CITY OF ALBUQUERQUE CITY COUNCIL

INTEROFFICE MEMORANDUM

TO:

Timothy M. Keller, Mayor

FROM:

Stephanie M. Yara, Director of Council Services 9149

SUBJECT: Transmittal of Legislation

Transmitted herewith is <u>Bill No. O-19-52</u> Amending The Integrated Development Ordinance (IDO) Section §14-16-3-5(J)(3) Old Town HPO 5, And Other Development Standards To Allow Increased Types And Amount Of Signage In Old Town And To Incorporate Outdoor Display And Demonstration Into Old Town HPO 5; And Amending The IDO Section §14-16-4-3(D)(8)(e)3. To Make Tap Room Or Tasting Room A Conditional Use In The Old Town HPO-5; And Amending Section §13-3-2-1 Old Town Solicitations Ordinance To Replace All References To The H1 Historic Old Town Zone With Old Town HPO 5 (Benton), which was passed at the Council meeting of September 4, 2019, by a vote of <u>8 FOR AND 1 AGAINST</u>.

Against: Borrego

In accordance with the provisions of the City Charter, your action is respectfully requested.

CITY of ALBUQUERQUE TWENTY THIRD COUNCIL

ENACTMENT NO. 0-2019-023 COUNCIL BILL NO. ___ O-19-52 SPONSORED BY: Isaac Benton 1 **ORDINANCE** AMENDING THE INTEGRATED DEVELOPMENT ORDINANCE (IDO) SECTION 2 §14-16-3-5(J)(3) OLD TOWN HPO 5, AND OTHER DEVELOPMENT STANDARDS 3 TO ALLOW INCREASED TYPES AND AMOUNT OF SIGNAGE IN OLD TOWN 4 AND TO INCORPORATE OUTDOOR DISPLAY AND DEMONSTRATION INTO 5 OLD TOWN HPO 5; AND AMENDING THE IDO SECTION §14-16-4-3(D)(8)(e)3. TO 6 MAKE TAP ROOM OR TASTING ROOM A CONDITIONAL USE IN THE OLD 7 8 **TOWN HPO-5**: AND **AMENDING** SECTION §13-3-2-1 OLD **TOWN** SOLICITATIONS ORDINANCE TO REPLACE ALL REFERENCES TO THE H1 9 HISTORIC OLD TOWN ZONE WITH OLD TOWN HPO 5. 10 Bracketed/Strikethrough Material] - Deletion BE IT ORDAINED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF 11 [Bracketed/Underscored Material] - New 12 **ALBUQUERQUE:** 13 **SECTION 1. FINDINGS** 14 (A) In 2010, the City Council amended (F/S O-10-34) the H-1 Historic Old Town to allow limited outdoor demonstrations and displays in Old Town, and 15 16 sought to strike a balance between the need to increase visibility of retail shops in Old Town and the interest in maintaining the historic nature and 17 18 integrity of Old Town. (B) In 2018, an online Task Force was convened of Old Town property 19 20 owners, residents, and business owners to review the sign regulations that 21 apply to Old Town. 22 (C) The Task Force recommended that: 23 a. More types of signage be allowed in Old Town HPO 5, particularly Portable signs, commonly known as sandwich boards; 24 25 b. More signage be allowed in terms of size and number;

c. Outdoor Display language in the IDO be clarified to allow for the
display of retail goods; and
d. Outdoor Demonstration provisions be carried over from the H-1
zone to the IDO Old Town HPO 5.
(D) In addition to the concerns of the Task Force, the members of the
public requested that consideration be given to making a Tap Room or Tasting
Room, as defined by the IDO, a Conditional Use in Old Town when not
associated with a restaurant. This use supports local breweries, wine growers,
and craft distillers which are a growing part of the Albuquerque's tourism
industry and is supportive of small, local businesses.
(E) The following amendments seek to continue to balance the need to
increase visibility of retail shops in Old Town and the interest in maintaining
the historic nature and integrity of Old Town, while also ensuring that the
language is clear and enforceable.
(F) The request furthers the following applicable Goal and Policy in the
Albuquerque/ Bernalillo County Comprehensive Plan (ABC Comp Plan),
Chapter 4: Community Identity:
Goal 4.1 Character: Enhance, protect, and preserve distinct
communities.
Policy 4.1.3 Placemaking: Protect and enhance special places in the
built environment that contribute to distinct identity and sense of place.
These revisions are intended to enhance, protect, and preserve the
distinctive Old Town community. The proposed revisions are in keeping with
protecting the special qualities of Old Town.
(G) The request furthers the following applicable Goal and Policy in the
ABC Comp Plan, Chapter 5: Land Use:
Goal 5.1 Centers & Corridors: Grow as a community of strong
Centers connected by a multi-modal network of Corridors.
Policy 5.1.6 Activity Centers: Foster mixed-use centers of activity
with a range of services and amenities that support healthy lifestyles and meet
the needs of nearby residents and businesses.
a) Incorporate a compatible mix of commercial and residential uses with a

