## CITY of ALBUQUERQUE TWENTY FIFTH COUNCIL

COUNCIL BILL NO. <u>F/S R-23-106</u> ENACTMENT NO. **R-2023-017** SPONSORED BY: Isaac Benton, Pat Davis, Trudy Jones 1 RESOLUTION DECLARING THE CITY'S INTENT TO COLLABORATE WITH BERNALILLO 2 3 COUNTY IN THE ACQUISITION, CONSTRUCTION, REHABILITATION, AND PROVISION OF AFFORDABLE HOUSING FOR THE GREATER BENEFIT OF 4 ALL RESIDENTS OF THE CITY OF ALBUQUERQUE AND BERNALILLO 5 COUNTY; IDENTIFYING FUTURE ACTIONS TO INCLUDE EXPLORING THE 6 7 VIABILITY OF COMBINING THE CITY'S HOUSING AUTHORITY AND PROGRAMS WITH THE BERNALILLO COUNTY HOUSING DEPARTMENT; AND 8 9 ADJUSTING FISCAL YEAR 2023 OPERATING APPROPRIATIONS. 10 WHEREAS, shelter is a basic necessity and human right; and 11 WHEREAS, adequate housing is necessary for the safety and prosperity of 12 Albuquerque families; and WHEREAS, housing is integral to the City's equity, public safety, 13 14 workforce, and economic development strategies; and 15 WHEREAS, working families having safe, decent and affordably priced housing in stable neighborhoods is advantageous for personal success in 16 school and work and is therefore a prerequisite for the economic success of 17 18 our community; and 19 WHEREAS, nearly half of Albuquerque renters are housing cost burdened, 20 meaning they spend more than 30% of their income on housing, placing 21 significant stress on middle-income households and creating real risk for 22 lower-income households; and 23 WHEREAS, on any given night in Albuquerque, at least 1,200 people are 24 sleeping outside or in shelters, including families with children, veterans and 25 people with disabilities, and their path to independent living depends upon

permanent, affordable housing: and

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J	whereas, according to a study by the Urban Institute, as of 2020 the City					
2	had a need for an additional 15,500 affordable units, and without additional					
3	assistance this deficit will continue to outpace current housing production;					
4	and					
5	WHEREAS, the deficit in affordable units is not unique to Albuquerque and					
6	Bernalillo County, but the communities that are the most successful at					
7	addressing this need will be better positioned for economic success and					
8	community development in the coming decades; and					
9	WHEREAS, the City is committed to using any and all tools at its disposal					
10	to mitigate the effects of the housing crisis; and					
11	WHEREAS, the City Council has appropriated \$20 million as part of a Gross					
12	Receipts Tax Bond to build more affordable housing; and					
13	WHEREAS, the City Council has appropriated \$15 million in the last budget					
14	cycle for housing vouchers for low-income persons in need of affordable					
15	housing; and					
16	WHEREAS, the City seeks to create an additional 5,000 dwelling units					
17	above and beyond what the private housing market would otherwise create;					
18	and					
19	WHEREAS, the City intends to repurpose existing properties into more					
20	long-term housing, in addition to the support of new development in order to					
21	create an additional 1,000 units by the year 2025; and					
22	WHEREAS, the City has enacted an ordinance prohibiting discrimination					
23	based on source of income, including the use of vouchers; and					
24	WHEREAS, in addition to any individual efforts, by declaring a mutual					
25	intent to address this problem, the City and County aim to strategically close					
26	the deficit in affordable housing by creating an entity whose initial mission it					
27	will be to pursue the development and redevelopment housing; and					
28	WHEREAS, the City and the County recognize and appreciate that					
29	approximately 80% of the population of Bernalillo County resides within the					
30	City limits of Albuquerque; and					
31	WHEREAS, the City and the County intend to request \$50 million from the					
32	State in order to fund new housing construction within the City and/or County					
33	for low and middle-income residents; and					

