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## CITY of ALBUQUERQUE TWENTIETH COUNCIL

COUNCIL BILL NO. <u>F/S R-12-47</u>	ENACTMENT NO	
SPONSORED BY: Dan Lewis, by request		

1 RESOLUTION

APPROVING THE PETITION AND APPLICATION OF FLASH RESOURCES, LLC, 3 FOR FORMATION OF THE BOULDERS PUBLIC IMPROVEMENT DISTRICT PURSUANT TO THE PUBLIC IMPROVEMENT DISTRICT ACT, NMSA 1978, §§ 5-11-1 to -27 (2001, AS AMENDED) AND CITY ORDINANCE ENACTMENT NO. 0-2003-5 12, COUNCIL BILL NO. FS 0-03-84; MAKING FINDINGS IN CONNECTION WITH THE PETITION AND APPLICATION AND SUPPORTING **DOCUMENTATION** REQUESTING **APPROVAL OF** THE **FORMATION** OF THE DETERMINING THE REAL PROPERTY TO BE INCLUDED WITHIN THE DISTRICT 10 AND THE PURPOSES FOR WHICH THE DISTRICT IS BEING FORMED; APPROVING THE GENERAL PLAN, RATE, METHOD OF APPORTIONMENT AND 11 MANNER OF COLLECTION OF A SPECIAL LEVY TO BE IMPOSED UPON REAL PROPERTY WITHIN THE DISTRICT, AND APPROVING A DEVELOPMENT AGREEMENT FOR IMPLEMENTATION OF THE DISTRICT; PROVIDING FOR 15 GOVERNANCE OF THE DISTRICT; PROVIDING THAT BONDS AND OTHER 16 OBLIGATIONS OF THE DISTRICT SHALL NOT BE OBLIGATIONS OF THE CITY OF ALBUQUERQUE; RATIFYING CERTAIN ACTIONS HERETOFORE TAKEN; AND **REPEALING ACTIONS INCONSISTENT** THIS 18 ALL WITH **FORMATION** RESOLUTION. 19

Capitalized terms used in the recitals below and not defined therein shall have the meanings ascribed to such terms in Section 1 hereof.

WHEREAS, the New Mexico Public Improvement District Act, NMSA 1978, §§ 5-11-1 to -27 (2001, as amended) provides in part that an owner of real property may file a petition and application with the governing body of the municipality or

county in which the real property is located for the formation of a public improvement district for the purpose of financing public infrastructure improvements; that the governing body shall hold a hearing to determine whether a public improvement district should be formed; and, upon determination that formation of a district is in the interest of the property owners and the citizens of the governing body's municipal or county jurisdiction, shall order that the public improvement district be formed, and that the district shall be formed if the petition and application was submitted by the owner(s) of 100% of the property proposed to be included within the district; and

WHEREAS, the Act authorizes owners, public improvement districts, municipalities and counties to enter into development agreements to establish the obligations of the owner or developer, the county or municipality and the public improvement district concerning the zoning, subdivision, improvement, impact fees, financial responsibilities, and other matters relating to the development, improvement and use of real property within the district; and

WHEREAS, the City of Albuquerque, New Mexico (the "City"), pursuant to Ordinance Enactment No. 0-2003-12, Council Bill No. F/S 0-03-84, has enacted policy guidelines and application procedures for the establishment of public improvement districts within the City (the "PID Ordinance"); and

WHEREAS, the Petitioner has presented a Petition and Application for Approval of the Formation of The Boulders Public Improvement District (the "District" or the "PID") and the following documents in support of the Petition:

- (i) a proposed General Plan for the District, which includes a description of the District's boundaries, real property tracts, type and location of Infrastructure Improvements, estimated construction costs and Rate and Method of Special Levy Apportionment;
- (ii) Evidence of unanimous consent of the owners of the real property to be included in the District and evidence that there are no resident qualified electors or any other persons located on the Land;
- 30 (iii) a Feasibility Study consisting of a market absorption analysis, 31 list of improvements to be constructed during the 48 month construction period,

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1 construction schedule and financing plan for the Infrastructure Improvements 2 upon its formation;