range of higher-density housing types.

- b) Provide neighborhood-oriented commercial, retail, institutional, and
 public services.
 - c) Encourage gathering spaces for festivals, markets, and street fairs.
 - d) Ensure that Activity Centers are pedestrian-friendly and provide convenient pedestrian connections to nearby residential areas.
 - e) Provide good connectivity via bicycle between Activity Centers and nearby residential areas and multi-use trails.

Old Town has long been an Activity Center of Albuquerque. It is unique because it is an Area of Consistency whereas most Activity centers are Areas of Change. The proposed revisions are ultimately intended to encourage the stability of this special Activity Center by supporting the needs of businesses, while recognizing the special character of Old Town. The changes to the sign regulations allow for slightly larger signage, and for the use of portable signs, while limiting placement and design of the sign. Making a Tap Room or Tasting Room, as defined by the IDO, a Conditional use helps to support growing local businesses and an important aspect of Albuquerque's tourism industry.

Policy 5.6.3 Areas of Consistency: Protect and enhance the character of existing single-family neighborhoods, areas outside of Centers and Corridors, parks, and Major Public Open Space. Ensure that development reinforces the scale, intensity, and setbacks of the immediately surrounding context.

Old Town is an Area of Consistency. Its nature as an Activity Center, its predominantly commercial character, and the historic nature of Old Town requires consideration of the balance between the necessary signage for commercial establishments and the clutter of excessive signage and display.

Policy 5.7.2 Regulatory Alignment: Update regulatory frameworks to support desired growth, high quality development, economic development, housing, a variety of transportation modes, and quality of life priorities.

The proposed text amendment is fundamental to using regulatory framework to support desired growth and economic development. The expanded signage allowances and clarifications of the regulations as they relate to signs will allow for more consistency in enforcement and predictability for businesses, while improving visibility for the businesses.

1	(H) The request generally furthers the following applicable Goals and	
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3	Goal 8.1 Placemaking: Create places where business and talent w	
4		
5	Goal 8.2 Entrepreneurship: Foster a culture of creativity and	
6	entrepreneurship and encourage private businesses to grow.	
7	Increased signage will encourage businesses to continue in Old Town.	
8	Making Tap Room or Tasting Room, as defined by the IDO, a Conditional Use	
9	will support an important part of Albuquerque's tourism industry. These	
10	revisions will foster growth and entrepreneurship, while protecting the special	
11	character of Old Town.	
12	Policy 8.2.1 Local Business: Emphasize local business	
13	development.	
14	These revisions are specifically directed towards the unique nature of the	
15	businesses in the Old Town HPO, all of which are local businesses.	
16	(I) The request generally furthers the following applicable Goal and Policies	
17	in the ABC Comp Plan, Chapter 11: Heritage Conservation	
18	Goal 11.1 Traditional, Rural & Agricultural Heritage: Preserve and	
19	enhance farmland, the acequia system, and traditional communities.	
20	Policy 11.2.3 Distinct Built Environments: Preserve and enhance the	
21	social, cultural, and historical features that contribute to the identities of	
22	distinct communities, neighborhoods, and districts.	
23	a) Consider local history and the visual environment, particularly features	
24	unique to Albuquerque, as significant determinants in development and	
25	redevelopment decisions in light of their relationship to and effect upon the	
26	following:	
27	i. Architectural styles and traditions;	
28	ii. Current and historic significance to Albuquerque;	
29	iii. Historic plazas and Centers;	
30	iv. Culture, traditions, celebrations, and events	
31	b) Encourage development that strengthens the identity and cohesiveness	
32	of the surrounding community and enhances distinct historic and cultural	
33	features.	

c) Design streets and streetscapes that match the distinctive character of
 historic areas.
 The clarifications in terminology included in these revisions will enhance
 the distinct built environment of Old Town. The increased size of signage and

have an adverse effect on the historic nature of the built environment.

