## CITY of ALBUQUERQUE TWENTY-THIRD COUNCIL

COUNCII	BILL NO	C/S R-18-7	ENACTMENT NO. 7-2018-018
SPONSO	RED BY: Kla	arissa Peña, Patric	k Davis
1			RESOLUTION
2	STRENG	THENING ALBUQL	JERQUE'S STATUS AS AN IMMIGRANT
3	FRIENDLY C	ITY, PROMOTING	PUBLIC SAFETY, SAFEGUARDING THE CIVIL
4	RIGHTS, SA	FETY AND DIGNIT	Y OF ALL OUR RESIDENTS AND CREATING AN
5	ENVIRONME	ENT CONDUCIVE T	O ALL VICTIMS OF VIOLENT CRIME SEEKING
6	ASSISTANC	E.	
7	WHEREA	S, Article VIII of th	e City Charter states that, "The Council shall
8	preserve, pr	otect and promote	human rights and human dignity and shall
9	prohibit disc	rimination on the	basis of race, color, religion, sex, national origin
10	or ancestry,	age or physical ha	ndicap"; and
11	WHEREA	S, the Albuquerqu	e City Council re-affirmed its commitment to
12	immigrant in	tegration and incl	usion exemplified in R-00-151 by passing M-17-4
13	which states	"the Council weld	omes and encourages immigrants to live, work,
14	and study in	Albuquerque and	to participate in community affairs, and
15	recognizes i	mmigrants for thei	r important contributions to our culture and
16	economy"; a	ınd	
17	WHEREA	S, R-00-151 states	and M-17-4 reaffirms, that the "City shall not
18	discriminate	on the basis of a	person's national origin and will treat all
19	persons with	respect and digni	ty, regardless of immigration status"; and
20	WHEREA	S, R-00-151 states	and M-17-4 reaffirms that "no municipal
21	resources sh	nall be used to ider	ntify individuals' immigration status or
22	apprehend p	ersons on the sole	basis of immigration status, unless otherwise
23	required by I	aw to do so"; and	
24	WHEREA	S, the Tenth Amen	dment of the Constitution of the United States
25	recognizes t	he sovereign statu	s of the states and their political subdivisions
26	and preclude	es the federal gove	rnment from attempting to compel state and
27	local govern	ments, either direc	tly or by their use of threats to withhold federal

1 funding, to assist the federal government in enforcing federal laws, including 2 immigration laws; and 3 WHEREAS, immigrants are twice as likely to start a business as U.S. born 4 citizens and immigrant-owned businesses generated approximately \$389 million dollars in economic activity in New Mexico between 2006 and 2010, 5 6 according to the Partnership for the New American Economy; and 7 WHEREAS, immigrants play a vital role in New Mexico's workforce, and 8 comprised 12.34 percent of the state's workforce in 2016 (117,534 workers), 9 according to the Migration Policy Institute; and 10 WHEREAS, unauthorized immigrants in New Mexico paid \$101.5 million in 11 state and local taxes in 2010, according to data from the Institute for Taxation 12 and Economic Policy; and WHEREAS, the foreign-born share of the US population has grown from 7.9 13 14 percent in 1990 to 13.1 percent in 2013. During the same period, FBI data 15 shows that the violent crime rate has dropped 48 percent; and 16 WHEREAS, according to the Pew Research Center, decades-worth of data indicate that immigrants commit far fewer crimes than native born Americans 17 with a study in 2013 finding first generation adolescent immigrants are almost 18 19 ten percent less likely to commit crimes than adolescents who were born in 20 the country; and 21 WHEREAS, at least 89.12 percent of children with one or more immigrant parents in New Mexico were U.S. citizens in 2016, according to data from the 22 23 Migration Policy Institute; and 24 WHEREAS, M-17-4 acknowledges that recent Presidential Executive Orders 25 relating to immigration "contain directives that threaten to lead to family 26 separation, endanger refugees fleeing violence and persecution, strip immigrants of their due process and discriminate against the Muslim 27 28 community"; and 29 WHEREAS, the Trump administration has rescinded the Deferred Action for 30 Childhood Arrivals (DACA) program putting more than 800,000 young people 31 at risk of deportation and undermining the economic, moral, social, cultural, 32 and intellectual fiber of this nation; and

