## CITY of ALBUQUERQUE TWENTY SIXTH COUNCIL

COUNCIL BILL NO. <u>0-24-60</u> ENACTMENT NO.

SPONSORED BY: Brook Bassan, by request

1 ORDINANCE 2 REPEALING AND REPLACING THE BUSINESS REGISTRATION ORDINANCE 3 TO ALLOW FOR BUSINESS LICENSING. 4 WHEREAS, the Business Registration Ordinance requires all businesses in 5 City Limits to register with the City of Albuquergue and pay an annual fee \$35 6 as authorized by NMSA 1978 SECTION 3-38-3, but such a fee is insufficient to 7 cover the administrative costs of the Business Registration Ordinance; and 8 WHEREAS, the Business Registration Ordinance provided an ineffective 9 and inadequate method for regulating improper or noncompliant business 10 activity due to a statutory limit of penalties for non-registration to a \$10 late 11 fee with no additional methods for ensuring compliance to protect the health, 12 safety, and welfare of the public or to ensure a level playing field for compliant 13 businesses to compete with illegal operators; and 14 WHEREAS, the Business License Ordinance streamlines the application 15 process for businesses in the City of Albuquerque; and 16 WHEREAS, the Business License Ordinance provides for effective and 17 adequate measures to encourage businesses to obtain a license including 18 civil fines for noncompliance; and 19 WHEREAS, the Business License Ordinance will allow the City of 20 Albuquerque to regulate businesses within its jurisdiction and such regulation 21 is conducive to the promotion of the health and general welfare of the 22 community.

23 BE IT ORDAINED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF24 ALBUQUERQUE:

1	SECTION 1. The "Business Registration Ordinance," ROA 1994, Chapter 13,
2	Article 1, Sections 1-10 and Section 99 are repealed in their entirety and the
3	following is enacted in its place:
4	["ARTICLE 1: BUSINESS LICENSE ORDINANCE
5	<u>§ 13-1-1 SHORT TITLE.</u>
6	This article may be cited as the "Business License Ordinance."
7	<u>§ 13-1-2 DEFINITIONS.</u>
8	For the purpose of this article, the following definitions shall apply unless the
9	context clearly indicates or requires a different meaning.
10	INITIAL LICENSE DURATION ADJUSTMENT PERIOD. A 12-month period of
11	time during which the City of Albuquerque may prorate the business license
12	fee by monthly increments for the purpose of developing a staggered system
13	of business licensing.
14	MAYOR. The Mayor or his designated representative.
15	PERSON. Any individual, estate, trust, receiver, cooperative association,
16	club, corporation, company, firm, partnership, joint venture, syndicate, or
<b>5 17</b>	other entity engaging in a business, profession, occupation, trade, pursuit, or
18 18	activity within the City of Albuquerque. For the purposes of this ordinance, the
17 18 18 19	term person does not include governmental entities.
20 21 22	PLACE OF BUSINESS. The premises, whether it be a personal residence,
21	main business location, or an outlet, branch, or other location thereof,
22	temporary or otherwise, to which the public is expressly or impliedly invited
23 23	for the purpose of transacting business. In the event there is no such location,
24	but the business is transacted at the location of the buyer, then the general
25	sales area shall be considered a "Place of Business". Unless a construction
26	contractor has at least one permanent location within the City of Albuquerque,
27	"Place of Business" includes each construction site located within the City of
<b>28</b>	Albuquerque.
<u>ā</u> 29	<u>§ 13-1-3 BUSINESS LICENSE REQUIRED</u>
30	(A) Beginning on July 1, 2025, all persons are required to obtain a
31	Business License in order to operate a Place of Business within the City's
32	municipal boundaries.