- 3 (iv) an MAI Appraisal;
- 4 (v) a description of the Petitioner's equity contribution and the 5 timing and sources of the contribution;
- 6 (vi) a description of Petitioner's development experience and 7 financial ability to complete the Infrastructure Improvements;
- 8 (vii) a proposed form of special levy disclosure to home buyers;
- 9 (viii) an operating plan for the Infrastructure Improvements;
- 10 (ix) a description of the consistency of the Infrastructure 11 Improvements with the City's development policies and objectives;
- 12 (x) a Development Agreement to be entered into by and between 13 the City, the District, and the Petitioner;
  - (xi) a proposed form of Formation Resolution; and

WHEREAS, pursuant to the Development Agreement, the Infrastructure Improvements have been or will be designed and constructed according to all applicable City or ABCWUA, as applicable, rules, regulations and standards, are to be suitable for dedication to the City or ABCWUA, as applicable, upon completion, and will be acquired by the District and then dedicated to, owned and operated by the City or ABCWUA, as applicable; and

WHEREAS, pursuant to the Development Agreement, the District will acquire the PID Funded Infrastructure Improvements with proceeds of District Bonds, as provided in the Act, which will be payable by the District Special Levy upon the Land; and

WHEREAS, pursuant to the Petition, the District will be responsible for imposing the District Special Levy as provided in the Act, will adopt procedures for the foreclosure of delinquent District Special Levy liens on the Land, and that the cost of administering the District Special Levy, including any required reimbursements to the Bernalillo County Assessor and Bernalillo County Treasurer, as an operating cost of the District which may be eligible for reimbursement through the District Special Levy or the proceeds of District

- Bonds; and
- 2 WHEREAS, pursuant to the Petition and proposed Development
- 3 Agreement, the purpose of the District is to finance the PID Funded Infrastructure
- 4 Improvements to serve approximately 68 developable, acres of land, located
- 5 wholly within the corporate boundaries of the City consisting of three hundred
- 6 fifty-one (351) single-family dwelling units, which is an authorized purpose and
- 7 appropriate use of a PID as set forth in the PID Ordinance; and
- 8 WHEREAS, the City Council (the "Council" or the "City Council") has
- 9 considered the Petition and related submittals by Petitioner and has determined
- 10 that proceeding further with the formation of the District is consistent with the
- 11 PID Ordinance and promotes the interests, convenience or necessity of the
- 12 owners, residents of the District and citizens of the City of Albuquerque.
- 13 BE IT RESOLVED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF
- 14 ALBUQUERQUE:
- 15 Section 1. As used in this Formation Resolution, the following terms
- 16 shall have the meanings specified, unless the context clearly requires otherwise
- 17 (such meanings to be equally applicable to both the singular and the plural forms
- 18 of the terms defined):
- 19 A. "ABCWUA" means the Albuquerque Bernalillo County Water
- 20 Utility Authority.
- 21 B. "Act" means collectively NMSA 1978, §§ 5-11-1 to -27 (2001, as
- 22 amended), the home rule powers and all enactments of the City Council,
- 23 including this Formation Resolution.
  - C. "City" means the City of Albuquerque, New Mexico.
- D. "Clerk" means the City Clerk.
  - E. "Council" means the City Council of the City.
- 27 F. "Development Agreement" means the development agreement
- 28 dated on or about May 21, 2012 by and between the City, the District, and the
- 29 Petitioner, in accordance with § 4(I) of the PID Ordinance, in the form attached as
- 30 Exhibit 10 to the Petition, which Development Agreement shall be joined and
- 31 ratified by the District.