1 WHEREAS, according to estimates by the Immigrant Legal Resource Center, ending DACA will cause far-reaching unemployment, lead to the 2 immediate job loss of 645,145 DACA recipients currently employed by 3 4 businesses in the United States; reduce Social Security and Medicare tax contributions by DACA employees and employers by \$24.6 billion over a 5 6 decade, and weaken the Social Security and Medicare trust funds: and 7 WHEREAS, the Trump administration has rescinded Temporary Protected Status (TPS) for immigrants from certain countries, with the promise of 8 deporting hundreds of thousands of immigrants from countries devastated by 9 10 war and natural disaster; and 11 WHEREAS, the Trump administration has issued executive orders that 12 amongst other provisions, criminalize immigrants, further militarize the border, expand the number of Immigration Customs and Enforcement and 13 14 Customs and Border Patrol agents, expand the use of private prisons for 15 immigrants, target "sanctuary cities", strip hundreds of thousands of immigrants of protections such as DACA and TPS, institute a travel ban that 16 17 targets Muslim immigrants, dramatically reduce the number of refugees 18 allowed to resettle in the United States, and violate constitutional rights; and 19 WHEREAS, the current immigration system is outdated and has had a devastating impact on New Mexico's families resulting in family separation, 20 21 labor abuses and exploitation of workers, and has prevented immigrants from 22 fully integrating into the broader community; and 23 WHEREAS, the City understands that the enforcement of federal civil 24 immigration laws is under the sole purview of the federal government and 25 firmly believes that the involvement of local government in enforcement of federal civil immigration laws would undermine community policing, hinder a 26 productive and trusting relationship with the immigrant community, and divert important public safety resources; and WHEREAS, the City should not adopt policies that may violate its residents constitutional rights under the Fourth Amendment such as "immigration detainers," and that exceed the government's limited warrantless arrest authority under federal law, exposing the City to civil rights violations; and

27

28

29

30

31

32

1 WHEREAS, the City wishes to assure its vulnerable communities that the 2 City supports them, will do all it can to maintain and improve their quality of 3 life, and does not tolerate acts of hate, discrimination, bullying, or 4 harassment; and WHEREAS, the City wishes to reaffirm and declare that Albuquerque is a 5 safe place for immigrants from all countries, as well as for war refugees, 6 people of color, Muslims, Jews, LGBTQ people and people with disabilities; 7 8 and 9 WHEREAS, through the adoption of R-00-151, enacted in 2000 and still the official policy of the City, the City declared Albuquerque to be immigrant 10 11 friendly; and 12 WHEREAS, R-00-151 committed that "the City will include in its legislative agenda requests that Congress enact just and humane immigration reforms 13 that provide immigrants and their families with rights in this country that are 14 commensurate with human dignity and their status as taxpayers and 15 16 contributing members of our community."; and 17 WHEREAS, the City believes in the human dignity of all Albuquerque residents, regardless of immigration status, and recognizes the importance of 18 immigrants' many contributions to the social, cultural, intellectual and 19 20 economic fabric of the City; and 21 WHEREAS, the City of Albuquerque is made up of diverse individuals, both 22 native born and immigrants, whose collective cultures, religions, backgrounds, orientations, abilities and viewpoints join to form a highly 23 24 pluralistic community which prides itself on being a place which welcomes 25 persons and families of all walks of life; and 26 WHEREAS, the City of Albuquerque has a strong tradition and mission of 27 embracing and valuing diversity and the City Council believes that it is similarly important to support diversity and to provide services to all persons 28 in the City regardless of their race, disability, national origin, gender identity, 29 religion, sex, sexual orientation, ethnicity, economic or immigration status (in 30 addition to any other protected classes under local, state, or federal law); and 31