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1	(B) A separate license must be obtained for each branch establishment											
2	or separate Place of Business. Each license granted under this article shall											
3	authorize only the person obtaining the license to practice, transact, or carry											
4	on the business or service licensed under this article and shall authorize that											
5	person to conduct business only at the location or Place of Business											
6	designated in the license.											
7	<u>§ 13-1-4 BUSINESS LICENSE FEE.</u>											
8	(A) Each Place of Business located in the City shall pay an annual											
9	Business License Fee imposed on the following schedule pursuant to Section											
10	3-38-1 NMSA 1978 as it now exists or is amended:											
11	(1) Fees beginning on July 1, 2025 shall be \$50 per license;											
12	(2) Fees beginning on July 1, 2026 shall be \$75 per license;											
13	(3) Fees beginning on July 1, 2027 shall be \$100 per license;											
14	(4) Fees beginning on July 1, 2028 and every year after may be											
15	increased by an amount of 5% greater than the previous fiscal year. This fee											
16	shall be conspicuously located on the Planning Department's website.											
⊑ <b>17</b>	(B) The City may prorate the business license fee by monthly											
<b>17</b> Deletion <b>18 19</b>	increments during the initial license duration adjustment period.											
<sup>ص</sup> 19	(C) After the initial license duration adjustment period, renewals of											
<u>-</u> 20	Business Licenses shall be for a full 12-month period. Other than during the											
[Bracketed/Strikethrough Material] 6 8 2 9 5 7 7 7 7 7 6 8 2 9 5 7 7 7 7 0	initial license duration adjustment period, the Business License Fee shall not											
<b>≨</b> 22	be prorated for business conducted for a portion of the year.											
<b>b</b> 23	(D) The Business License Fee can be increased by the administration to											
<u>¥</u> 24	cover increased regulatory costs for administering the Business License											
<u>.</u> 25	program in an amount that does not exceed 5% within any fiscal year.											
¥ ₽ 26	<u>§ 13-1-5 EXEMPTION.</u>											
∯ 27	No Business License shall be required for any business explicitly exempted											
<u>0</u> 28	by law. No Business License Fee shall be imposed on any sanctioned and											
<sup>≞</sup> 29	registered athletic official who officiates for any association or organization											
30	that regulates any public-school activity and whose rules and regulations are											
31	approved by the State Board of Education.											
32	§ 13-1-6 BUSINESS LICENSE APPLICATION.											

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1	(A) The All persons proposing to engage in business within the
2	municipal limits of the City shall apply for a Business License for each
3	proposed Place of Business.
4	(B) The City may charge an application fee for all person applying for a
5	Business License.
6	(C) Any person applying for a Business License shall include in the
7	application a current Taxpayer Identification Number and current dated
8	evidence of the registration certificate for such current Taxpayer Identification
9	Number as issued by the New Mexico Taxation and Revenue Department and
10	any other information required by the City.
11	(D) Applicants have an affirmative duty to ensure that their application is
12	complete and that they may engage in business at the proposed Place of
13	Business, including ensuring compliance with relevant zoning codes.
14	<u>§ 13-1-7 PLACE OF BUSINESS; LICENSE NONTRANSFERABLE.</u>
15	(A) A licensee shall conduct business only at the address shown on the
16	Business License. Each additional Place of Business shall require a separate
ក្ក <b>17</b>	Business License.
- Deletion 18 19	(B) All licenses issued under this article shall be nontransferable to
<sup>ص</sup> <sub>'</sub> 19	another person or Place of Business.
20 21 21 22	(C) No licensee shall in any manner advertise its services as endorsed
∄ 21	or bonded by the City.
<b>≨</b> 22	§ 13-1-8 BUSINESS LICENSES TO BE DISPLAYED; EXHIBITION UPON
Bracketed/Strikethrough 5 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	DEMAND.
<u>¥</u> 24	Every person having a license under the provisions of this article and
25	engaging in business at a fixed Place of Business shall keep such license
<u>₩</u> 26	posted and exhibited, while in force, in some conspicuous part of such Place
<del>10</del> 27	of Business. Every person having such a license and not having a fixed Place
<u>)</u> 28	of Business shall carry such license with them at all times while engaging in
<u></u> 29	business for which the license was granted. Every person having a license
30	under the provisions of this article shall produce and exhibit such license
31	when applying for a renewal thereof, and whenever requested to do so by any
32	City official authorized to issue, inspect, or collect licenses.