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- 1 G. "District" or "PID" means The Boulders Public Improvement 2 District.
- H. "District Bonds" means one or more series of bonds proposed to be issued by the District pursuant to the Act.
- 5 I. "District Boundary Map" means the map attached as Exhibit A 6 to the General Plan.
- J. "District Special Levy" or "District Special Levies" means the special levy or special levies to be imposed on the Land pursuant to NMSA 1978, § 5-11-20 (2001).
- 10 K. "Feasibility Study" means the study of the estimated costs 11 and financing methods of the Infrastructure Improvements submitted by the 12 Petitioner in connection with the Petition, in the form attached as Exhibit 5 to the 13 Petition.
  - L. "Formation Documents" means the Petition, the General Plan, the Development Agreement, and such other documents as are required by the Act and the PID Ordinance to be submitted by an applicant in connection with an application for the formation, implementation and governance of the District.
  - M. "Formation Resolution" means this resolution adopted by the City in connection with its approval of the formation of the District, as supplemented or amended from time to time.
  - N. "General Plan" means the General Plan submitted by the Petitioner in the form attached as Exhibit 3 to the Petition, which is on file with the Clerk and includes a map depicting the boundaries of the district and the real property proposed to be included in the district; a general description of anticipated improvements and their locations; and general cost estimates, proposed financing methods and anticipated special levies.
- O. "Infrastructure Improvements" means the PID Funded Infrastructure Improvements and such other improvements, which are collectively all of the improvements on the Land, whether funded directly by the Petitioner or with the proceeds of the District Bonds, described and in the approximate locations shown on Exhibit B to the Feasibility Study.

- 1 Ρ. "Land" means the real property described in the District 2 **Boundary Map.**
- 3 "MAI Appraisal" means the valuation of the Land as of March 28, 2012, as prepared by David Pearson, MAI. 4
- R. "Petition" means the Petition and Application filed with the 5 City for the formation of The Boulders Public Improvement District and all documentation incorporated by reference in the Petition, submitted to the City pursuant to the Act and the PID Ordinance. 8
- 9 "Petitioner" means Flash Resources, LLC, a Nevada limited S. liability company. 10
- 11 Т. "PID Funded Infrastructure Improvements" means the portion of the Infrastructure Improvements financed with the proceeds of the District 12 Bonds, as identified in Table 1 in Section IV of the General Plan.
- 14 U. "PID Ordinance" means City Ordinance Enactment No. 0-2003-**15** 12, Council Bill No. F/S 0-03-84.
- V. "Rate and Method of Special Levy Apportionment" means the rate, method of apportionment and manner of collection of the District Special **17** 18 Levy submitted by the Petitioner in the form attached as Exhibit C to the General 19 Plan.
- W. 20 "State" means the State of New Mexico.
- Section 2. Construction of Formation Resolution. Except as otherwise 22 expressly provided in this Formation Resolution, or unless the context otherwise 23 requires:
- 24 Α. The singular includes the plural and the plural includes the 25 singular.
- 26 B. All accounting terms not otherwise defined in this Formation 27 Resolution have the meanings assigned to them in accordance with generally 28 accepted accounting principles in the United States.
- C. All references to Sections shall refer to Sections of this 29 Formation Resolution, unless otherwise stated. **30**
- 31 D. Words importing any gender include the other gender.

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- E. "Herein," "hereby," "hereunder," "hereof," "hereinbefore" and thereafter" refer to this Formation Resolution and not solely to the particular portion of this Formation Resolution in which such word is used.
- F. All times will be local time in the City unless otherwise designated in this Formation Resolution.
- Section 3. <u>Findings</u>. The City hereby declares that it has considered the Petition and all other relevant information and data, and hereby makes the following findings:
- 9 A. The Petitioner, together with those parties consenting to the 10 Petition, own 100% of the Land and no resident qualified electors or any other 11 persons are located on the Land.
  - B. As planned and proposed by the Petitioner, the Infrastructure Improvements have been or will be constructed to City specifications and will be subject to inspection, approval and acceptance by the City prior to dedication to the City, as provided in the Development Agreement.
  - C. The District Bonds will be the sole obligations of the District, and will not be backed by the credit, general funds or resources of the City in any manner. Owners of the District Bonds will have no right to require the City or the District to impose ad valorem property taxes to pay District Bonds.
  - D. The District will serve the interests, convenience and necessity of Petitioner, future owners of the Land and the citizens of the City:
  - (i) The cost of constructing the PID Funded Infrastructure Improvements will be allocated to the owners of Land within the District who will utilize the PID Funded Infrastructure Improvements, in a fair and equitable manner, and will not be passed on to the citizens of the City, other than the Petitioner and the other owners of the Land, or the City itself; and
- (ii) The City will receive the benefit of the Infrastructure Improvements through dedication of the Infrastructure Improvements not otherwise dedicated to the ABCWUA.
- 30 E. The financing of the PID Funded Infrastructure Improvements 31 is feasible and, based upon the Feasibility Study, will not impose an undue