Goal 11.5 Cultural Traditions & the Arts: Emphasize and support cultural traditions and arts as vital components of the community's identities and well-being.

the addition of portable signs are significant for business owners but will not

Reinstating the references for outdoor demonstrations encourages cultural traditions and arts.

Policy 11.5.1 Arts Promotion: Coordinate and promote the arts and the cultural sector as key assets in a vital economy; major contributors to quality of life and healthy communities; and the heart of high-quality, special places that contribute to the identity of distinct communities.

The revisions to the signage regulations, and the addition of Tap Room or Tasting Room as a conditional use seek to ensure the economic viability of Old Town. Old Town has an important role in reflecting the history, culture, and arts in Albuquerque.

(J) The request was heard by the Landmarks Commission on April 8th and May 8th 2019, and by the Environmental Planning Commission on May 9th, 2019. Both commissions voted to recommend approval of the proposed changes to Old Town sign regulations, and included recommended conditions for the City Council to consider.

SECTION 2. Section §13-3-2-1 Old Town Solicitations Ordinance, find and replace all references to the "H1 Historic Old Town Zone" with "Old Town HPO 5".

SECTION 3. IDO Section §14-16-7-1. Definitions. Add a definition for "Streamers" in the Sign category as follows: "A strand of pennants, triangular flags, or fringe made of any material other than paper."

SECTION 4. IDO Section §14-16-4-3(D)(34)(a)(2) Outdoor retail sales and display in Old Town, delete this section.

1	SECTION 5. IDO Section §14-16-5-12(F)(4)(b)(2) Portable Signs. Delete Old
2	Town – HPO 5 from the list of areas where Portable Signs are prohibited.
3	SECTION 6. IDO Section §14-16-3-5(J)(3)(c) Old Town – HPO 5, Other
4	Development Standards, Signs, replace with the text in the attached Exhibit 1.
5	SECTION 7. IDO Section §14-16-3-5(J)(3), add a new sub section (d)
6	Outdoor Display, per Exhibit 1.
7	SECTION 8. IDO Section §14-16-3-5(J)(3), add a new sub section (e)
8	Outdoor Demonstration, per Exhibit 1.
9	SECTION 9. IDO Section §14-16-4-3(D)(8)(e)3. Strike the existing text and
10	replace with the following: Where allowed, Tap room or tasting room is a
11	conditional use, unless accessory to a restaurant.
12	SECTION 10. SEVERABILITY CLAUSE. If any section, paragraph, sentence
13	clause, work or phrase of this ordinance is for any reason held to be invalid or
14	unenforceable by any court of competent jurisdiction, such decision shall not
15	affect the validity of the remaining provisions of this ordinance and each
16	section, paragraph, sentence, clause, word, or phrase thereof irrespective of
17	any provision being declared unconstitutional or otherwise invalid.
18	SECTION 11. COMPILATION. Section 2 of this ordinance shall be
19	incorporated in and made part of the Revised Ordinance of Albuquerque, New
20	Mexico, 1994. Sections 3 through 8 of this ordinance shall be incorporated in
21	and made part of the Revised Ordinance of Albuquerque, New Mexico, 1994
22	and shall occur in conjunction with the Effective Date for Sections 3 through 8.
23	SECTION 12. EFFECTIVE DATE AND PUBLICATION OF SECTION 2.
24	Section 2 of this ordinance shall take effect five days after publication by title
25	and general summary.
26	SECTION 13. EFFECTIVE DATE AND PUBLICATION OF SECTIONS 3
27	THROUGH 8. Sections 3 through 8 of this ordinance shall take effect after
28	publication by title and general summary upon the sooner of the effective date
29	of the 2019 IDO Annual Update or January 31st, 2020.
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1	PASSED AND ADOPTED THIS4 th DAY OF <u>September</u> , 2019
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4	Against: Borrego
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8	Klarissa J. Peña, President
9	City Council
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13	APPROVED THIS 24 DAY OF Juffer , 2019
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