1 WHEREAS, the City of Albuquerque and Mexico have a shared economy 2 and shared culture going back over 300 years, and we are proud of our Sister-City relationships with the Mexican cities of Chihuahua and Guadalajara; and 3 4 WHEREAS, the relationship between the City of Albuquerque and Mexico is one that has coexisted for a long time and the current anti-Mexican rhetoric is 5 6 not a reflection of how we feel about Mexico and immigrants; and 7 WHEREAS, the City is greatly concerned about public safety in 8 Albuquerque and the mission of the Albuquerque Police Department is to 9 protect the safety of the public against crimes committed by persons whoever 10 they may be; and 11 WHEREAS, most residents in the City, including the vast majority of immigrants, are law-abiding citizens and are, when crimes occur, themselves 12 13 the victims of crime, and because of this the City wishes to foster trust and 14 cooperation between the City, its police department, and its immigrant 15 communities, and wishes to encourage immigrants to report crime and speak 16 to the police without fear of being arrested or reported to the United States 17 Immigration and Customs Enforcement agency; and 18 WHEREAS, current policies regarding immigration enforcement efforts 19 have had a chilling impact on immigrant survivors of domestic violence and 20 sexual assault; and a national study released by the National Alliance to End Sexual Violence (NAESV) and the National Network to End Domestic Violence 21 (NNEDV) in May of 2017 indicates that 78 percent of advocates reported that 22 23 immigrant survivors expressed concerns about contacting police, three in four 24 service providers reported that immigrant survivors have concerns about 25 going to court for a matter related to the abuser or offender and 43 percent of 26 advocates worked with immigrant survivors who dropped civil or criminal cases because they were fearful to continue with their cases; and 27 WHEREAS, APD'S standard operating procedures are consistent with the 28 policy established under R-00-151 and recognizes that "enforcement of 29 30 immigration laws and arrest of undocumented foreign nationals resides exclusively with the federal government," and that "officers shall not stop, 31 question, detain, or arrest any person solely on the ground that they may be 32 33 undocumented," and "shall not inquire about or seek proof of a person's

immigration status" unless it is pertinent to the investigation of an underlying non-immigration criminal violation; and

WHEREAS, the City does not operate any criminal detention facilities and does not otherwise have information regarding any release date or pending release date of any person in custody, and thus cannot and does not notify any federal agency about any such release dates for immigration purposes.

BE IT RESOLVED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF ALBUQUERQUE:

SECTION 1. That the City Council reaffirms the City of Albuquerque's status as an "Immigrant Friendly City" and welcomes and encourages immigrants to live, work and study in Albuquerque and to participate in community affairs, and recognizes immigrants for their important contributions to our culture and economy.

SECTION 2. That the City Council reaffirms its commitment to policies established under R-00-151 including but not limited to its commitment to "treat all persons with respect and dignity, regardless of their immigration status" and that "to the fullest extent allowed by federal and state law, immigrants who live within the city limits of Albuquerque and their families shall have access to all City services and programs."

**SECTION 3. Immigrant Friendly Policy.** 

- 1. The City, or any third party on its behalf, shall not:
- a. Make or initiate any inquiry regarding, or collect in any way information regarding, the citizenship, immigration status, place of birth, religion, or national origin, of any person;
- b. Collect, or make or initiate any inquiry regarding an individual's social security number except as required to: (1) determine eligibility for a federal or state benefit or program administered by the City conditioned on verification of such status; (2) in order to determine eligibility for City employment; (3) in order to carry out a necessary function of City Government; or (4) as otherwise required by law; or
- 31 c. Collect, or make or initiate any inquiry regarding an 32 individual's Individual Tax Identification Number (ITIN) except where

necessary for purposes of executing a city contract with the person or person's company or employer.