1	WHEREAS, the City and the County agree that the focus of this					
2	collaborative effort will be long-range planning for, and implementation of the					
3	development and re-development of property for the purpose of expanding					
4	and preserving affordable housing; and					
5	WHEREAS, the City and the County are determined to prioritize the					
6	development and renovation of affordable housing assets in this collaborative					
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8	dwelling units and conducting all Section 8 voucher-related administration;					
9	and					
10	WHEREAS, the County and the City will continue to maintain their current					
11	housing voucher capacity while exploring the viability of combining housing					
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13	BE IT RESOLVED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF					
14	ALBUQUERQUE:					
15	SECTION 1. INTENT TO COLLABORATE WITH BERNALILLO COUNTY TO					
16	PROVIDE AFFORDABLE HOUSING.					
17	As more specifically described by this resolution, the City will					
18	collaborate with Bernalillo County to advance mutual interests in the provision					
19	of safe, sustainable, and affordable housing within the incorporated and					
20	unincorporated areas of Bernalillo County, including but not limited to through					
21	the funding, development, acquisition, construction, rehabilitation and					
22	delivery of affordable housing to qualified individuals and families, and will					
23	diligently pursue all necessary actions in furtherance of these objectives.					
24	SECTION 2. STRUCTURE, GOVERNANCE, AND ASSETS OF					
25	COLLABORATION TO BE DETERMINED.					
26	A. The City and the County shall pursue a Joint Powers Agreement,					
27	pursuant to 1978 NMSA §11-1-3; or a subsequent, binding joint resolution,					
28	pursuant to NMSA 1978 §3-45-4(B) to establish and further detail operations of					
29	and system of governance for the joint initiative called for by this intent					
30	resolution;					
31	B. Name of Collaborative Effort. The collaborative effort called for in					
32	this resolution will be known as the, "Middle Rio Grande Housing					

Collaborative" and will be established as a legal entity to be supported by but

governed separately from either the City or the County, with all rights, powers,
 and authorities reasonably necessary to further its purpose;

- C. Governance. The Middle Rio Grande Housing Collaborative will be governed by a board of five (5) Housing Collaborative Commissioners hereafter referred to as "commissioners".
- 1. The Mayor shall, with the advice and consent of City Council, appoint two (2) commissioners;
- The Board of Bernalillo County Commissioners shall appoint
   two (2) commissioners; and
- 3. The fifth commissioner will be appointed by a majority vote of the four commissioners appointed pursuant to subparagraphs 1 and 2, above.
- 12 SECTION 3. PURPOSE AND POWERS OF COLLABORATIVE HOUSING
  13 INITIATIVE.
  - A. The intent of the housing collaborative is to form an entity that will have all of the necessary powers and obligations to advance its purpose, as will be more specifically described in the anticipated joint powers or operating agreement. However, it is anticipated that these may include but will not be limited to:
  - Planning and surveying where affordable housing currently exists and where gaps in service exist;
    - 2. Land banking to acquire vacant land for future development;
    - 3. The development of new affordable housing units, and the renovation or repurposing of existing properties to preserve and expand affordable housing;
    - 4. Using economic development tools and public infrastructure investments to spur private development of affordable housing;
    - 5. An "All quadrants approach" to affordable housing, so that affordable housing is available throughout the City and County; no one area is the focus of development;
- 6. Balancing the need for an "All quadrants approach" with the prioritization of new housing in and near existing main street and public transit corridors, as well as developing new dwelling units with a mind toward walkability and proximity to bicycle lanes;

	7. Development of sustainable communities that couple market-						
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3	8. Creative financing, including but not limited to the leveraging						
4	of local and state money for federal grants and philanthropic sponsorship;						
5	9. Prioritization of equity-building investments, including but not						
6	limited to apartment co-operatives, down-payment assistance, and mortgage						
7	assistance;						
8	10. Building relationships with large-scale developers and micro						
9	developers to make housing affordability a whole-of-community approach;						
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12	12. Exploring the long-term benefits and viability of merging						
13	some or all of the assets, liabilities, and services of the Albuquerque Housing						
14	Authority and the Bernalillo County Housing Department into a single entity;						
15	13. Exploring and developing innovative models and approaches						
16	to the development and construction of quality affordable housing; and						
17	14. Coordination with the City and County on their respective						
18	zoning ordinances, building permit review and inspection systems, and						
19	consulting on methods that may be employed to help streamline the housing						
20	permitting process.						
21	SECTION 4. That the following amounts are hereby adjusted to the following						
22	programs and funds from available fund balance for operating the City						
23	government in Fiscal Year 2023:						
24	GENERAL FUND – 110						
25	Family and Community Services 500,000						
26	This amount is hereby designated for operations of the Middle Rio Grande						
27	Housing Collaborative in accordance with Sections 2 and 3 of this Resolution.						
28	SECTION 5. FURTHER ACTIONS.						
29	<ol> <li>The City and the County shall establish a joint working</li> </ol>						
30	committee with the assistance of any outside professional service providers						
31	for the purpose of developing a joint, binding resolution or Joint Powers						
32	Agreement to establish the Middle Rio Grande Housing Collaborative within						

1	six (6) months of the later of the City or County's final enactment of this intent							
2	resolution.							
3	2. Upon completion of step 1, above, the City and the County							
4	shall continue to evaluate the long-term benefits and viability of merging some							
5	or all of the assets, liabilities, and services of the Albuquerque Housing							
6	Authority and the Bernalillo County Housing Department into the Middle Rio							
7	Grande Housing Collaborative, or whether the entities should continue to							
8	operate independently or through some other form of reorganization subject to							
9	any required state and federal housing approvals.							
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