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- 1 § 13-1-9 BUSINESS LICENSE RENEWAL.
- 2 Within 10 days prior to the expiration of the Business License, any person
- 3 operating a Place of Business in the City shall apply to renew the Business
- 4 License and shall pay an annual Business License.
- 5 § 13-1-10 BUSINESS LICENSE LATE FEE.
- 6 The City may impose a late fee in the amount of \$10.00 per calendar day upon
- 7 each delinguent license fee in the event a new business does not pay the
- 8 license fee before it commences business or in the event the annual renewal
- 9 fee is not paid prior to expiration.
- 10 § 13-1-11 FEES NONREFUNDABLE.
- 11 All established fees charged and collected by the City pursuant to this article
- 12 shall be nonrefundable unless otherwise specified.
- 13 § 13-1-12 ZONING REVIEW.
- 14 (A) After any person has submitted a business license application or
- 15 application for renewal, the Zoning Enforcement Officer shall review the
- applicable zoning regulations of the activity proposed to be conducted at the 16
- given address and determine whether the activity complies with the
- requirements of the Integrated Development Ordinance. The Zoning
- Enforcement Officer may request additional information or documentation as
- 20 necessary to make a determination. The Zoning Enforcement Officer shall
- 21 issue a written determination, which shall be provided to the applicant.
  - (B) The Zoning Enforcement Officer's determination does not constitute a waiver of any requirement or provision contained in any law.
- 24 § 13-1-13 NOTICE OF TERMINATION OF BUSINESS REQUIRED.
- 25 The holder of a Business License shall notify the City, in writing, of the
- 26 termination of business, occupational, or professional activity at the Place of
- 27 Business either before the termination date or within fifteen (15) calendar days
- 28 thereafter. Any person who fails to provide notice of termination of business
- 29 shall be deemed as engaging in business and subject to enforcement for
- failing to renew the business license and any associated late fees. 30
- 31 § 13-1-14 REVOCATION.

22

1	(A) Any Business License issued under this article may be revoked at											
2	any time by action of the Mayor if the business or service conducted under											
3	such license is being or has been conducted in violation of any local, state, or											
4	federal regulation or law. Revocation of the Business License shall be for a											
5	period of up to 180 days from the date of revocation.											
6	(B) If the 180-day revocation period is ongoing when a Business License											
7	expires, the remainder of the 180-day revocation period shall be applied to the											
8	following year's Business License for that Place of Business.											
9	<u>§ 13-1-15 ENFORCEMENT AND PENALTY.</u>											
10	(A) It shall be unlawful for any person to engage in business in the City											
11	of Albuquerque without first obtaining a business license. Any violation of the											
12	Business License Ordinance shall constitute a separate violation for each and											
13	every day or portion thereof that the violation is continued, committed or											
14	permitted.											
15	(B) The Mayor may, for any violation of this article, take one or more of											
16	the following actions:											
⊑ <b>17</b>	(1) Revoke the Business License;											
18 <u>eti</u>	(2) Prevent the person from engaging in business at the Place of											
- Deletion 18 19	Business until the Business License is obtained;											
	(3) Withhold the issuance of any City permits or inspections until											
<sup>‡</sup> 21	a valid Business License is obtained;											
Ž 22	(4) Prevent the occupancy of the building, structure, or land on											
[Bracketed/Strikethrough Material] 6 8 2 6 7 7 7 7 7 7 7 10 6 8 7 9 5 7 7 7 7 7 10 7 10	which the business is located; or											
ਜੂੱ 24	(5) Assess a civil fine.											
<u>.</u> 25	(C) In addition to the remedies provided above, this article may be											
<del>∛</del> 26	enforced by the City by suit in district court.											
<del>0</del> 10 10 10 10	<u>§ 13-1-16. CIVIL FINE.</u>											
<u>,</u> 28	(A) The Mayor may impose a civil fine of \$100 per day for the failure to											
<sup>∰</sup> 29	comply with the Business License Ordinance.											
30	(B) General. Whenever the Mayor imposes a civil fine for violations of											
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31 the Business License Ordinance, the Mayor shall issue a notice of civil fine

	1	directed to the person engaging in business. The notice of civil fine shall								
	2	<u>contain:</u>								
	3	(1) Sufficient information for identification of the Place of								
	4	Business where the violation occurred.								
	5	(2) A statement that the Mayor has found the person to be in								
	6	violation of the Business License Ordinance.								
	7	(3) A description of the activity conducted by the person								
	8	engaging in business without a business license as required by the Business								
	9	License Ordinance.								
	10	(4) The amount of the fine assessed.								
	11	(5) A statement that the fine must be paid in full within 15 days of								
	12	the date of the notice.								
	13	(6) Instructions for paying the fine; and								
	14	(7) A statement advising that the person engaging in business								
	15	without a license may appeal from the notice of civil fine. The request for								
	16	appeal and the hearing shall comply with the procedures outlined in the IHO								
, uo	17	Ordinance.								
] - New - Deletion	18	(C) <u>Method of service.</u>								
<u>d Material]</u> - New <del>Material</del> ] - Deletic	19	(1) Service of the notice of civil fine shall be made upon all								
<u>eria</u> iall	20	persons entitled thereto either personally or by mailing a copy of such notice								
<u>Mat</u>	21	of civil fine by certified mail, postage prepaid, return receipt requested, to								
	22	each such person, or identified agent at their address as shown on the								
scor	23	records of the Bernalillo County Assessor or as known to the Mayor. If no								
ders	24	address of any such person so appears or is known to the Mayor, then a copy								
<u>Un</u>	25	of the notice of civil fine shall be so mailed, addressed to such person, at the								
<u>Bracketed/Underscore</u> acketed/Strikethrough	26	address of the Place of Business involved in the proceedings and posted								
acke kete	27	thereon.								
[Bracketed/Underscore [Bracketed/Strikethrough	28	(2) The failure of any such person to receive such notice shall not								
	29	affect the validity of any proceedings taken under this section. Service by								
	30	certified mail in the manner herein provided shall be effective on the date of								
	31	mailing.								