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- burden on the future owners of the Land or served by the PID Funded Infrastructure Improvements.
- 3 F. The financing of the PID Funded Infrastructure Improvements will enable the District to construct or acquire those improvements in a cost-4 effective manner. 5
- The District is planned and will be implemented in a manner G. 6 which provides for the expenses to be paid by the Petitioner and the District, as applicable. 8
- 9 Н. As planned, the Infrastructure Improvements are consistent with the City's development goals, growth management policies, and 10 conservation policies. 11
- 12 The formation of the District and the issuance of District I. Bonds, subject to the requirements and limitations specified in this Formation 13 Resolution, are consistent with the requirements of the PID Ordinance.
  - Approval of the Formation Documents; Formation of District; Section 4. <u>Approval of District Foreclosure Procedures for Delinquent Special Levies.</u>
- Α. The Boulders Public Improvement District is hereby ordered approved and formed to carry out the purposes set forth in, and according to the 18 provisions of, this Formation Resolution.
  - В. The Petition is hereby accepted and approved.
  - C. The General Plan is hereby accepted and approved. The District shall include the Land, which is the real property described in the General Plan's District Boundary Map and more particularly identified in the legal descriptions attached as Exhibit 2 to the Petition.
  - D. The Development Agreement is hereby accepted and approved, and shall be an agreement or condition pertaining to the District, as contemplated by §4(D) of the PID Ordinance, so that any existing agreements with the Petitioner or other developers and landowners regarding the provision of Infrastructure Improvements proposed to be furnished to the City shall be deemed amended to reflect the terms of the Development Agreement.
- Ε. 31 The Rate and Method of Special Levy Apportionment,

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- lestablishing the apportionment and manner of collection of District Special Levy
- 2 in sufficient detail to enable each owner of all or a portion of the Land or resident
- 3 within the District to estimate the maximum amount of the proposed District
- 4 Special Levy, is hereby accepted and approved.
- F. The Notice of District Special Levy substantially in the form attached as Exhibit 8 to the Petition is hereby approved.
- G. The District shall have the powers necessary and convenient to finance and acquire the PID Funded Infrastructure Improvements as provided in the General Plan, Feasibility Study, Rate and Method of Special Levy Apportionment and Development Agreement, as those documents may be amended or modified with the approval of the City. The District and the City shall be bound by the terms thereof.
  - H. The purpose of the District shall be to provide financing of the PID Funded Infrastructure Improvements set forth in the Petition.
  - I. The District Bonds shall not exceed the maximum principal amount set forth in the Petition and shall be within the value to lien ratio described in the Petition, except as otherwise approved in a supplemental resolution by the District's governing body and the City Council.
  - J. The District Special Levies to be imposed by the District shall not exceed the amounts set forth in the Petition, subject to adjustment consistent with the terms of the Act and the Rate and Method of Special Levy Apportionment.
  - K. The District shall be self-supporting, as provided in § 1(F) of the PID Ordinance.
- L. The District shall comply with existing City policies for development, growth management and conservation, as provided in §§ 1(A) and 1(I) of the PID Ordinance.
- M. The PID financing proposed in the Petition and other Formation Documents meet the applicable requirements of §§ 5 and 6 of the PID 30 Ordinance.
- N. The officers, agents and employees of the City are hereby