- 2. Paragraph 1 above limits the information that the City will collect and store; where the City is required by law or policy to provide information to any person or agency, it can only provide that information which it has collected and stored. The City shall not disclose information that the City currently possesses regarding place of birth, religion, or national origin, nor information collected under the exceptions stated above in Paragraph 1 absent a valid judicial warrant for such information or as otherwise required by law.
- 3. The City shall not use any City resources, including but not limited to moneys, equipment, personnel, or City facilities, nor permit any City facility to be used for the enforcement or to assist in the enforcement of federal immigration law by any of the following:
- a. Detecting, apprehending, identifying, investigating, arresting, detaining, or continuing to detain a person based on the individual's immigration status or the belief that the person has committed a violation of immigration law;
- b. Arresting, detaining or continuing to detain a person in response to, or honoring in any other way, any immigration detainer, or federal administrative warrant that is based solely on a violation of federal immigration law; or
- c. Enforcing any federal program requiring the registration of individuals on the basis of religious affiliation or ethnic or national origin.
- 4. The City shall refuse access to all city-operated, non-public areas of City property (including but not limited to the Prisoner Transport Center) by federal immigration agents who are requesting access for the purpose of enforcing federal immigration law unless presented with a judicial warrant issued specifically requiring such access.
- 5. That the City Council supports the equal treatment of all persons and states that all persons who live within the City should have full access to all city services with respect and dignity, including public safety services and programs, regardless of their race, disability, national origin, gender identity,

- religion, sex, sexual orientation, ethnicity, economic or immigration status (in addition to any other protected classes under local, state, or federal law).
- 3 6. All City departments are directed to review current City policies, procedures, and practices to ensure they are in accordance with this 4 5 Resolution and report back to the Council within six months of the passage of this resolution. The City's Office of Equity and Inclusion is responsible for 6
- monitoring compliance with this Resolution. City staff may identify and 7
- recommend policies and proposals that would serve to implement and 8 9 enhance the City's immigrant friendly status.
- 10 7. The CAO shall communicate these policies to all City employees
- within 30 days of the passage of this resolution. The CAO shall develop and 11 publicly post a notice of all known instances where information is required to 12 13 be collected by the City pursuant to any of the exceptions in paragraph 1 of this Section, and that advises of other instances where the provisions of this 14 15 resolution may not fully apply in dealings with the City or when using a City 16 facility, if any.
- Nothing in this resolution shall be construed or implemented to 17 8. 18 conflict with any valid and enforceable duty or obligation imposed by a 19 warrant, court order or any federal or other applicable law.
  - SECTION 4. SEVERABILITY. If any section, subsection, sentence, clause, phrase, or portion of this resolution is held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this resolution.
- SECTION 5. COMPILATION. 25 Section 3 of this Resolution shall be incorporated in and made part of the Code of Resolutions of Albuquerque, 26 New Mexico, 1994, as Chapter 3 Article 12, titled "Immigrant Friendly Policy." 27

29 30

28

20

21

22

23

24

1

2

31

32

X:\CITY COUNCIL\SHARE\CL-Staff\\_Legislative Staff\Legislation\23 Council\R-7CSfinal.docx

	1	PASSED AND ADOPTED	THIS	16 <sup>th</sup>	DAY O	F <u>April</u>	_, 2018				
	2	BY A VOTE OF: 6	F	OR	3	AGAINST.					
	3										
	4										
	5 6	For: Benton, Borrego, Davis, Gibson, Peña, Sanchez Against: Harris, Jones, Winter									
	7	Ken Sanchez, President City Council									
	8										
	9										
	10										
	11										
	12		only ooun								
	13										
	14	$\sim 11$		./	/						
	15	APPROVED THIS 24	DAY OF	· Upr	14	. 2018					
	16	· · · · · · · · · · · · · · · · · · ·	<del>-</del>			,					
	17										
_ \$	<u>_</u> 18	Bill No. C/S R-18-7									
Se.	19 19 20				11						
[ + Bracketed/Underscored Material + ] - New	ညီ 20		1-	//	7///						
	21 22 22	<u>-</u>	Lind	1	12/U						
ate.		Timothy M. Keller, Mayor									
בן <u>כ</u>	23	C	City of Alb	uquerqu	е						
Core	<b>5</b> 24										
ers	25										
	26										
ted	27/	ATTEST:									
acke	23 24 25 26 27 28 29 30										
	29 \	Munatural									
<u>-</u> -		Trina Gurule, Acting City Clerk									
	31										
	32										
	33										
	34			۵							