32 <u>§ 13-1-17. APPEALS.</u>

- 1 (A) The person engaged in business may appeal a civil fine or 2 revocation issued pursuant to this article. The request for appeal and the 3 hearing shall comply with the procedures outlined in the Independent Office of 4 Hearings Ordinance, ROA 1994, §§ 2-7-8-1 to 2-7-8-9. 5 (B) If the Mayor has revoked a Business License issued under this 6 article due to the business or service being or having been conducted in 7 violation of any local, state, or federal regulation or law and the Hearing 8 Officer determines that such a violation of law is or has occurred, the Hearing 9 Officer shall uphold the Mayor's decision to revoke the Business License and 10 order the business or service to be closed for the 180-day revocation period. 11 § 13-1-18. LIENS. 12 Failure to pay, appeal, or prevail at an administrative hearing will allow the 13 City to place a lien on the real property where the business is located or any 14 other asset owned by the property owner or business owner. In addition, the 15 Business License Fee or civil fines may be collected through any avenue 16 provided by law."] 1 - Deletion 19 - 19 SECTION 2. SEVERABILITY. If any section, paragraph, sentence, clause, word Bracketed/Underscored Material] - New or phrase of this Ordinance is for any reason held to be invalid or unenforceable by any court of competent jurisdiction, such decision shall not acketed/Strikethrough Material] 20 affect the validity of the remaining provisions of this Ordinance. The hereby 21 declares that it would have passed this Ordinance and each section, 22 paragraph, sentence, clause, word or phrase thereof irrespective of any 23 provision being declared unconstitutional or otherwise invalid. 24 SECTION 3. COMPILATION. Section '1' of this Ordinance amends, is 25 incorporated in, and is to be complied as part of the Revised Ordinances of 26 Albuquerque, New Mexico, 1994. 27 SECTION 4. EFFECTIVE DATE. This ordinance shall take effect January 1, 2025. 28 ф 29 30 31
  - 32



## CITY OF ALBUQUERQUE Albuquerque, New Mexico Office of the Mayor

October 10, 2024

Mayor Timothy M. Keller

#### **INTER-OFFICE MEMORANDUM**

TO: Dan Lewis, President, City Council

FROM: Timothy M. Keller, Mayor



# SUBJECT: Repealing and Replacing the Business Registration Ordinance with the Business License Ordinance

The enclosed document serves as a formal request to repeal and replace the City of Albuquerque's existing Business Registration Ordinance with a Business License Ordinance. New Mexico statutes authorize local governments to enact either a business registration system or a business license system. The City of Albuquerque currently simply requires businesses to register their existence rather than requiring them to obtain a license to conduct business. Although the business registration process does yield a few benefits to the City by providing the opportunity for a zone check to ensure that the activity is allowed at the business location and the ability to collect statistical data on the type of businesses in the City, those benefits have proven to be substantially outweighed by the costs of not having a regulatory tool, i.e., a business licensing system, in place to ensure a level playing field for businesses that operate above board. As a result, when businesses operate in violation of local, state, and federal laws, the City has no leverage to require them to comply with the law or lose their license to operate within the City. Replacement of the business registration system with a business licensing system will allow the City to continue to conduct a zone check and gather statistical information; and take a giant step forward to protect legitimate businesses from unfair competition while better ensuring the health, safety and welfare of the public.