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- authorized and empowered to do all acts and things and to execute and deliver all documents relating to or requested by the District to carry out and comply with the provisions of the Formation Documents.
  - O. The District's governing body shall hold a public meeting within 45 days following the date of adoption of this Formation Resolution. At that meeting, the District's governing body shall adopt an open meeting policy and by-laws for the District, approve and execute the Development Agreement, and shall take such other action toward or in connection with the issuance of the District Bonds, as authorized by this Formation Resolution.
- P. Pursuant to the authority granted in §§ 5-11-20(G) and 5-11-23(F) of the Act, the District shall establish procedures for foreclosure of delinquent District Special Levies and for redemption of foreclosed property, which procedures shall be substantially similar to the foreclosure and redemption procedures applicable to Municipal Improvement Districts set forth in NMSA 15 1978, §§ 3-33-28 to -30 (1965, as amended), and as set forth for the District in the Development Agreement approved by this Formation Resolution.
  - Section 5. <u>Authorization of District Bonds</u>. The District may issue District Bonds pursuant to a resolution of the District's governing body authorizing issuance of one or more series of District Bonds in an estimated maximum aggregate principal amount of \$3,902,000 for the purpose of financing the PID Funded Infrastructure Improvements subject to the requirements set forth in this Formation Resolution (the "Bond Resolution").
  - A. The Bond Resolution shall be approved by the City's Debt Committee prior to its enactment by the District and, as part of the review and approval process, the City's Debt Committee shall determine that the Petitioner is in compliance with its outstanding agreements with the City, including all subdivision improvement agreements.
- 28 B. The Bond Resolution shall include, at minimum, the following 29 provisions for the protection of owners of the Bonds:
- 30 (i) The Bond Resolution shall provide for the establishment 31 of a debt service reserve fund in an amount, on the date of issuance of the

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- District Bonds, equal to the lesser of (a) the maximum annual debt service requirements on all outstanding District Bonds; (b) 125% of the average annual debt service requirements on the District Bonds; or (c) 10% of the aggregate 3 principal amount of the District Bonds. 4
- The Bond Resolution shall include provisions for the (ii) public offering or private placement of District Bonds in accordance with § 5(E)(5) of the PID Ordinance; and in accordance with the PID Ordinance, the City's Debt Committee has determined, based upon recommendations made by underwriters and financial consultants to the City, that in lieu of a contribution agreement, the District Bonds shall be subject to the following diversity of ownership 10 requirements and limitations:
  - (a) The District Special Levies assessed on the Land, owned by parties other than the Petitioner or other related interests, shall be in amounts equal to or greater than 110% of the maximum annual debt service requirements of all District Bonds outstanding and proposed to be issued; and
  - The aggregate principal amount of the District (b) Bonds shall constitute no more than 25% of the total value of the Land, owned by parties other than the Petitioner or other related interests, following the completion of construction of the PID Funded Infrastructure Improvements.
  - (iii) The Bond Resolution shall provide that the District Bonds shall be sold pursuant to a limited public offering and issued in minimum denominations of at least \$25,000.
  - The final maturity date for the District Bonds shall not (iv) be more than 30 years after the date of issuance.
- 25 (v) The Bond Resolution shall include provisions for appointment of a trustee pursuant to an indenture of trust or other similar 26 instrument. 27
- 28 (vi) The Bond Resolution shall provide that the trustee may 29 exercise the rights and remedies of the District for the protection of bondholders, including, without limitation, the following: **30**
- 31 the trustee's collection of District Special Levies; (a)

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2	Special Levies; and
3	(c) the trustee's appointment of a receiver or other
4	agent to complete the construction of the Infrastructure Improvements in the
5	event of a default in the payment of debt service on the District Bonds, which
6	default cannot be cured by either (I) drawing on the debt service reserve fund
7	established for the District Bonds, (II) through payment pursuant to a letter of
8	credit or other guaranty that may be provided by the Petitioner, if required, or (III)
9	through the Petitioner's direct payment of the amount necessary to pay the debt
10	service on the District Bonds then due, which appointment may be made
11	irrespective of whether foreclosure remedies are exercised.

the trustee's foreclosure of delinquent District

C. Prior to the issuance of District Bonds, the District's Bond Resolution shall be presented to the City Council for approval as being consistent with the provisions of Section 5 of this Resolution.

## Section 6. **District Governance.**

(b)

- Α. The District's governing body (the "Governing Body") shall be composed of:
- one of whom shall be a licensed engineer employed in 18 (i) the Department of Municipal Development, which member shall initially be 19 20 **Rhonda Methvin:**
- one of whom shall be a certified public accountant (ii) 22 employed in the Department of Finance and Administration, which member shall initially be Pamela Berry; 23
- 24 (iii) one of whom shall be a employed in the City Planning Department, which member shall initially be Russell Brito; and
- 26 (iv) members nominated by the Petitioner, and consented to by the City Council, which members shall initially be Pierre 27 28 Amestoy and Christine Amestoy;
- 29 В. Pierre Amestoy, Pamela Berry, and Russell Brito shall serve 6-**30** year terms.
- C. 31 Christine Amestoy and Rhonda Methvin shall serve 4-year

