or otherwise controls the use of premises subject to regulation under the Albuquerque Clean Indoor Air Ordinance to violate its provisions. The owner, manager or operator of premises subject to regulation under the Albuquerque Clean Indoor Air Ordinance shall not be subject to a penalty if a person on the premises is in violation of the Albuquerque Clean Indoor Air Ordinance as long as the owner, manager or operator has posted signs, implemented the appropriate policy and informed the person that the person is in violation of the Albuquerque Clean Indoor Air Ordinance.

§ 9-5-5-99. PENALTY.

A person 18 years of age or older who violates any provision of the Albuquerque Clean Indoor Air Ordinance shall be guilty of a petty misdemeanor and is subject to:

(A) A fine not to exceed \$100 for the first violation of that ordinance;

(B) A fine not to exceed \$200 for the second violation of that ordinance within any consecutive 12-month period of the first violation; and

(C) A fine not to exceed \$500 for the third and each subsequent violation of that ordinance within any consecutive 12-month period of a previous violation.

SECTION 2. SEVERABILITY.

If any section, paragraph, sentence, clause, word, or phrase of this ordinance is for any reason held to be invalid or unenforceable by any court of competent jurisdiction, such decision shall not affect the validity of the remaining provisions of this ordinance and each section, paragraph, sentence, clause, word, or phrase thereof irrespective of any provision being declared unconstitutional or otherwise invalid.

SECTION 3. COMPILATION.

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1 The ordinance amendment prescribed by SECTION 1 shall amend, be
2 incorporated in, and be made part of the Revised Ordinances of Albuquerque,
3 New Mexico 1994.

4 SECTION 4. EFFECTIVE DATE.

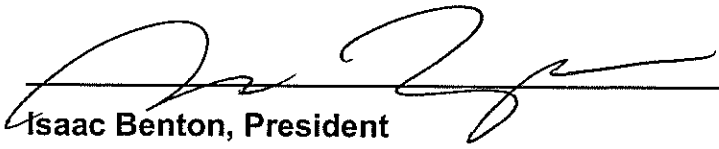
5 This Ordinance shall take effect immediately after publication by title and
6 general summary.

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1 PASSED AND ADOPTED THIS 4th DAY OF April, 2022
2 BY A VOTE OF: 8 FOR 0 AGAINST.

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4 Recused: Davis
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9 Isaac Benton, President
10 City Council
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14 APPROVED THIS 14 DAY OF April, 2022
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17 Bill No. O-21-83
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22 Timothy M. Keller, Mayor
23 City of Albuquerque
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28 ATTEST:

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31 Ethan Watson, City Clerk
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