### TITLE/SUBJECT OF LITIGATION\*\*\* Same as subject line on last page)

Approved:

Approved as to Legal Form:

10/25/24 Samantha Sengel, EdD ate

Chief Administrative Officer

DocuSigned by: 10/15/2024 | 5:28 PM MDT lawren kee 1A21D96D32C74EE Date City Attorney

Recommended:

DocuSigned by: alan Varila 10/11/2024 | 3:49 PM MDT 947D8BB6EE4C443

Date

Director

#### **Cover Analysis**

#### 1. What is it?

This is the Business License Ordinance.

#### 2. What will this piece of legislation do?

This legislation will repeal and replace the City of Albuquerque's business registration system with a business license system.

#### 3. Why is this project needed?

This project is needed to protect legitimate businesses. The City of Albuquerque currently lacks the tools to protect legitimate businesses from unfair competition by businesses that operate in violation of local, state, and federal laws. This legislation will provide the tool, i.e., a business license requirement, that the City needs to protect legitimate businesses and the health, safety and welfare of the public.

#### 4. How much will it cost and what is the funding source?

This legislation is a significant change for the business community and therefore has a delayed effective date of July 1, 2025, to allow time to adjust. The business license fees will be minimal and gradually introduced to reduce the impact of any associated expenses for the business community. This legislation provides the City with the ability to regulate and close illegitimate businesses, and the personnel who will perform the regulatory functions will be funded by the new revenues that will be generated by the license fees.

5. Is there a revenue source associated with this contract? If so, what level of income is projected?

Yes. The Fiscal Impact Analysis is attached.

#### 6. What will happen if the project is not approved?

The business community will not be protected from illegitimate operators because the City will be stuck with a business registration system that does not provide the same regulatory authority as a business licensing system. The only substantive penalty for failing to obtain a business registration is a \$10 late fee. In contrast, the penalties for failing to obtain a business license and to keep it in good standing by not violating local, state or federal laws are substantial, including but not limited to revocation, preventing the business from operating, withholding the issuance of any City permits or inspections, preventing occupancy of the property, and assessing cumulative late fees and civil fines.

7. Is this service already provided by another entity? No.

#### FISCAL IMPACT ANALYSIS

TITLE:	Repealing and Replacing the Business Registration Ordinance to allow for Business Licensing.	R: FUND: 110	0:
		DEPT: 4919000	

[] No measurable fiscal impact is anticipated, i.e., no impact on fund balance over and above existing appropriations.

[X] (If Applicable) The estimated fiscal impact (defined as impact over and above existing appropriations) of this legislation is as follows:

					Fiscal Years		
		2025			2026	2027	Total
Base Salary/Wages			-		467,292	467,292	934,584
Fringe Benefits at			-		307,500	307,500	615,000
Subtotal Personnel	-		•		774,792	 774,792	1,549,584
Operating Expenses			-		25,000	25,000	50,000
Property			-		300,000		300,000
Indirect Costs			-		-	-	-
Total Expenses	-	\$	-	\$	1,099,792	\$ 799,792 \$	1,899,584
<ul> <li>[ ] Estimated revenues n</li> <li>[ X] Estimated revenue in</li> </ul>							
	enue from program		(	)	1,300,750	2,483,250	3,784,000
	unt of Grant		-	-	-	_,,	-
City	Cash Match		(	)	0	0	0
City	Inkind Match		(	)	0	0	0
City	IDOH		-		-	-	-
Total Revenue	-	\$	-	\$	1,300,750	\$ 2,483,250 \$	3,784,000
These estimates do * Range if not easily quar	not include any adjust ntifiable.	tment for infla	tion.				
Number of Positio	ons created				6	3	

COMMENTS: Enforcement of this Ordinance will require a Business Operations Supervisor, a Sr Code Compliance Specialist, and 7 Code Compliance Inspectors, 9 vehicles, and computer equipment. The addition of staff will occur incrementally as the program generates additional revenue.

COMMENTS ON NON-MONETARY IMPACTS TO COMMUNITY/CITY GOVERNMENT:

PREPARED BY:				APPROVED:					
—Docusioned by: Debbie Daubrowski	10/11/2024	I	3:45 PM MDT	Docusigned by: Alan Vasila	10/11/2024 [	3:49 PM MDT			
Debbie Dombroski, Fis	scal Manager			Alan Varela, Directo	or Date	-			
REVIEWED BY:									
Evelyn L Dorres	10/15/2024		Pinta AM MDT 1		1 : 14 ipmed by: Christine Borne		2:24	PM	MDT
EXECUTIVE BUDGET	ANALYST		BUDGET OFFI	ICER (date)	CITY EC	ONOMIST			