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- 1 terms.
- D. Pursuant to § 5-11-6 of the Act, Pierre Amestoy is appointed to be the clerk of the District and Christine Amestoy is appointed to be treasurer of the District.
- E. Within six years following the date of formation of the District, the District shall hold an election of members of the Governing Body in conformance with Act and the PID Ordinance.
- Section 7. <u>Waiver of Additional Hearing and Election</u>. Based on the information provided by the Petitioner in the Petition, the Petition has been signed by and on behalf of the owners of 100% of the Land to be included in the proposed District and no resident qualified electors or any other persons are located on the Land, and on that basis the City waives the requirements for posting, publication, mailing, notice, hearing and owner election, as authorized by NMSA 1978, § 5-11-7(I) (2001).
  - Section 8. <u>Amendments</u>. This Formation Resolution may be amended or supplemented by ordinance or resolution adopted by the City Council in accordance with the laws of the City and the State.
  - Section 9. <u>Repealer</u>. All ordinances or resolutions, or parts thereof in conflict with the provisions of this Formation Resolution, are hereby repealed to the extent only of such inconsistency. This repealer shall not be construed to revive any ordinance or resolution, or part thereof, heretofore repealed.
  - Section 10. <u>Severability</u>. If any section, paragraph, clause or provision of this Formation Resolution shall for any reason be held to be invalid or unenforceable, the invalidity or unenforceability of such section, paragraph, clause or provision shall in no manner affect any remaining provisions of this Formation Resolution.
- Section 11. <u>Publication of Notice of Adoption of Formation Resolution</u>.

  The Clerk is hereby directed to publish a notice of this Formation Resolution, in substantially the following form:
- 31 Notice is hereby given of the title and general summary of the subject matter

- 1 contained in a resolution duly adopted and approved by the City Council of the
- 2 City of Albuquerque, New Mexico relating to the approval of The Boulders Public
- 3 Improvement District. Complete copies of the resolution are available for public
- 4 inspection during the regular business hours of the City Clerk, City of
- 5 Albuquerque, New Mexico.

The title of the Formation Resolution is as follows:

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RESOLUTION

10 APPROVING THE PETITION AND APPLICATION OF FLASH RESOURCES, LLC,

11 FOR FORMATION OF THE BOULDERS PUBLIC IMPROVEMENT DISTRICT

PURSUANT TO THE PUBLIC IMPROVEMENT DISTRICT ACT, NMSA 1978, §§ 5-11-

3 1 to -27 (2001, AS AMENDED) AND CITY ORDINANCE ENACTMENT NO. 0-2003-

4 12, COUNCIL BILL NO. FS 0-03-84; MAKING FINDINGS IN CONNECTION WITH

THE PETITION AND APPLICATION AND SUPPORTING DOCUMENTATION

16 REQUESTING APPROVAL OF THE FORMATION OF THE DISTRICT;

17 DETERMINING THE REAL PROPERTY TO BE INCLUDED WITHIN THE DISTRICT

18 AND THE PURPOSES FOR WHICH THE DISTRICT IS BEING FORMED;

APPROVING THE GENERAL PLAN. RATE. METHOD OF APPORTIONMENT AND

MANNER OF COLLECTION OF A SPECIAL LEVY TO BE IMPOSED UPON REAL

21 PROPERTY WITHIN THE DISTRICT, AND APPROVING A DEVELOPMENT

22 AGREEMENT FOR IMPLEMENTATION OF THE DISTRICT; PROVIDING FOR

23 GOVERNANCE OF THE DISTRICT; PROVIDING THAT BONDS AND OTHER

OBLIGATIONS OF THE DISTRICT SHALL NOT BE OBLIGATIONS OF THE CITY OF

ALBUQUERQUE; RATIFYING CERTAIN ACTIONS HERETOFORE TAKEN; AND

REPEALING ALL ACTIONS INCONSISTENT WITH THIS FORMATION

7 RESOLUTION.

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29 A summary of the subject matter of the Formation Resolution is contained in its 30 title.